

24 **Abstract**

25 Drought forecasts, particularly at seasonal scales, offer great potential for managing
26 climate risk in water resources and agricultural systems. In this context, the importance of
27 assessing the economic value of such forecasts and determining whether a decision-maker should
28 adopt them cannot be overstated. Value-assessment studies often, however, ignore the dynamic
29 aspects of forecast adoption, despite evidence from field-based studies suggesting that farmers'
30 forecast-adoption behavior fits the general framework of innovation diffusion, i.e. that forecast
31 adoption is a dynamic learning process that takes place over time. In this study, we develop an
32 agent-based model of drought forecast adoption to study the role played by heterogeneous
33 economic and behavioral factors (i.e. risk aversion, wealth, learning rates), forecast
34 characteristics (i.e. accuracy), and the social network structure (i.e. inter- and intra-county ties,
35 change agents, self-reliance) in the process of forecast adoption and diffusion. We consider two
36 learning mechanisms: learning by doing, represented by a reinforcement-learning mechanism,
37 and learning from others, represented by a DeGroot-style opinion-aggregation model. Results
38 show that, when social interactions between agents occur, forecast adoption follows a typical S-
39 shaped diffusion curve. By contrast, when agents rely only on their own experience, the adoption
40 pattern is close to linear. Our numerical experiment shows additionally that forecasts are never
41 adopted if forecast accuracy drops below 65 percent. Finally, the proposed model also provides a
42 flexible tool with which to test the effectiveness of extension targeting strategies in facilitating
43 the diffusion of forecasts.

44 **1 Introduction**

45 Weather and climate forecasts, particularly at seasonal scales, can potentially play an
46 important role in mitigating the negative impacts of climate variability in agriculture and water
47 resources systems (Block, 2011; Hallstrom, 2004; Hansen, 2005). To realize this potential,
48 forecasts should be used effectively and routinely by their recipients, which likely requires
49 experimentation, practice, and reflection on experience regardless of how advanced or accurate
50 the forecasts are (Hu et al., 2006; Whateley et al., 2015). This dynamic learning aspect of
51 forecast adoption is often ignored in the literature, though, despite ample evidence from field-
52 based studies suggesting that forecast-adoption behavior fits the general framework of *diffusion*
53 *of innovation* (Luseno et al., 2003; Rubas et al., 2008; Tarnoczi & Berkes, 2010). That is,
54 adoption of forecasts, like the adoption of any other *technology* or *innovation*, is a dynamic
55 process that takes place over time and spreads across the social system (Rogers, 2003; Rubas et
56 al., 2006; Ziervogel, 2004).

57 The central question that we address is: How do farmers (or water managers) make
58 decisions about the use of forecast information, particularly when a forecast product is relatively
59 unknown to them? Our approach deviates from the common modeling approach employed by
60 forecast-valuation studies that assume that forecast users possess *perfect knowledge* of the
61 characteristics of forecasts and can process forecast information in a statistically sophisticated
62 manner (Millner, 2009). The perfect-knowledge assumption implies that forecast adoption is
63 essentially a static individual decision-making problem that can be solved simply by computing
64 the *ex-ante* value of forecasts (Millner, 2009; Rubas et al., 2008). Instead, we borrow from the
65 literature on technology adoption and the diffusion of innovation theory (Rogers, 2003) and use a
66 bottom-up approach to model farmers' forecast-adoption choices explicitly in an agent-based
67 modeling (ABM) framework. By modeling and simulating individual farmers' heterogeneous

68 behavior as well as their interactions, ABM can capture macro-level emergent phenomena
69 (Bonabeau, 2002), a capability that is particularly relevant in diffusion-of-innovation studies
70 (Berger, 2001; Ng et al., 2011).

71 The decision-making context in our study is a stylized crop-allocation decision problem
72 in which each farmer considers uncertainty about weather conditions during the crop season and
73 chooses how to allocate land between two crops whose yields respond differently to drought
74 conditions. We assume that farmers are rational decision-makers, but they cannot keep track of
75 the history of their actions and experimental outcomes as well as those of their neighbors; they
76 are in this sense *statistically unsophisticated* (Duffy, 2006; Millner, 2009). We also assume that
77 farmers are not initially familiar with forecasts, but that they can learn about forecasts over time.

78 Learning has been recognized as a key driver in adopting a new technology. Using
79 insights from field-based studies suggesting the importance of both individual experimentation
80 (e.g. Hu et al., 2006; Ziervogel, 2004) and social influences (e.g. Crane et al., 2010; Hu et al.,
81 2006; Ziervogel & Downing, 2004) in forecast-use decisions, we consider two learning
82 mechanisms in the model: 1) learning by doing, in which users learn about an innovation largely
83 through individual experimentation and observation (Arrow, 1962; Feder et al., 1985; Lindner et
84 al., 1979); 2) learning from others, or social learning, in which users observe their neighbors'
85 experiences and retain relevant information (Besley & Case, 1993; Foster & Rosenzweig, 1995;
86 Manski, 1993; Munshi, 2004). To model how farmers learn from their own experience (i.e.
87 learning by doing), we use a behavioral model motivated by the psychological theory of
88 *reinforcement learning*. The cornerstone of reinforcement learning is the *law of effect* principle
89 developed by Thorndike (Thorndike, 1911, 1932), which suggests that the tendency to repeat an
90 action or a behavior that has succeeded will be reinforced whereas an action that has led to an
91 unfavorable outcome will be incorporated less frequently (Roth & Erev, 1995; Tesfatsion, 2006).

92 In reinforcement learning, choice behavior is treated as a Markov stochastic process in
93 which the tendency associated with each possible action (in this case, adoption or non-adoption
94 of forecasts) is updated at every time step based on the consequences of a farmer's action in the
95 previous time step (Brenner, 2006; Duffy, 2006). Furthermore, we assume that a farmer's
96 adoption behavior is also influenced by the behavior of other farmers in his or her *social*
97 *neighborhood* (i.e. a neighborhood defined by social interaction as opposed to geographic
98 proximity). This form of social learning is also known as a *neighborhood effect* (Baerenklau,
99 2015; Manski, 1993). To express how farmers are influenced by their neighbors, we use a simple
100 rule-of-thumb model based on the opinion-formation model of DeGroot (DeGroot, 1974;
101 Jadbabaie et al., 2012).

102 This study makes several contributions to the literature. We develop a behavioral-
103 learning model to represent farmers' forecast-adoption behavior by considering individual
104 experimentation and the neighborhood effect. Because forecast performance, reflecting the
105 probabilistic nature of forecasts, is more uncertain than other innovations (Agrawala & Broad,
106 2002), learning could play an even bigger role in the context of forecast adoption. The
107 importance of learning has been documented by several field-based studies. For instance, a role-
108 play exercise with smallholder farmers in Lesotho found that, as farmers became more familiar
109 with the forecasts provided, "using a forecast no longer seemed foreign" and they were more
110 willing to use them at the end of the experiment (Ziervogel, 2004). Millner (2009) used a
111 behavioral-learning model based on reinforcement learning in the context of the cost-loss
112 problem and showed that accounting for learning dynamics could significantly reduce the value

113 that the user obtains from forecasts. Our study extends and complements Millner's model by
114 incorporating a social-learning mechanism, thereby accounting for the impact of social networks
115 in forecast adoption and diffusion.

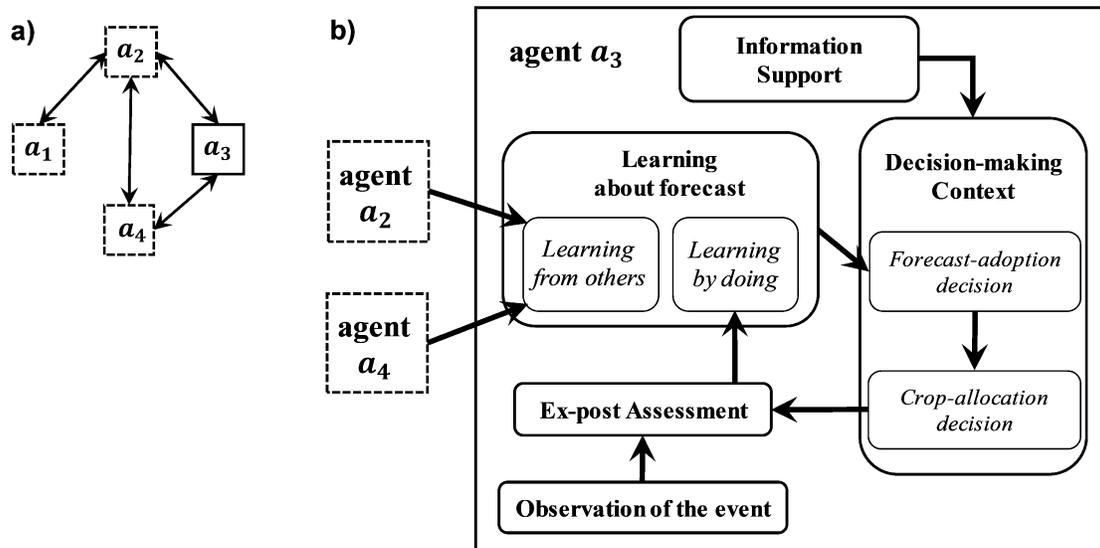
116 Our study also develops a flexible tool that makes it possible to better understand the
117 temporal and spatial dynamics of forecast-use diffusion, which in turn can inform the design of
118 economically efficient and effective strategies that facilitate forecast adoption. In the past two
119 decades, there has been great interest in social learning as a key determinant of the diffusion
120 process, especially in the context of agricultural technologies (Banerjee, 1992; Ellison &
121 Fudenberg, 1993). Studies have found that social networks can play a major role in diffusion of
122 innovation through both diffusion of knowledge (information) as well as diffusion of decisions
123 (Cai et al., 2015; Holloway & Lapar, 2007; Sampson & Perry, 2019). Studies have found that
124 stakeholder networks play a key role in the communication and dissemination of forecast
125 information to farmers (Nidumolu et al., 2018; Ziervogel & Downing, 2004). Yet some critical
126 elements in the diffusion process have not been carefully or rigorously studied in the context of
127 forecast adoption: How do social interactions influence forecast-adoption behavior? To what
128 extent is the structure of the social network important in diffusion of forecasts? What is the
129 cumulative effect of social structure and individuals' characteristics in the forecast-use diffusion
130 process? We identify these questions as gaps in the literature and address them in this study.

131 By explicitly modeling individual farmers' behavior as well as their learning from past
132 forecast usage and from the experiences of others, the ABM we present derives the forecast-
133 adoption path as an emergent property of collective behaviors. Therefore, our study
134 fundamentally differs from top-down studies (e.g. Rubas et al., 2008) that impose adoption
135 dynamics exogenously using widely accepted S-shaped adoption paths (Feder et al., 1985;
136 Rogers, 2003). As such, our modeling paradigm is similar to that used in Ziervogel et al. (2005)
137 and Bharwani et al. (2005), who investigated the impact of seasonal climate-forecast applications
138 among smallholder farmers in Lesotho and South Africa, respectively, using agent-based social-
139 simulation models. We depart from this approach, using reinforcement learning to model how
140 farmers' tendency to adopt a forecast evolves over time as they experiment with forecasts, which
141 also makes it possible to explore the impact of heterogeneous behavioral factors such as learning
142 rates on the adoption and diffusion process.

143 The remainder of the article is organized as follows. In Section 2, we introduce the
144 components of the agent-based model, including the crop-allocation decision problem and the
145 learning process. We also explain the model dynamics. In Section 3, we design a numerical
146 experiment that we use to demonstrate the adoption and diffusion of drought forecasts and
147 present the critical assumptions of the model. We present the results in Section 4. First, we focus
148 on the reinforcement-learning mechanism and investigate how risk aversion, wealth, and the
149 learning rate influence an agent's tendency to adopt a forecast over time. Second, we use the
150 agent-based model to investigate the temporal and spatial dynamics of forecast adoption and
151 diffusion in a hypothetical agriculture-dominated case-study area. In Section 5, we use the model
152 to demonstrate the effects of strategic targeting, asymmetrical learning, and forecast accuracy on
153 the diffusion process. Finally, in Section 6, we conclude with a summary of the findings, the
154 study limitations, and future work.

155 **2 Model**

156 In this section, we introduce a behavioral model of forecast adoption and diffusion in
 157 which decision-makers (DMs) learn about the usefulness of drought forecasts over time. DMs
 158 also decide whether to use forecasts when making planting choices, to which we refer as
 159 *adopting the forecast*. We focus our study on how the probability of forecast adoption evolves
 160 over time. Learning is stochastic and based on an agent's own experience (i.e. learning by doing)
 161 and on the experiences of *neighbors* in the agent's social network (i.e. social learning). To
 162 represent learning by doing, we use a behavioral model known as reinforcement learning (Bush
 163 & Mosteller, 1951, 1953; Roth & Erev, 1995). To account for learning from others, we use a
 164 DeGroot-style learning model of belief aggregation (DeGroot, 1974; Golub & Jackson, 2010;
 165 Jadbabaie et al., 2012). We now describe the decision-making problem, including these learning
 166 components, in greater detail (refer to Appendix C for a list of notations used in this study).
 167 Figure 1 presents a conceptual framework of the proposed model.



168

169 **Figure 1.** Conceptual framework of the model. (a) shows a simple representative social network
 170 structure (or topology) and (b) shows various components of the model for agent a_3 , as an
 171 example. Note that, in this network, agents a_2 and a_4 are neighbors of agent a_3 while agent a_1 is
 172 not.

173 **2.1 Decision-making Context: Hedging against Drought**

174 Consider a crop-allocation problem involving two crops, A and B , where a DM must
 175 determine what proportion of his or her land to allocate to each crop given the uncertainty
 176 associated with future weather. Without loss of generality, suppose that the weather event is a
 177 drought. Let $\theta \in \Theta = \{0,1\}$ be the random variable representing the state of the weather, where
 178 $\theta = 0$ and $\theta = 1$ correspond to no-drought (or normal) and drought conditions, respectively.
 179 Denote $p(\theta)$ as the DM's subjective belief regarding the probability that state θ occurs. As such,
 180 $p(\theta)$ embodies DM's knowledge about the uncertain event (Lawrence, 1999), which could be
 181 based on the event's historical probability (also called *climatological information*) and the DM's
 182 experience (Johnson & Holt, 1997; Sherrick et al., 2000). Suppose that the crop yield (per unit
 183 area of land) for crops A and B is a function of the weather alone, denoted by $y^A(\theta)$ and $y^B(\theta)$,

184 respectively. We assume that crop A is more drought-tolerant and has lower yield variability,
 185 while crop B is a high-yield variety whose yield falls off significantly in drought conditions, i.e.
 186 $y^B(1) < y^A(1) < y^A(0) < y^B(0)$.

187 Let $x \in [0,1]$ be the fraction of land that the DM allocates to crop A prior to the
 188 realization of θ (hence, $1 - x$ is the land fraction allocated to B). The DM's payoff function can
 189 be written as:

$$190 \quad \pi(x, \theta) = \omega + x \cdot y^A(\theta) + (1 - x) \cdot y^B(\theta) - c(\theta), \quad (1)$$

191 where $\pi(x, \theta) = \pi$ is the normalized payoff given state θ and decision x , ω is the DM's
 192 normalized initial wealth, and $c(\theta)$ is the normalized total non-land cost of crop production (e.g.
 193 fertilizer and labor costs). We normalize ω and $c(\theta)$ by land area and crop price, respectively,
 194 and assume that the prices of the two crops are equal and do not depend on the occurrence of
 195 drought. Thus, π , ω , and c are all expressed in the same units as y (yield per unit area), which
 196 we denote by u . We assume that the DM is a utility maximizer whose risk preferences are
 197 characterized by an increasing von Neumann-Morgenstern utility function, $U = U[\pi(x, \theta)]$, as
 198 presented in Equation 2:

$$199 \quad U = U[\pi(x, \theta)] = \begin{cases} \frac{\pi^{1-r}}{1-r} & r \neq 1 \\ \ln \pi & r = 1 \end{cases}, \quad (2)$$

200 where $r \geq 0$ is the Arrow-Pratt coefficient of relative risk aversion. The above-defined utility
 201 function belongs to a class of utility functions with constant relative risk aversion (CRRA) and is
 202 widely used in the economics literature (Mas-Colell et al., 2012). In CRRA utility functions,
 203 higher values of r correspond to more risk-averse behavior. One important feature that CRRA
 204 utility functions exhibit is that the risk premium for an absolute risk (a risk that is expressed in
 205 dollars as opposed to a share of the DM's wealth) is a decreasing function of wealth, i.e.
 206 wealthier individuals are more willing to take absolute risks. See Gollier (2001) for more
 207 information about risk characterization and utility functions; see Wakker (2008) for more details
 208 about the CRRA utility function. Therefore, the DM's optimization problem is given in Equation
 209 3:

$$210 \quad \max_x E_\theta[U] = \sum_{\theta=0}^1 p(\theta) \cdot U[\omega + x \cdot y^A(\theta) + (1 - x) \cdot y^B(\theta) - c(\theta)], \quad (3)$$

211 where E_θ is the expectation operator taken with respect to $p(\theta)$. Hence, the optimal allocation
 212 decision, x^* , must satisfy the following first-order condition:

$$213 \quad \sum_{\theta=0}^1 p(\theta) \cdot \left(\frac{y^A(\theta) - y^B(\theta)}{(\omega + x^* \cdot y^A(\theta) + (1 - x^*) \cdot y^B(\theta) - c(\theta))^r} \right) = 0. \quad (4)$$

214 Because $\theta = \{0,1\}$, $p(\theta)$ can be characterized by a single parameter $p_1 := p(1)$, defined as the
 215 DM's *belief* that a drought will occur. Consequently, $p(0) = 1 - p_1$. See Appendix A for a
 216 sensitivity analysis demonstrating how optimal decision x^* changes with r , p_1 , or ω .

217 **2.2 Learning-by-Doing**

218 According to Brenner (2006), there are two fundamentally different ways of learning:
 219 reinforcement learning and cognitive learning. In reinforcement learning, the learning
 220 mechanism does not involve any conscious reflection on a problem, and therefore people are not
 221 always aware that they are learning. By contrast, cognitive learning is based on reflections about

222 actions and consequences, which requires active thinking and potentially involves processing
 223 statistical information (Brenner, 2006). Although people are able to reflect on their actions and
 224 consequences, in most cases they lack the cognitive capacity to reflect on *all* their actions. As a
 225 result, their reflections are likely to be distorted by cognitive biases (Brenner, 2006; Marx et al.,
 226 2007; Tversky & Kahneman, 1974). In reinforcement learning, on the other hand, the learning
 227 mechanism is based on an association between a behavior and its consequences; in other words,
 228 the behavior changes because of the resulting consequences. Reinforcement learning is
 229 particularly relevant when a DM is statistically unsophisticated, i.e. when he or she does not have
 230 the statistical ability to process and quantify forecast performance (Duffy, 2006; Millner, 2009).
 231 In this study, we use reinforcement learning to model how individuals learn from experience.

232 The learning mechanism in reinforcement learning is based on *reward* and *punishment*: if
 233 an action leads to a positive outcome, there is a higher chance that that action is chosen in the
 234 next time step; similarly, actions that result in negative outcomes are more likely to be avoided.
 235 One of the first mathematical models of reinforcement learning was developed by Bush and
 236 Mosteller (1951, 1953). The Bush-Mosteller model is a stochastic learning model in which
 237 choice behavior is described using a probabilistic distribution of alternatives rather than a binary
 238 choice framework, and the probability associated with each action is updated during the learning
 239 process using a simple linear rule. Cross (1973) placed the Bush-Mosteller model in an economic
 240 context and extended it to account for rewards of differing strengths. Brenner (1999, 2006)
 241 further generalized the Bush-Mosteller model by defining reinforcement strength in such a way
 242 that all rewarding (punishing) outcomes are reflected by positive (negative) reinforcement
 243 strengths. Roth and Erev (1995) also developed a reinforcement-type learning algorithm to track
 244 experimental data across various multi-player games that are analyzed in the experimental
 245 economics literature. In the Roth-Erev model, instead of directly updating the probability of
 246 choosing an action, an intermediate variable called *propensity towards an action* is employed.
 247 This variable is updated once an action is performed and is used to calculate the probability
 248 associated with that action. Here, we use a reinforcement-learning algorithm based on both the
 249 Bush-Mosteller and Roth-Erev models. The algorithm used here has two important features.
 250 First, it is *memoryless*, which corresponds to real-world behavior that is motivated by spur-of-
 251 the-moment decisions (Rahimian & Jadbabaie, 2017). Second, it captures the *spontaneous*
 252 *recovery* phenomenon (Rescorla, 2004; Thorndike, 1932), which makes it possible for nearly
 253 abandoned behaviors (or actions) to quickly increase in frequency if they result in positive
 254 outcomes (Millner, 2009).

255 We now formulate reinforcement learning mathematically. Suppose that DMs have
 256 costless access to a probabilistic drought forecast when crop-allocation decisions are being made.
 257 The forecast, denoted by p_d , indicates the probability that a drought will occur; $p_d \in \mathcal{F}$, where \mathcal{F}
 258 is a finite set of possible forecasts. Let $z_{i,t}$ be DM i 's binary forecast-adoption decision at time
 259 step t , where $z_{i,t} = 1$ indicates that the DM follows (or adopts) the forecast in making the crop-
 260 allocation decision. Following the Roth-Erev reinforcement-learning algorithm, we define
 261 $h_{i,t} \in [0,1]$ as the DM's *propensity* or *tendency* towards adopting the forecast at time t . As there
 262 are only two decision alternatives, the tendency towards not adopting the forecast (or using
 263 climatological information) is $1 - h_{i,t}$. The reinforcement-learning framework determines how
 264 the *adoption tendency*, $h_{i,t}$, evolves as a function of the DM's past decisions and outcomes.
 265 Using an updating rule based on a generalized form of the Bush-Mosteller model from Brenner
 266 (2006), the adoption tendency in the next time step, $h_{i,t+1}$, follows Equation 5:

$$267 \quad h_{i,t+1} = h_{i,t} + \begin{cases} L(S_{i,t}, \tau_i) \cdot (1 - h_{i,t}) & \text{if } S_{i,t} \geq 0 \\ L(S_{i,t}, \tau_i) \cdot h_{i,t} & \text{if } S_{i,t} < 0 \end{cases}, \quad (5)$$

268 where $L(\cdot)$ is the learning function, $S_{i,t}$ is the *reinforcement strength* (expressed in unit u), and τ_i
 269 is the *learning rate* (expressed in unit u^{-1}). We follow convention and use a linear learning
 270 function: $L(S_{i,t}, \tau_i) = S_{i,t} \cdot \tau_i$. To ensure that $h_{i,t+1}$ remains between 0 and 1, we restrict
 271 $\tau_i \cdot \max|S_{i,t}| \leq 1$. Given the formulation in Equation 5, if $S_{i,t} \geq 0$ (i.e. the reinforcement
 272 strength is positive), the tendency of the DM to choose the action that would have led to the
 273 positive outcome will increase in the next time step. Thus, at each time step, the past is implicitly
 274 contained in the current value of $h_{i,t}$ (Brenner, 2006).

275 The choice of reinforcement strength is critical in this learning framework (Millner,
 276 2009). In our case, the most natural choice for $S_{i,t}$ is the *ex post* value of the forecast, denoted by
 277 V^{exp} :

$$278 \quad S_{i,t} = V_{i,t}^{exp} = \pi(x_{i,t}^{*,f}, \varphi_{i,t}) - \pi(x_{i,t}^{*,c}, \varphi_{i,t}). \quad (6)$$

279 Variables $x_{i,t}^{*,f}$ and $x_{i,t}^{*,c}$ are optimal crop-allocation decisions when a DM does or does not use the
 280 forecast information, respectively, at time t . If the forecast is not adopted, the DM makes the
 281 decision based on his or her own belief about drought occurrence, i.e. $p_{i,1}$; $\varphi_{i,t} \in \Phi = \{0,1\}$ is
 282 the realized state of the weather at time t , where $\varphi = 1$ indicates that a drought event has
 283 occurred. Note that V^{exp} is also expressed in the baseline unit u . The *ex post* value of the
 284 forecast denotes the value the DM would have received if he or she had made the crop-allocation
 285 decision based on the forecast. Learning occurs only when $x_{i,t}^{*,f} \neq x_{i,t}^{*,c}$ (otherwise, $S_{i,t} = 0$ and
 286 $h_{i,t+1} = h_{i,t}$). When $S_{i,t} > 0$ (hence $V_{i,t}^{exp} > 0$), the decision to adopt the forecast is reinforced;
 287 whereas when $S_{i,t} < 0$ the probability that the forecast is adopted in the next time step declines.
 288 As such, $S_{i,t}$ can be interpreted as a measure of *regret* or *happiness* regarding forecast adoption
 289 (Millner, 2009).

290 In our formulation, the adoption choice at each time step (i.e. z_t) is independent of
 291 adoption choices in previous time steps, and agents treat adoption and *discontinuance* decisions
 292 symmetrically. This diverges from the common approach in modeling technology adoption,
 293 where agents are assumed to continue using a new technology forever once they decide to adopt
 294 it (Ellison & Fudenberg, 1993). The rationale for assuming symmetrical behavior in our model is
 295 that, unlike in most other technological transitions, here no cost would be incurred if agents
 296 decide to switch between the two available options, i.e. adopting or not adopting a drought
 297 forecast.

298 **2.3 Social Learning**

299 Consider a set $\mathcal{M} = \{1, 2, \dots, m\}$ of agents interacting over a *social network*. Suppose
 300 that the underlying structure of the social network is known and can be represented by a directed
 301 graph with m vertices. Each vertex corresponds to an agent and a directed edge is present from
 302 vertex (agent) j to vertex i only if agent j is a *neighbor* of agent i . In that case, agent i 's beliefs
 303 can be influenced by agent j 's beliefs. For each agent $i \in \mathcal{M}$, define \mathcal{N}_i as the set of agents in
 304 agent i 's *social space* (Akerlof, 1997), with $|\mathcal{N}_i| = n_i$. The social network can be summarized by

305 matrix $\Delta = [\alpha_{ij}]_{m \times m}$, defined as the *matrix of social interaction* (Jadbabaie et al., 2012), where
 306 for each agent i , $\alpha_{ij} \geq 0$ determines the *weight* that agent i assigns to the beliefs of agent j , and
 307 the weights must satisfy $\sum_{j=1}^m \alpha_{ij} = 1$. Note that $\alpha_{ij} = 0$ if agent j is not a neighbor of agent i
 308 (or $j \notin \mathcal{N}_i$). α_{ii} is the weight that agent i assigns to his or her own belief, which is referred to as
 309 *self-reliance*, and $\sum_{j \in \mathcal{N}_i} \alpha_{ij} = 1 - \alpha_{ii}$. Therefore, matrix Δ determines both *social connections*
 310 and the extent of *social interactions* (Molavi et al., 2018).

311 The social-learning component of our model is based largely on the belief-aggregation
 312 model of *DeGroot* (1974). In DeGroot-style models, agents update their beliefs as a convex
 313 combination (i.e. weighted average) of the beliefs of their neighbors. The *weights* determine the
 314 *trust* that agents have for their neighbors (Acemoglu & Ozdaglar, 2011; DeGroot, 1974). Let $h_{i,t}$
 315 be agent i 's tendency to adopt the forecast at time step t , as in Section 2.2. Using the DeGroot
 316 model of social learning, agent i updates the likelihood that he or she will adopt the forecast (i.e.
 317 $h_{i,t+1}$) as follows:

$$318 \quad h_{i,t+1} = \alpha_{ii} \cdot h_{i,t} + \sum_{j \in \mathcal{N}_i} \alpha_{ij} \cdot h_{j,t}. \quad (7)$$

319 In the next section, we discuss the dynamics of the model and provide a framework
 320 within which we embed individual reinforcement-based learning into a DeGroot-style social-
 321 learning component.

322 2.4 An Agent-based Modeling Framework

323 We now integrate the components presented in Sections 2.1–2.3 into an agent-based
 324 model of forecast adoption and diffusion. Figure 2 shows the flowchart of the proposed model.
 325 For all agents ($i \in \mathcal{M}$), the risk attitude (represented by the coefficient of risk aversion, r_i),
 326 adoption threshold (h_i^*), initial wealth level (ω_i), learning rate (τ_i), belief about drought
 327 occurrence ($p_{1,i,t}$), and initial adoption tendency ($h_{i,1}^{initial}$) are taken as given. The structure of the
 328 social network ($\Delta = [\alpha_{ij}]_{m \times m}$) is also known. Time steps are indexed by $t = 1, 2, \dots, T$. Each
 329 time step represents a crop season. Let $h_{i,t}^{initial}$ and $W_{i,t}$ be agent i 's adoption tendency and
 330 wealth at the *beginning* of time step t , i.e. before crop-allocation decisions are made; note that
 331 $W_{i,1} = \omega_i$. At the beginning of each time step t , each agent receives a probabilistic drought
 332 forecast ($p_{d,i,t}$). Agents then learn from their neighbors' forecast adoption tendencies and update
 333 their own beliefs according to Equation 8:

$$334 \quad \forall i: h_{i,t} = \alpha_{ii} \cdot h_{i,t}^{initial} + \sum_{j \in \mathcal{N}_i} \alpha_{ij} \cdot h_{j,t}^{initial}. \quad (8)$$

335 To convert agent i 's stochastic choice behavior (i.e. $h_{i,t}$) into deterministic behavior (i.e.
 336 $z_{i,t}$), a threshold (or cut-off value) defined as h_i^* is used, as indicated in Equation 9:

$$337 \quad z_{i,t} = \begin{cases} 1 & \text{if } h_{i,t} \geq h_i^* \\ 0 & \text{if } h_{i,t} < h_i^* \end{cases} \quad (9)$$

338 Note that, in our formulation, we impose the cut-off value as an exogenous parameter.
 339 Alternatively, the cut-off value could be derived endogenously by comparing the expected
 340 utilities of forecast adoption and non-adoption (i.e. $z_t = 1$ if
 341 $E[U[\pi(x_{i,t}^{*,f}, \theta)]] > E[U[\pi(x_{i,t}^{*,c}, \theta)]]$), e.g. as shown in Ellison and Fudenberg (1993) and

342 Adhvaryu (2014). We cannot, however, derive an explicit relationship between an agent's
 343 adoption tendency and the cut-off value because of the functional forms of the utility function
 344 and the payoff function.

345 Once their adoption decisions are made, agents make their crop-allocation decisions ($x_{i,t}^*$)
 346 following Equation 10:

$$347 \quad x_{i,t}^* = \begin{cases} x_{i,t}^{*,f} & \text{if } z_{i,t} = 1 \\ x_{i,t}^{*,c} & \text{if } z_{i,t} = 0 \end{cases}. \quad (10)$$

348 After the actual state of the weather is realized (i.e. $\varphi_{i,t}$), Equation (6) is used to calculate
 349 the reinforcement strength ($S_{i,t}$), and the adoption tendency at the end of time t will be calculated
 350 according to Equation (11):

$$351 \quad h_{i,t}^{final} = h_{i,t} + \begin{cases} S_{i,t} \cdot \tau_i \cdot (1 - h_{i,t}) & \text{if } S_{i,t} \geq 0 \\ S_{i,t} \cdot \tau_i \cdot h_{i,t} & \text{if } S_{i,t} < 0 \end{cases}. \quad (11)$$

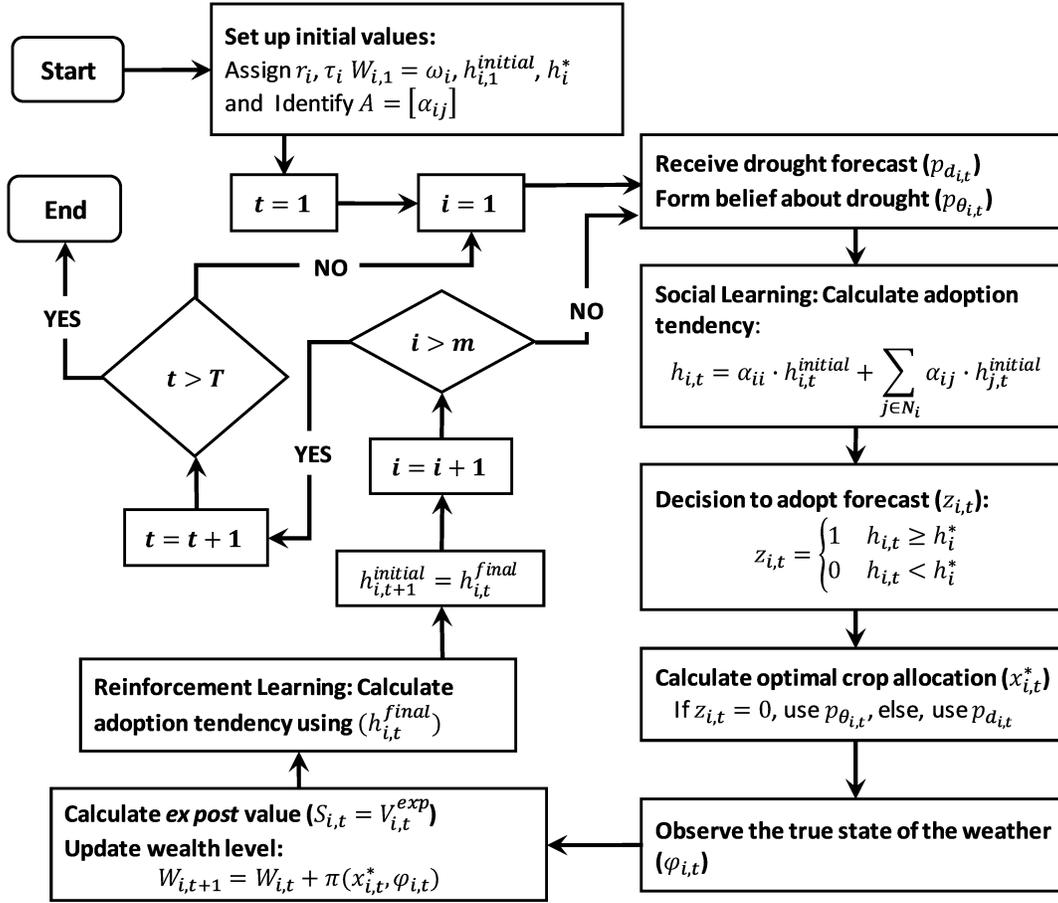
352 We assume that agriculture is the main economic activity that contributes to the wealth of each
 353 agent; as such, the consequence of agricultural decision-making at each time step directly affects
 354 agents' wealth. Agent i 's wealth at time $t+1$ ($W_{i,t+1}$) can be written as follows:

$$355 \quad W_{i,t+1} = W_{i,t} + \pi(x_{i,t}^*, \varphi_{i,t}). \quad (12)$$

356 At the end of time step t , the cumulative *ex post* payoff or cumulative gain (π_t^{cum}) is calculated
 357 as follows:

$$358 \quad \pi_t^{cum} = \sum_{t'=1}^t \pi(x_{i,t'}^*, \varphi_{i,t'}). \quad (13)$$

359 At this point, time step t is completed and period $t + 1$ begins.



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Figure 2. Flowchart of the proposed ABM simulating forecast adoption and diffusion.

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3 Experimental Set-up and Assumptions

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We design an experiment to demonstrate how various factors related to DMs' characteristics and their social network structure influence the dynamics of the forecast-diffusion process. The hypothetical case-study area, as shown in Figure 3, is an agriculture-dominated region consisting of 25 clusters (representing counties, communities, or villages), with 25 agents (representing farmers) in each cluster. Agents may interact with other agents in their social spaces (also referred to as *social neighborhoods*) and learn from their experiences. This interaction, which stimulates social learning, takes the form of communication of adoption beliefs, $h_{i,t}$. For all agents, the decision-making problem follows the one introduced in Section 2.1 with $y^A(0) = 0.06$, $y^A(1) = 0.03$, $y^B(0) = 0.08$, $y^B(1) = 0.01$, $c(1) = 0.04$, and $c(0) = 0.05$, all expressed in the baseline unit u .

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We assume that the social neighborhood for each agent is dictated by his or her inter- and intra-county social ties, which are represented by two binary variables: $SI_{in} \in \{0,1\}$ for intra-county ties, and $SI_{out} \in \{0,1\}$ for inter-county ties. The extent of social interactions (i.e. the weights assigned to neighbors' beliefs) is represented by the matrix $\Delta = [\alpha_{ij}]_{m \times m}$, where $\alpha_{ij} = 0$ if $j \notin N_i$; $\sum_{j \in N_i} \alpha_{ij} = 1 - \alpha_{ii}$, and α_{ii} is each agent's self-reliance. When both SI_{in} and SI_{out} are zero, there is no social interaction and agents rely only on their own experience (i.e.

379 $\alpha_{ii} = 1$). When either of SI_{in} and SI_{out} is one, it is assumed that the agents are equally
 380 influenced (i.e. equal weights) by their own and other agents' beliefs that circulate in their social
 381 neighborhoods, unless stated otherwise.

382 We assume that the climatological probability of a drought event in the case-study area is
 383 30 percent; that all agents share the same belief about the possibility that a drought event will
 384 occur, which is assumed to be equal to the climatological probability of drought in the area; and
 385 that this belief remains unchanged throughout the entire simulation, i.e. $\forall i, t: p_{1i,t} = 0.3$.

386 Although these assumptions may not be necessarily accurate, they do not impact the purpose of
 387 this study and we leave investigating them to future work. Finally, we assume that the same time
 388 series of drought events is observed by all agents in the case-study area. Based on the time series
 389 of drought events, an approach similar to ensemble forecasting is used to generate probabilistic
 390 drought forecasts at a specified accuracy. Specifically, we assume that a probabilistic drought
 391 forecast at time t (p_{d_t}) is generated by a system that produces deterministic forecasts that have

392 an accuracy of κ . As such, p_{d_t} is defined as $p_{d_t} = \frac{\sum_{i=1}^N I_{\{\eta_i=1\}}}{N}$, where N is the total number of
 393 ensemble members and η_i is the deterministic forecast produced by ensemble member i (see
 394 Appendix B for additional details). Unless otherwise noted, we assume that $\kappa = 0.7$.

395 The key parameters of each DM are: the initial adoption tendency, the adoption
 396 threshold, the coefficient of risk aversion, initial wealth, and the learning rate. We assume that
 397 agents initially do not adopt the forecast by setting $h_{i,1}^{initial} = 0.5$. We set the adoption threshold
 398 at 0.65 for all agents (i.e. $\forall i, t: h_{i,t}^* = 0.65$). For the other three parameters as well as for
 399 parameters related to the topology of social networks (e.g. inter- and intra-county ties), we
 400 conduct sensitivity analyses.

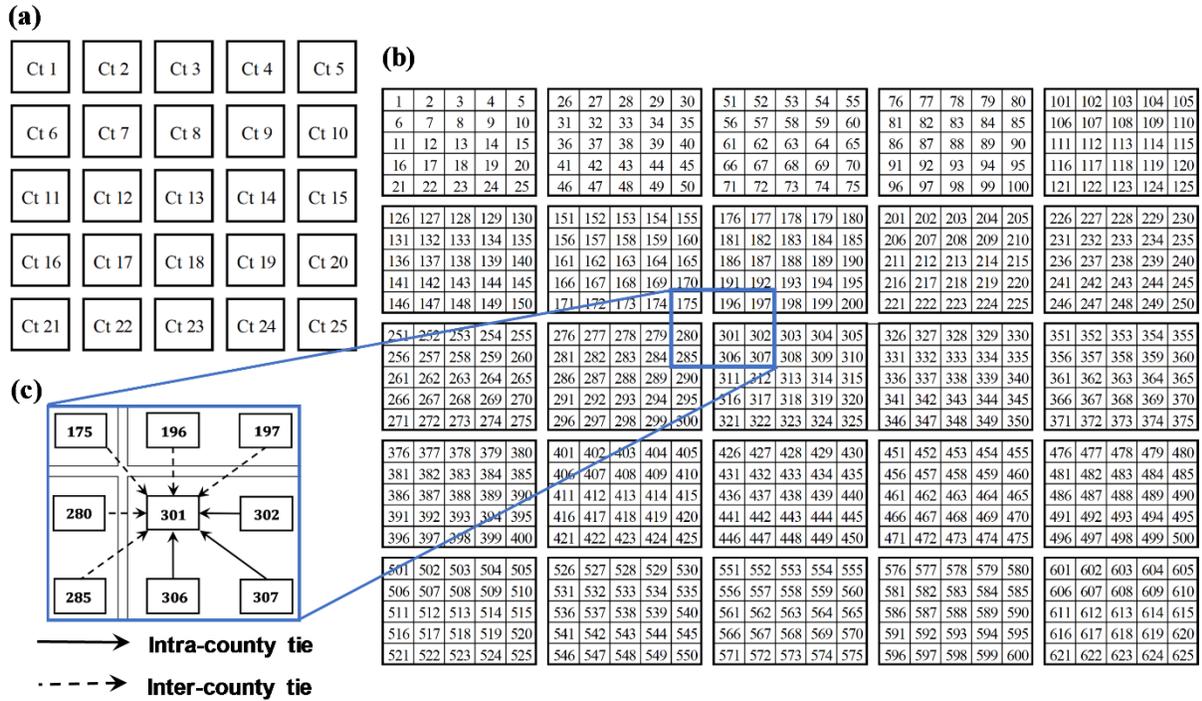


Figure 3. Hypothetical case study used to demonstrate the agent-based model of forecast adoption. (a) County locations. (b) Locations of the agents within each county. (c) Topology of the social network for agent #301.

4 Results

We first illustrate how various social–psychological and economic factors (i.e. risk aversion, r , initial wealth level, ω , and the learning rate, τ) influence an individual’s learning and adoption behavior. We then explore how these factors influence the aggregate rate of forecast adoption and diffusion.

4.1 Reinforcement Learning and Belief Evolution

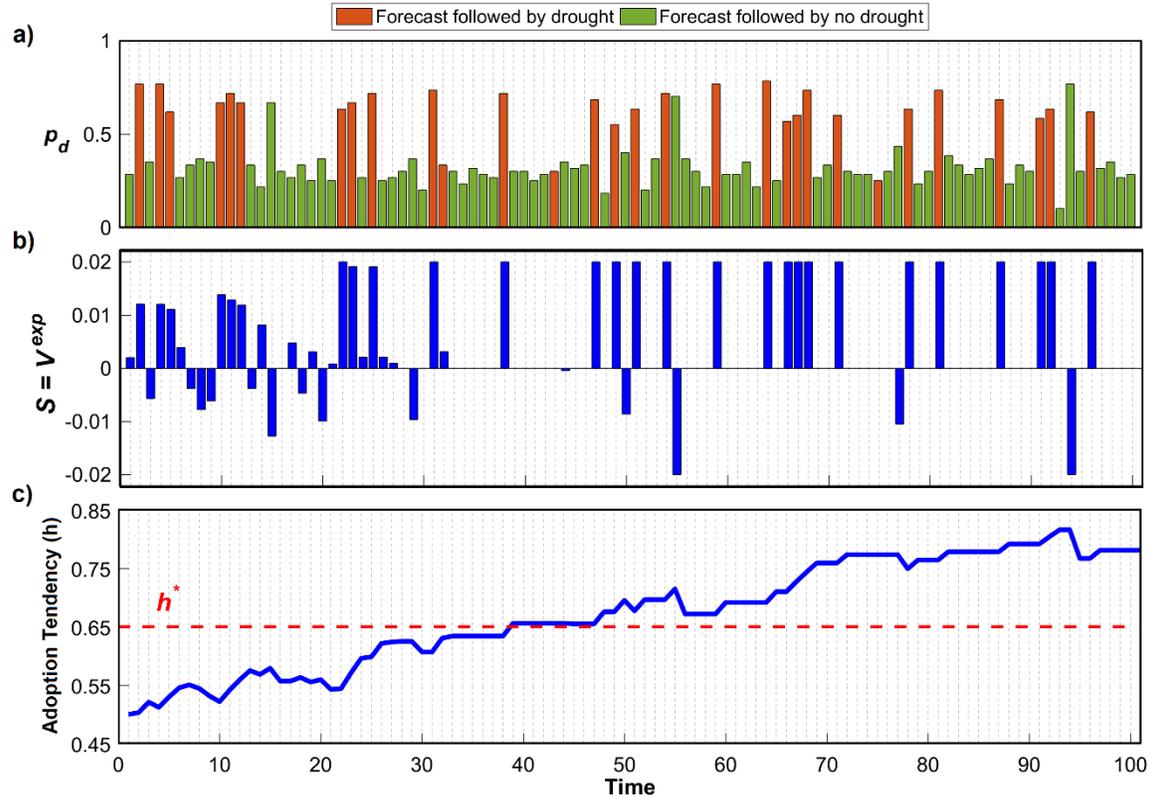
A DM’s learning from the consequences of past adoption (or non-adoption) decisions is reflected in his or her tendency to follow the forecast (h), which depends on the reinforcement strength (S) and the learning rate (τ). Figure 4 shows one possible trajectory of the adoption tendency for a DM with a given risk-aversion coefficient (r), initial wealth (ω), and learning rate (τ). This trajectory is based on the time series of drought events and forecasts shown in Figure 4a. The Brier skill score (Wilks, 2006) for the forecasts shown in the figure is $BSS = 0.43$, which indicates that forecasts are on average more accurate than the climatological information.

When the learning rate is constant, the change in the DM’s adoption tendency depends only on the current value of the reinforcement strength. This behavior reflects the key feature of the reinforcement-learning mechanism where the entire relevant history of the DM’s behavior is implicitly contained in the current value of his or her adoption tendency (Brenner, 2006). No learning occurs when reinforcement strength is zero (i.e., $S = 0$). Figure 4b shows that, at first ($t < 22$), there is only one instance without learning. As a result, the DM’s adoption tendency

425 changes frequently in this period, as shown in Figure 4c. Because there are more instances with
 426 $S > 0$, the adoption tendency exhibits an increasing trend. In the second portion ($t > 22$), the
 427 reinforcement strength is mostly zero; in those instances, the adoption tendency remains
 428 unchanged. The non-zero values of reinforcement strength are, however, relatively large and
 429 mostly positive, leading to the overall increasing trend in the DM's adoption tendency.

430 To further explain the two patterns, it is important to consider the decision-making
 431 context and the parameters that influence decisions under uncertainty. At first, the DM relies on
 432 climatological information (i.e. $p_1 = 0.3$) because the tendency to use the forecast remains under
 433 the adoption threshold (i.e. $h_t < h^* \rightarrow x_t^* = x_t^{*,c}$). The combination of initially low wealth and
 434 high risk aversion results in conservative crop-allocation decisions that are intended to minimize
 435 the potential impact of drought; i.e. a large fraction of land is allocated to crop A, which is a
 436 more drought-tolerant crop with lower yield variability (see Appendix A). For instance, the DM
 437 allocates 44 percent of the land to crop A at $t = 1$ (i.e. $x_1^* = x_1^{*,c} = 0.44$). For this DM, a
 438 forecast with $p_d > p_1 = 0.3$ that is followed by a drought event will result in a positive *ex post*
 439 value, thereby increasing the DM's tendency to adopt the forecast. This means that, if the DM
 440 had relied on such a forecast (instead of using the climatological information), a larger fraction
 441 of land would have been allocated to crop A (i.e. $x_1^{*,f} > 0.44$), which would have led to higher
 442 profit under drought conditions and consequently larger $S_t = V_t^{exp}$. A similar argument holds
 443 true for a forecast of $p_d < p_1 = 0.3$ that is followed by normal climatological conditions. On the
 444 other hand, the *ex post* value associated with a forecast of $p_d < p_1$ that is followed by a drought
 445 event or a forecast of $p_d > p_1$ that is followed by normal conditions is negative, which decreases
 446 the DM's tendency to adopt the forecast. Because forecasts are on average more accurate than
 447 climatological information ($BSS = 0.43$), instances with $V^{exp} > 0$ occur more frequently, which
 448 leads to an increasing trend in the adoption tendency.

449 As the DM's wealth increases over time (see Figure S1), his or her treatment of
 450 uncertainty approaches that of a risk-neutral DM (even though $r = 10$); as a result, for $t \geq 28$,
 451 the optimal crop land allocation would be to plant only crop B (i.e. $x_t^{*,c} = 0$) if the decision is
 452 based on climatological information. As a result, the forecast triggers learning (i.e. $V_t^{exp} > 0$)
 453 only if it leads to a decision that includes crop A in the mix of crop allocation (i.e. $x_t^{*,f} \neq 0$),
 454 which happens when p_d is relatively large. Even though these learning instances are not frequent
 455 in the remainder of the simulation (i.e. $t \geq 28$), because the corresponding reinforcement
 456 strength is positive in most cases the adoption tendency usually increases when learning is
 457 triggered, except when $S < 0$ (see Figure 4b and Figure 4c). For smaller values of p_d , decisions
 458 made with and without forecasts are similar (i.e. $x^{*,c} = x^{*,f}$). Therefore, those instances do not
 459 contribute to learning. In the scenario shown in Figure 4, the DM's tendency to adopt the
 460 forecast exceeds the threshold at $t = 39$ for the first time, and the DM continues following the
 461 forecasts until the end of the simulation, which results in a 23 percent higher cumulative
 462 economic gain than if he or she had maintained the business-as-usual practice (i.e. relying on
 463 climatological information). The DM's economic gain would however have been 37 percent
 464 higher than in a business-as-usual scenario had the forecasts been adopted from the beginning
 465 (see Figure S1).



466

467 **Figure 4.** Evolution of an agent's tendency to adopt drought forecast information. (a) Shows one
 468 possible time series of drought forecasts, (b) shows the corresponding time series of *ex post*
 469 forecast values, and (c) shows the corresponding trajectory of the forecast adoption tendency.

470

Here, $r = 10$, $\omega = 0.5$, and $\tau = 3$.

471

472 Figure 5 shows that the forecast-adoption tendency among DMs with higher learning
 473 rates, higher wealth, and lower risk aversion follows a steeper trajectory. As Equation 5
 474 indicates, the learning rate determines the extent of a DM's response to the stimulus provided by
 475 the consequences of forecast adoption (or non-adoption) decisions. Higher values of the learning
 476 rate indicate that the DM is more susceptible to being *triggered* by the consequences of his or her
 477 past decisions, thereby representing a rapid learning behavior (Figure 5a); as such, DMs whose
 478 learning rates are higher begin following the forecasts earlier. Figure 5a also shows that, when
 479 the learning rate is high (i.e. $\tau = 5$), the adoption tendency drops significantly after only one
 480 *punishing* outcome (for example the drop at $t = 94$). This behavior, which is known in the
 481 reinforcement-learning literature as *spontaneous recovery*, implies that low-probability actions
 482 (in this case, not following the forecast) that have been abandoned by the DM could be quickly
 483 reinforced after a positive (*rewarding*) outcome (note that a punishing outcome for adoption is a
 484 rewarding outcome for non-adoption) (Brenner, 2006; Millner, 2009). On the other hand, when
 485 the learning rate is low (i.e. $\tau = 1$), even though the tendency to adopt the forecast continues to
 486 increase monotonically, it takes much longer for the DM to begin using it.

487

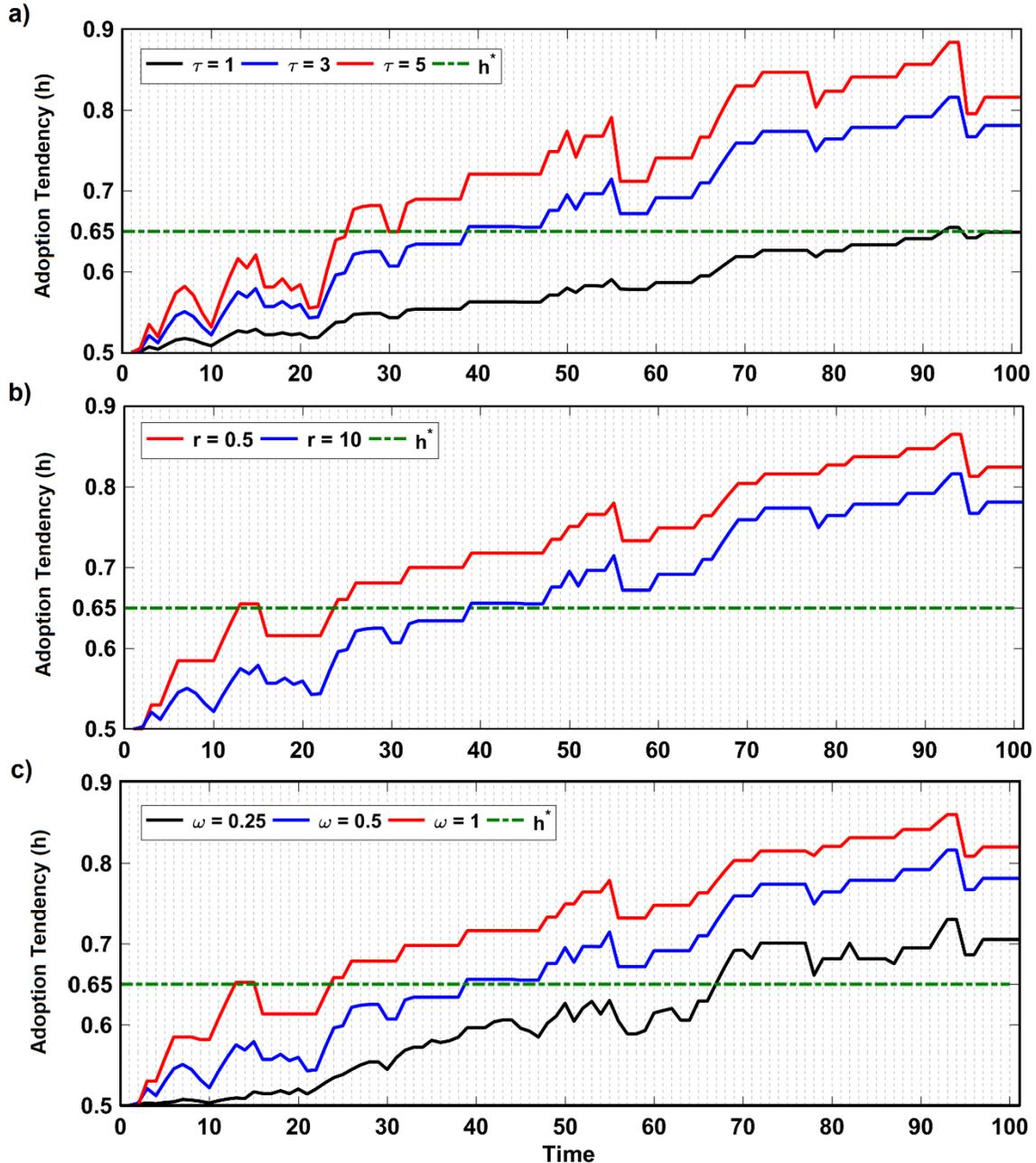
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Figure 5b shows that the forecast-adoption tendency of a less risk-averse DM grows more
 rapidly. This is because, at first, crop-allocation decisions are made based on climatological
 information (i.e. $p_1 = 0.3$) and, therefore, for a DM with low risk aversion (i.e. $r = 0.5$) the

490 fraction of land allocated to crop A is zero because crop B has a higher expected yield. Therefore,
491 the *ex post* value of forecasts is non-negative when $x^{*f} \neq 0$, which corresponds to situations
492 with relatively high values of p_d . Because droughts occur 30 percent of the time on average (i.e.
493 $p_1 = 0.3$) and forecasts have high accuracy (i.e. $\kappa = 0.7$), instances with high p_d are not
494 frequent. Because such instances are followed by a drought event in most cases, they provide
495 high value to the DM, resulting in a greater increase in the forecast-adoption tendency. On the
496 other hand, for a highly risk-averse DM (i.e. $r = 10$), even though learning occurs more
497 frequently at first, there are more instances where $V^{exp} < 0$, and the reinforcement strength is
498 lower than it is in the case of a DM with $r = 0.5$ (see Figure S2). As a result, such a DM's
499 tendency to adopt forecasts increases at a slower pace. As the DM's wealth increases over time,
500 however, the impact of risk aversion declines and the adoption tendency follows a very similar
501 trend to the one observed where $r = 0.5$.

502 Similar arguments can be used to explain how the DM's initial wealth influences his or
503 her learning pattern. The combination of $r = 10$ and $\omega = 0.25$ represents an extreme case of
504 conservative decision-making to minimize the potential impact of drought, and the DM will
505 decide to plant crop A regardless of whether he or she relies on climatological information or
506 forecasts. As such, the *ex post* value of forecasts is very low at first, leading to small changes in
507 the adoption tendency. This is the opposite of what is observed where $\omega = 1$ (see Figure 5c and
508 Figure S2). As in the previous case, as the DM's wealth increases the decisions, *ex post* values,
509 and consequently the adoption tendency for DMs with lower initial wealth become similar to that
510 of a DM with large initial wealth (i.e., $\omega = 1$).



511

512 **Figure 5.** Sensitivity of the forecast adoption tendency to a DM's parameters based on the time
 513 series of forecasts and drought events shown in Figure 4 with varying values of (a) learning rate
 514 τ (with fixed $\omega = 0.5$ and $r = 10$), (b) risk aversion r ($\omega = 0.5$ and $\tau = 3$), and (c) initial
 515 wealth ω ($r = 10$ and $\tau = 3$).
 516

517 4.2 Agent-based Model of Forecast Diffusion

518 In this section, we investigate learning and the dynamics of forecast diffusion in a social
 519 setting. Figure 6 shows the diffusion curve under three scenarios of social interaction: 1) full
 520 interaction, in which agents interact with all their neighbors, both inside and outside of their

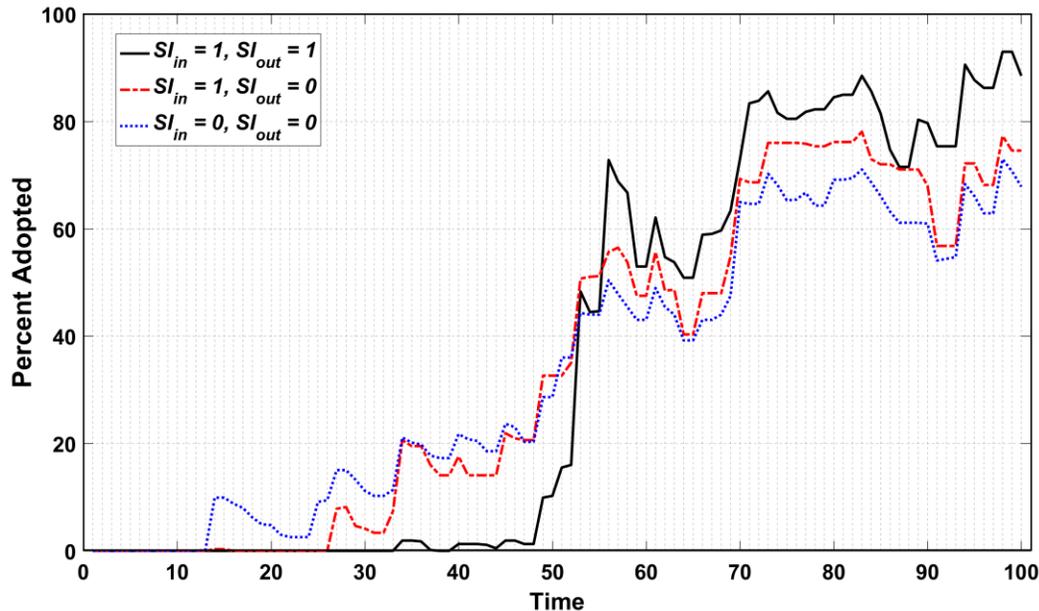
521 counties (i.e. $SI_{in} = 1, SI_{out} = 1$); 2) intra-county interactions only, in which agents interact
 522 only with neighbors inside their counties (i.e. $SI_{in} = 1, SI_{out} = 0$); and 3) no interactions, in
 523 which agents learn based only on their own experience (i.e. $SI_{in} = 0, SI_{out} = 0$). We assign
 524 agents' learning rates (τ), risk aversion (r), and initial wealth (ω) randomly, assuming that each
 525 is normally distributed with $\tau \sim N(1.5, 0.1)$, $r \sim N(10, 1)$, and $\omega \sim N(0.5, 0.05)$ (see Figures S4–S6
 526 for additional details). The diffusion curve for the full-interaction scenario is generally S-shaped,
 527 exhibiting logistic-type growth, which is consistent with the typical adoption path suggested in
 528 the diffusion-of-innovation literature (Mansfield, 1961; Rogers, 2003; Stoneman, 1983). Instead
 529 of exhibiting a typical monotonically increasing trend, though, the results exhibit a fluctuating
 530 trend. This is because we consider *discontinuance* in our model; in other words, agents may
 531 decide to discontinue using the forecast and base their decisions on climatological information
 532 despite having adopted the forecast earlier. The fluctuations are more frequent at first because
 533 the forecast-adoption tendency is, on average, closer to the adoption threshold of $h^* = 0.65$
 534 during this period.

535 This S-shaped pattern we observe regarding adoption can be explained as follows. At
 536 first, agents exhibit a low forecast-adoption tendency, and decisions are therefore made based on
 537 climatological information. Because forecasts are on average more accurate than climatological
 538 information, however, agents gradually learn from their own and their neighbors' experience and
 539 form a greater tendency to use forecasts. This learning process varies across agents because of
 540 the heterogeneity in agents' behaviors and neighborhoods. As such, some agents adopt forecasts
 541 earlier than others. These agents are called *early adopters*. Because the agents' social network is
 542 strongly connected in this scenario, they adopt the forecasts at a higher pace as the number of
 543 adopters increases. This phase of the diffusion process ($50 < t < 70$) is known as the *take-off*
 544 phase. As the number of potential adopters decreases, the rate of adoption decreases until an
 545 adoption ceiling or equilibrium is reached.

546 One of the key elements in the diffusion of innovations is the social system within which
 547 diffusion occurs (Rogers, 2003). Figure 6 demonstrates how the diffusion pattern is influenced
 548 by the structure of a social network. The diffusion curve is almost linear when there is no
 549 interaction between agents (i.e. $SI_{in} = 0, SI_{out} = 0$), which can be attributed to the linear form
 550 of the learning function selected for the reinforcement-learning mechanism. When agents interact
 551 with each other, particularly in the full-interaction scenario, both individual and social learning
 552 mechanisms contribute to the forecast adoption and diffusion process, and therefore the forecast
 553 diffusion curve becomes non-linear.

554 Figure 6 also shows that, in the absence of social interaction, the number of adopters is
 555 higher at first than in either of the other two scenarios; with full interaction, on the other hand,
 556 agents begin adopting the forecast later than in either of the other two scenarios. In addition, the
 557 final adoption rate is highest when there is full interaction between agents, whereas almost 30
 558 percent of the population decides not to follow the forecasts at the end of the simulation in the
 559 no-interaction scenario. These patterns can be explained by considering the spatial and temporal
 560 dynamics of diffusion. First, because risk aversion and initial wealth are randomly assigned,
 561 agents' crop-allocation decisions vary; hence, the *ex post* values of forecasts vary across agents
 562 (see Movie S1). Similarly, the learning rate is also randomly assigned. Therefore, the same
 563 forecast can lead to varying adoption tendencies. When agents interact with their neighbors, their
 564 forecast-adoption tendencies are essentially a weighted average of their own tendencies and
 565 those of their neighbors. As such, the forecast-adoption tendencies are balanced or smoothed by

566 neighbors' tendencies, particularly when both inter- and intra-county interactions are present.
 567 When there is no interaction, though, an agent's belief about adoption is influenced only by his
 568 or her own experience (i.e. individual learning). In this case, there is no continuity or specific
 569 spatial pattern in the way the forecast is adopted by agents (see Movie S1). When intra-county
 570 ties or full interactions exist, however, there is a strong spatial correlation in forecast adoption,
 571 and it spreads from early adopters to the entire population.



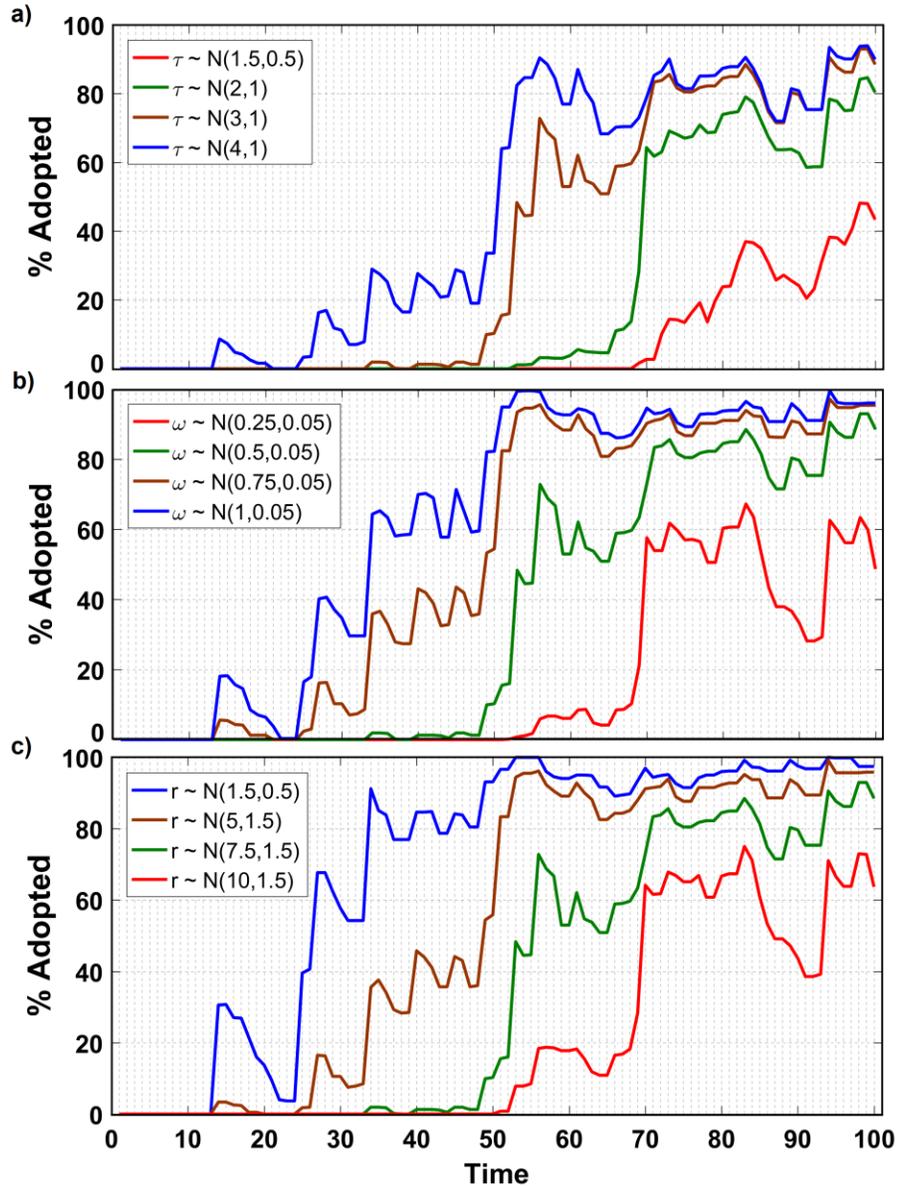
572

573 **Figure 6.** Diffusion curves under multiple interaction scenarios: full interaction (i.e. $SI_{in} =$
 574 $1, SI_{out} = 1$), intra-county interaction only (i.e. $SI_{in} = 1, SI_{out} = 0$), and no interaction (i.e.
 575 $SI_{in} = 0, SI_{out} = 0$).
 576

577 Because forecasts are more accurate on average than climatological information (the
 578 Brier skill score varies between 0.19 and 0.45 across the 25 counties), forecast adoption is
 579 expected to produce an economic gain. If forecasts were adopted by all the agents from the
 580 beginning ($Z_{i,1} = 1$), the total economic gain will on average be 29 percent (± 7 percent) higher
 581 than in the case of relying only on climatological information the entire time, which we call the
 582 *baseline scenario* hereafter. These results indicate that forecast adoption is a dynamic process
 583 and the timing and rate of adoption depends not only on agents' characteristics but also on the
 584 structure of the social network. As a result, the average increase in total economic gain with
 585 respect to the baseline scenario is 9 percent (± 7 percent) in the full interaction scenario.

586 Figure 7 demonstrates how forecast adoption and diffusion are influenced by the learning
 587 rate, initial wealth, and risk aversion in the full interaction scenario. Figure 7a shows that
 588 adoption starts earlier and reaches its maximum level more quickly as the learning rate increases.
 589 When the learning rate is low ($\mu_\tau = 1.5$), adoption does not occur until $t = 68$, and at the end of
 590 the simulation the adoption rate is only around 40 percent. This is because it takes a long time
 591 for an agent to form a *positive opinion* (i.e. an opinion that leads to choosing adoption) about
 592 forecasts when the learning rate is low. When $\mu_\tau = 1.5$ and there is no interaction between
 593 agents, adoption starts earlier (around $t = 45$) but remains under 40 percent at the end of the

594 simulation (see Figure S7). As the learning rate increases, the diffusion curves in various social
 595 interaction scenarios begin to resemble one another (see Figure S7), implying that the social
 596 structure becomes less important for the diffusion of forecasts when agents learn quickly from
 597 the consequences of their own actions. The results shown in Figure 7b and Figure 7c show that
 598 diffusion curves shift leftward as initial wealth increases or risk aversion decreases. In other
 599 words, higher values of ω or lower values of r result in earlier adoption and quicker diffusion, as
 600 in Figure 5b and Figure 5c, because increasing ω or lowering r increases an agent's willingness
 601 to adopt forecasts.



602

603 **Figure 7.** Diffusion curves in various scenarios of (a) the learning rate, (b) initial wealth, and (c)
 604 risk aversion. $\omega \sim N(0.5, 0.05)$ and $r \sim N(7.5, 1.5)$ in (a), $\tau \sim N(3, 1)$ and $r \sim N(7.5, 1.5)$ in (b), and
 605 $\omega \sim N(0.5, 0.05)$ and $\tau \sim N(3, 1)$ in (c).
 606

607 5 Discussion

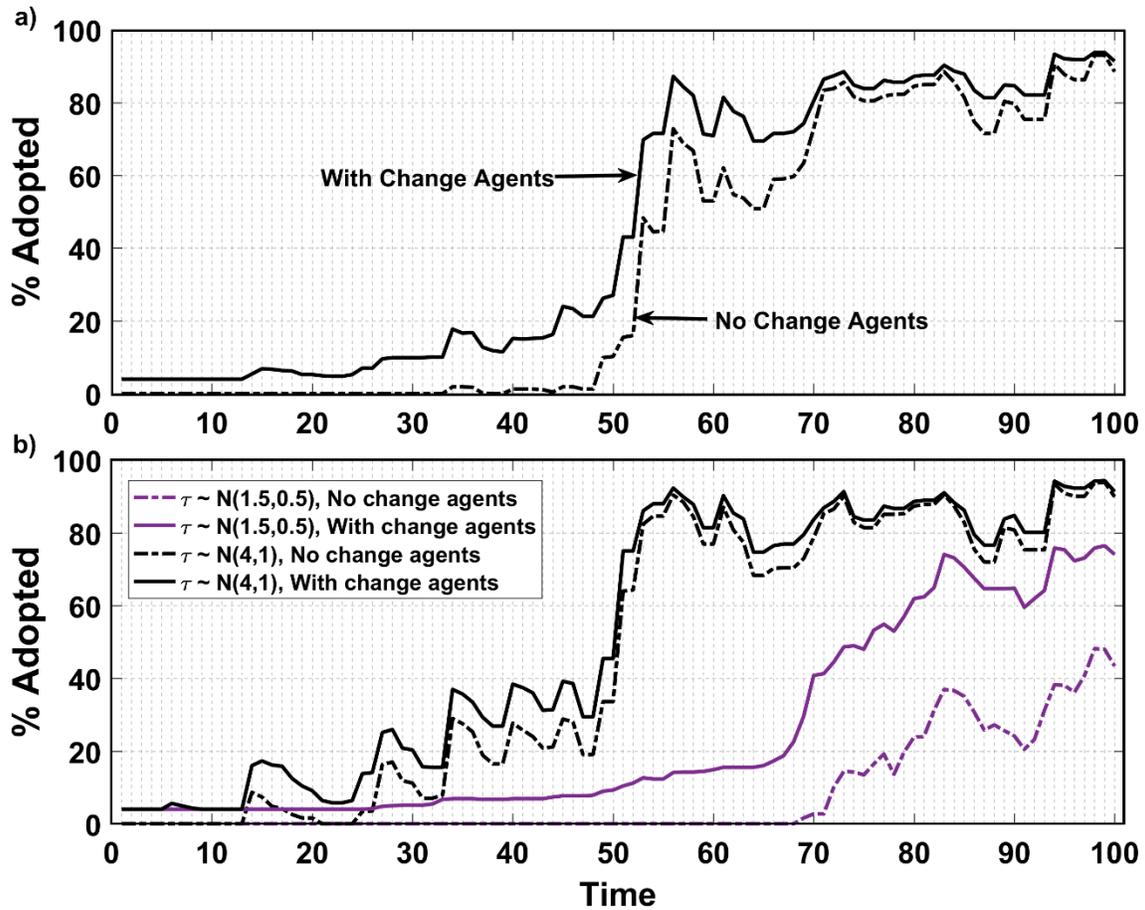
608 In this section, we use the ABM of forecast adoption to investigate how behavioral,
609 contextual, and technological factors influence adoption behavior and the diffusion of forecasts.

610 5.1 Impact of Change Agents and Strategic Targeting

611 It seems possible to facilitate forecast adoption by educating agents about the potential
612 value of forecasts, for example through local extension services, crop advisors, or boundary
613 organizations (Buizer et al., 2016; Mase & Prokopy, 2014; Templeton et al., 2018). The impact
614 of such educational programs can be modeled as an increase in agents' initial propensity towards
615 forecast adoption (i.e. $h_{i,1}$). Because it may not be feasible to target the entire population with an
616 educational program, here we consider an extension program like the *Training and Visit*
617 *Extension System* (Feder & Slade, 1986; Munshi, 2004), where extension agents target only a
618 portion of farmers in each designated region (Feder & Slade, 1984). Those farmers are referred
619 to as *change agents* or *contact farmers*. To illustrate this phenomenon, we consider the entire
620 case-study area as one extension region and treat all agents in county 13, located in the middle of
621 the case-study area, as change agents.

622 For change agents ($i = 301, 302, \dots, 325$), we set $h_{i,1} = h_i^*$ and assume that they adopt
623 forecasts from the beginning. Figure 8a shows that, with change agents in the system, the
624 diffusion curve is shifted to the left and the diffusion process takes off earlier. The take-off phase
625 develops slowly at first ($30 < t < 50$), though, as forecast adoption first spreads among agents
626 located in change agents' neighborhoods. A stronger tendency towards adoption among these
627 agents together with an increase in the adoption tendency among other agents based on
628 individual learning results in a rapid increase in the adoption rate during the period $50 < t < 60$.
629 After $t = 60$, there is a small percentage of non-adopter agents left. As a result, the adoption rate
630 decreases, and an adoption ceiling is reached (see Movie S2).

631 Figure 8b demonstrates the impact of the learning rate on forecast diffusion in the
632 presence of change agents. When the learning rate is low (i.e. $\mu_\tau = 1.5$), change agents have a
633 significant impact on the diffusion process: the adoption rate reaches the maximum of 76 percent
634 when change agents are present compared with the maximum of 48 percent without change
635 agents. When the learning rate is high (i.e. $\mu_\tau = 4$), change agents have a smaller impact on the
636 diffusion process: the diffusion curves with and without change agents are almost identical. This
637 pattern confirms our earlier finding that the structure of the social network becomes less
638 important in the diffusion process as the learning rate increases.



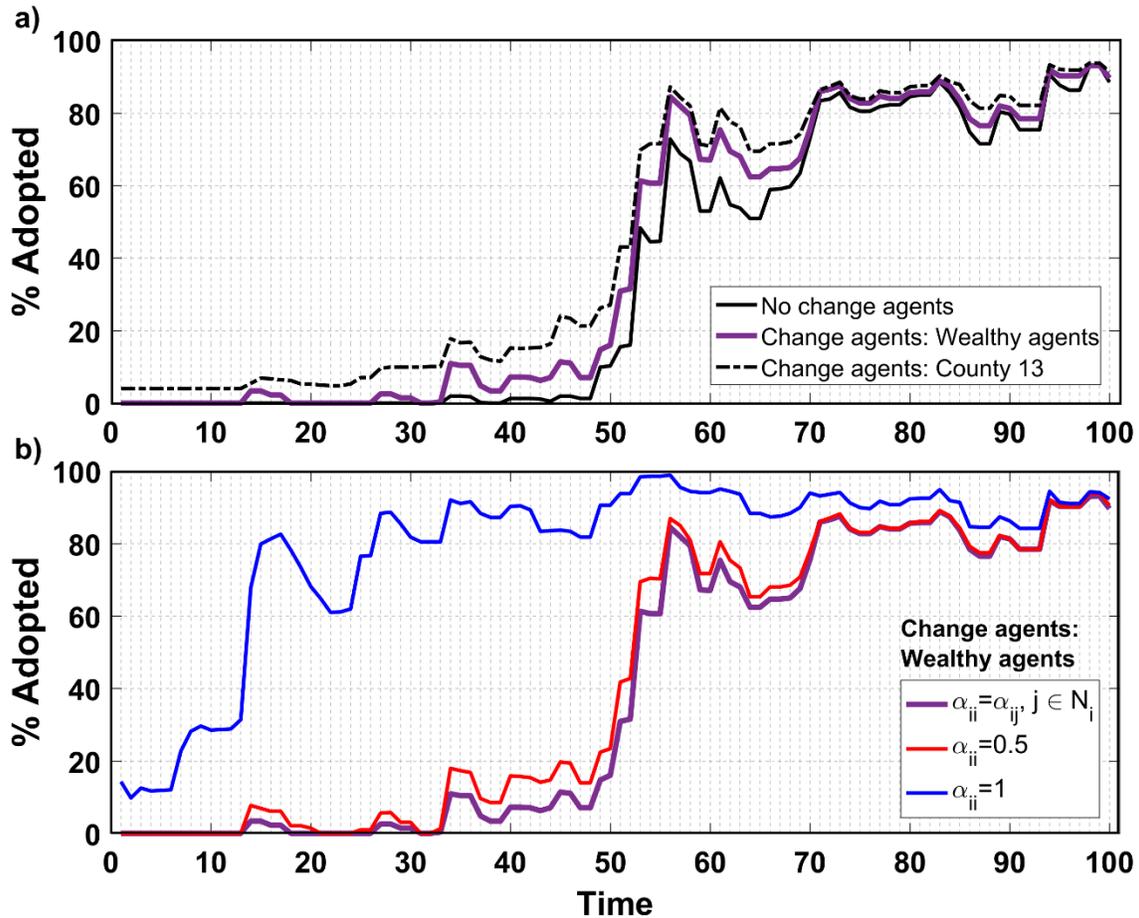
639

640 **Figure 8.** Impact of change agents on the diffusion process when all agents in county 13 are
 641 targeted. (a) Full interaction scenario with $\tau \sim N(3,1)$ and (b) full interaction scenario with
 642 $\tau \sim N(1.5,0.5)$ and $\tau \sim N(4,1)$. Note that $\omega \sim N(0.5,0.05)$ and $r \sim N(7.5,1.5)$

643

644 Our model can also be used to test the effectiveness of extension programs and design
 645 more efficient targeting strategies. For instance, selecting change agents is a key factor in the
 646 success of such extension methods as *training & visit* (Feder & Slade, 1984). While *opinion*
 647 *leaders* in farming communities are often selected as change agents, when information flows less
 648 smoothly in a social system it may be necessary to rely on less subjective measures to select
 649 change agents. To demonstrate this effect, we select agents whose initial wealth is above the 90th
 650 percentile of the wealth distribution as change agents. The rationale for this selection is that, as
 651 shown in Figure 5c and Figure 7c, agents with greater initial wealth exhibit a higher forecast
 652 adoption tendency early in the simulation. Figure 9a shows that targeting wealthier agents
 653 influences the diffusion process only slightly because, unlike in the previous example where all
 654 agents in one county were targeted, wealthy agents, scattered throughout the study area, are
 655 equally influenced by their neighbors, who have weaker adoption tendencies (recall that in the
 656 full interaction scenario, $\alpha_{ii} = \alpha_{ij}$ for $j \in \mathcal{N}_i$, i.e. self-reliance equals the weights given to each
 657 neighbor). As change agents become more self-reliant (i.e. as α_{ii} increases), however, they
 658 continue influencing their neighbors while being influenced by their neighbors to a lesser extent.

659 As a result, they facilitate the diffusion process: the diffusion curve shifts further to the left,
 660 implying a quicker take-off and a higher adoption rate in the short and medium runs (see Figure
 661 9b and Movie S3).



662

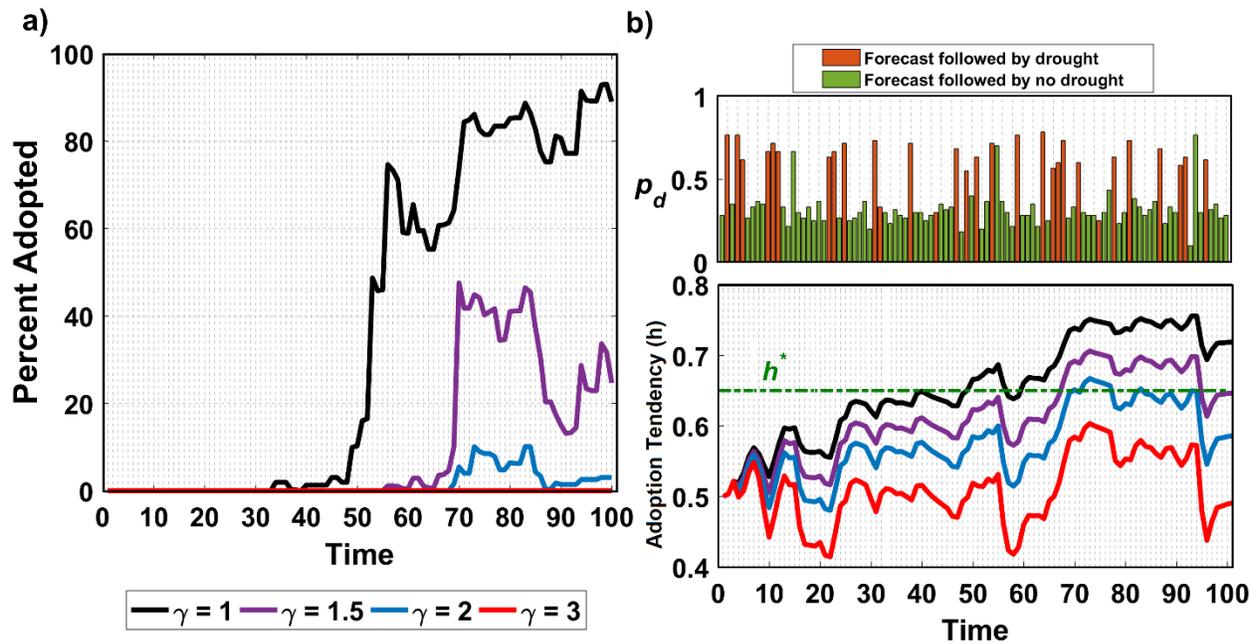
663 **Figure 9.** (a) Impact of wealthy agents as change agents on the diffusion process. (b) Impact of
 664 change agents' self-reliance (i.e., α_{ii}) on the diffusion process where wealthy agents are targeted
 665 as change agents. $\tau \sim N(3,1)$, $\omega \sim N(0.5,0.05)$ and $r \sim N(7.5,1.5)$.
 666

667 5.2 Impact of Asymmetrical Learning

668 In the reinforcement-learning algorithm used in this study (Equation 5), we use a single
 669 learning rate to represent learning from both rewarding and punishing outcomes. Yet behavioral
 670 studies suggest that rewarding and punishing outcomes may not have symmetric impacts on
 671 decision-making (Cazé & Van Der Meer, 2013; Frank et al., 2004, 2007; Gershman, 2015). In
 672 particular, most studies have found that a negative learning rate (corresponding to punishing
 673 outcomes) is generally higher than a positive learning rate (corresponding to rewarding
 674 outcomes) (e.g. Rasmussen and Newland (2008), Niv et al. (2012), and Gershman (2015)),
 675 although some studies have found evidence of optimistic reinforcement learning, which is known
 676 as *optimism bias* (Lefebvre et al., 2017). Here, we modify the reinforcement-learning algorithm
 677 (Equation 5) to exhibit such asymmetrical updating, also known as *asymmetry in the law of effect*
 678 (Rasmussen & Newland, 2008). To do so, we use a parameter called the *asymmetric learning*

679 coefficient (denoted by γ) to amplify the impact of punishing outcomes: $L(S, \tau) = S \cdot \gamma \cdot \tau$,
 680 where $\gamma = 1$ if $S \geq 0$ and $\gamma > 1$ if $S < 0$.

681 Figure 10 shows how asymmetrical learning influences the diffusion process. In the case
 682 of symmetric learning (i.e. $\gamma = 1$), the rate of learning is the same for rewarding and punishing
 683 outcomes. Therefore, the diffusion curve is the same as the one shown in Figure 6. However, as
 684 γ increases, adoption starts later and the diffusion occurs at a slower pace (or, in the case of
 685 $\gamma = 3$, it never occurs) (see Movie S4). As γ increases, punishing outcomes (e.g. when a drought
 686 event is preceded by a low p_d), which exert negative reinforcement strength, will have a greater
 687 impact on a DM's learning. That is, when $S < 0$, the forecast-adoption tendency decreases to a
 688 greater extent for a DM with higher γ . As can be seen, when $\gamma > 2$, the adoption tendency
 689 almost never exceeds the adoption threshold, which implies that forecasts are never adopted over
 690 the simulation period.



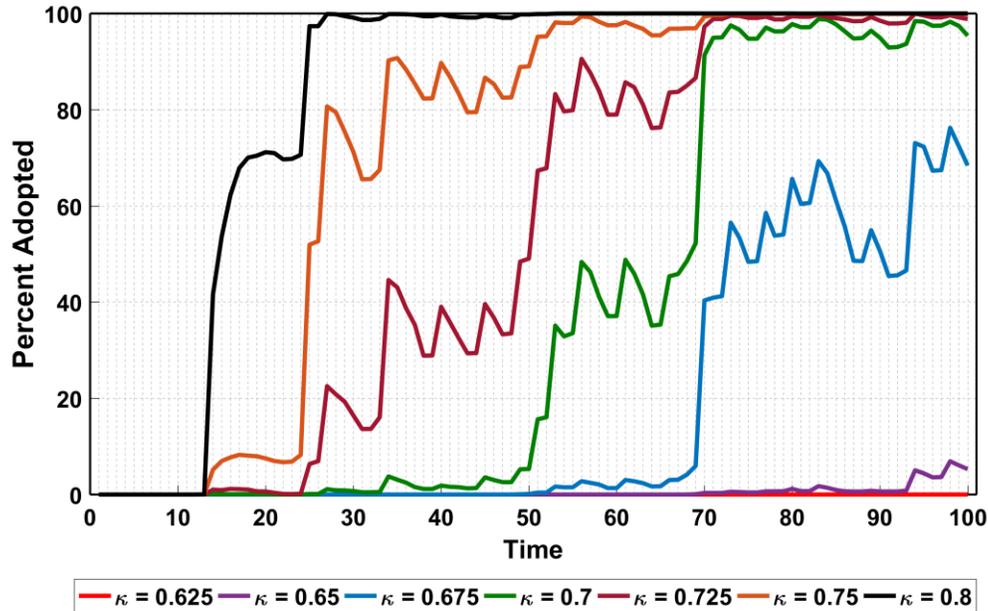
691

692 **Figure 10.** Impact of asymmetrical learning on forecast adoption. (a) Diffusion curves for the
 693 system in several asymmetrical learning scenarios, where $\omega \sim N(0.5, 0.05)$, $r \sim N(7.5, 1.5)$, and
 694 $\tau \sim N(3, 1)$. (b) Time series of forecasts and the evolution of the forecast-adoption tendency for a
 695 representative agent.
 696

697 5.3 Impact of Forecast Accuracy

698 Figure 11 shows the impact of forecast accuracy on forecast diffusion. The diffusion
 699 curves are averaged across 15 realizations of a forecast time series (also see Figure S8 for the
 700 ensemble envelope). When $\kappa < 0.65$, instances with $V^{exp} < 0$ occur rather frequently; as a
 701 result, a DM's tendency to adopt forecasts never exceeds the threshold (see Figure S9). This
 702 implies that forecasts below 65 percent accuracy may never be adopted. This finding is
 703 consistent with those reported in other studies that have found that accuracy of at least 65
 704 percent is required for seasonal forecasts to achieve long-term trust and adoption (see Ash et al.

705 (2007) for a review). As forecast accuracy (κ) increases, though, the take-off phase of the
 706 diffusion occurs earlier, and the adoption rate reaches its ceiling more quickly.



707

708 **Figure 11.** Impact of drought-forecast accuracy on the diffusion process. $\omega \sim N(0.5, 0.05)$,
 709 $r \sim N(7.5, 1.5)$, and $\tau \sim N(3, 1)$.

710

711 6 Conclusion

712 We develop an agent-based model to study the dynamic aspects of forecast adoption and
 713 demonstrate the impacts of farmers' characteristics and social network structure on forecast
 714 diffusion. To address forecast users' imperfect knowledge of forecasts, we model their forecast
 715 adoption as a stochastic choice and show that users' forecast-adoption tendencies evolve over
 716 time as a function of the consequences of their past decisions as well as the decisions of their
 717 neighbors. In addition, we show the influence of multiple factors on learning processes,
 718 including risk attitude, wealth, and the learning rate. We find that users with lower risk aversion,
 719 greater wealth, and higher learning rates exhibit a stronger tendency to use forecasts and
 720 therefore adopt forecasts more quickly than others.

721 The ABM provides a flexible tool that helps us better understand how a range of
 722 economic, behavioral, social, and forecast-related parameters influence forecast adoption and
 723 diffusion. Results derived from numerical experiments yield important insights into the effects of
 724 social interactions and social networks on the dynamics of forecast diffusion. In particular, when
 725 social interactions between agents take place, forecast diffusion follows a typical S-shaped curve,
 726 as suggested in the diffusion-of-innovation literature. In contrast, when social learning is
 727 ignored, the adoption pattern is (mainly) linear (Figure 6). Our results also show that, in a no-
 728 interaction scenario, the diffusion process starts earlier, reflecting the heterogeneities associated
 729 with farmers' characteristics but reaches a lower adoption ceiling compared with what occurs in
 730 a full interaction scenario. Moreover, our results show that asymmetrical learning reflecting the

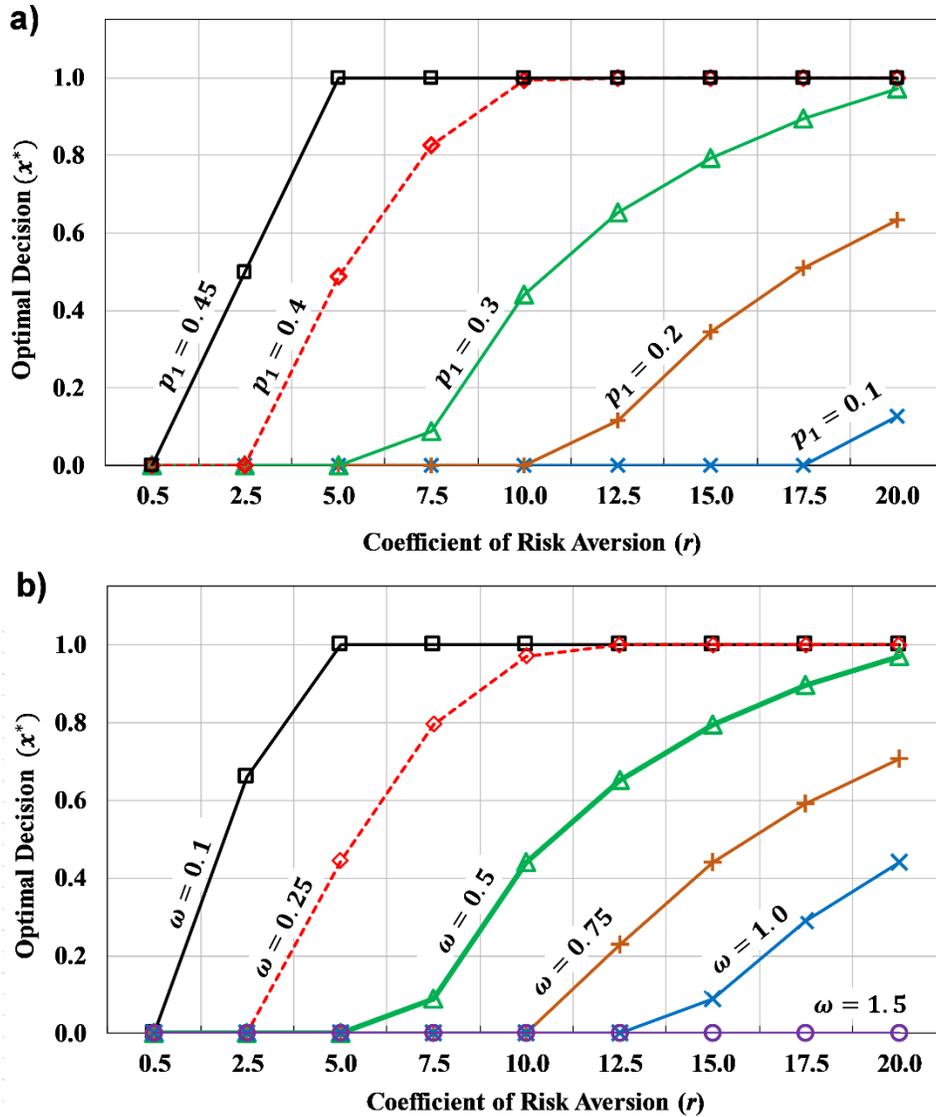
731 asymmetry of reinforcement and punishment in human choice could significantly slow the
 732 diffusion process and lower the equilibrium adoption rate. On the other hand, we find that social
 733 structure has a limited impact on the diffusion process when the learning rate is high. Finally, we
 734 find that forecasts must be at least 65 percent accurate to be widely adopted and diffused in the
 735 system, which is consistent with findings reported by other studies in the literature.

736 Despite several constraining assumptions made in developing the ABM (e.g. discrete
 737 drought states), this model can provide valuable insights that enrich our understanding of the
 738 parameters that influence the adoption of drought forecasts, which can in turn be used to
 739 positively affect the adoption and diffusion of high-quality forecasts. In addition, once the model
 740 is tested and verified using fieldwork studies, it can be used to test the effectiveness of various
 741 intervention and targeting strategies and, ultimately, to develop more effective strategies and
 742 policies for overcoming impediments to forecast adoption. Several complementary methods
 743 could provide the necessary information for model validation: descriptive field studies, highly
 744 structured interviews, and laboratory or decision experiments. In a controlled laboratory
 745 experiment of the type that is traditionally employed in experimental economics (Kagel & Roth,
 746 2015), researchers could observe how decision-makers respond to forecasts in stylized but
 747 reasonably realistic experiments (Millner, 2009; Sonka et al., 1988). Finally, given the
 748 demonstrated importance of social network structure for the diffusion process, field-based
 749 studies could also be used to represent a social network and its properties more realistically by
 750 extracting and mapping social and information networks and empirically analyzing the impacts
 751 of social networks and various social processes on the diffusion of forecasts.

752

753 **Appendix A: Crop-Allocation Decision-Making**

754 According to Equation 4, the optimal crop-allocation decision (x^*) depends on several
 755 factors, including the yield distribution (y), the cost function (c), initial wealth (ω), the
 756 coefficient of risk aversion (r), and beliefs about drought (p_θ). We make the following
 757 assumptions throughout: $y^A(0) = 0.06$, $y^A(1) = 0.03$, $y^B(0) = 0.08$, $y^B(1) = 0.01$, $c(1) =$
 758 0.04 , and $c(0) = 0.05$. Figure A1 shows how the optimal decision changes with r , p_θ , and ω .
 759 For a risk-neutral DM (i.e., $r = 0$), the optimal decision is to plant only crop B (i.e. $x_0^* = 0$) if
 760 $p_1 < 0.5$. As risk aversion increases, for any given p_1 or ω , a greater fraction of the land is
 761 allocated to crop A because crop A yields exhibit much less weather-related variation, helping
 762 risk-averse DMs minimize their risk exposure. Holding r constant, the fraction of land allocated
 763 to crop A increases as a DM's belief about a drought occurrence (p_1) increases. This is because
 764 crop A has a higher yield than crop B in drought conditions. Finally, more land is allocated to
 765 crop B as ω increases, as wealthier farmers' treatment of uncertainty more closely resembles that
 766 of a risk-neutral DM.



767

768 **Figure A1.** Optimal crop-allocation decisions: (a) sensitivity analysis for p_θ when $\omega = 0.5$, (b)
 769 sensitivity analysis for ω when $p_\theta = 0.3$.
 770

771 **Appendix B: Probabilistic Drought Forecast Generation**

772 To compute the *ex post* value of forecasts, it is necessary to specify the time series of
 773 forecasts and drought realizations. One way to generate these time series is by using a joint
 774 distribution of forecasts and droughts, i.e. $f(\varphi, p_d)$. We use an approach similar to ensemble
 775 forecasting to generate probabilistic drought forecasts based on a specified accuracy.

776 Assume that the time series of dichotomous drought events (φ_t) is known ($\varphi_t = 1$
 777 indicates drought, $\varphi_t = 0$ indicates no drought). The system generates N deterministic forecasts
 778 of the dichotomous event at each time step t at accuracy κ . Each deterministic forecast (η_{i_t}) is
 779 referred to as an ensemble member, where $i \in [1, N]$. We assume that η_{i_t} is a Bernoulli process,
 780 defined as follows:

$$781 \quad \begin{aligned} \eta_{i_t} &\sim Be(1, \kappa) & \varphi_t &= 1 \\ & & \text{if} & \\ \eta_{i_t} &\sim Be(1, 1 - \kappa) & \varphi_t &= 0 \end{aligned} \quad (B1)$$

782 where $Be(1, \kappa)$ indicates a binomial distribution with one trial and probability κ of success.
 783 Once N ensemble members are produced, p_d is calculated as:

$$784 \quad p_{d_t} = \frac{\sum_{i=1}^N I_{\{\eta_{i_t}=1\}}}{N} \quad (B2)$$

785 where $\begin{cases} I_{\{\eta_{i_t}=1\}} = 1 \\ I_{\{\eta_{i_t}=1\}} = 0 \end{cases} \text{ if } \begin{cases} \eta_{i_t} = 1 \\ \eta_{i_t} = 0 \end{cases}$. The above definition has an undesirable property in that p_{d_t}
 786 could become zero or one, especially if N is small. Therefore, several post-processing methods
 787 have been suggested to account for finite ensemble size (Katz & Ehrendorfer, 2006; Roulston &
 788 Smith, 2002). We use:

$$789 \quad p_{d_t} = \frac{\left(\sum_{i=1}^N I_{\{\eta_{i_t}=1\}}\right) + 0.5}{N + 1} \quad (B3)$$

790 In generating synthetic probabilistic drought forecasts, we also consider the possibility of
 791 low-probability events with no or limited predictability, such as the 2012 flash drought in the
 792 U.S. Midwest (Hoerling et al., 2014), by drawing a random number from a Bernoulli distribution
 793 $Be(1, 0.01)$ and flipping κ (i.e. using $1 - \kappa$ instead of κ) in Equation B1 if that random number
 794 equals 1.

795 Appendix C: List of Symbols

796 A list of mathematical notations used in the study is presented in Table C1.

797 Table C1. *Glossary of Notations*

Symbol	Definition
$c(\theta)$	non-land cost of crop production (e.g. fertilizers, see, labor) as a function of state of the weather, expressed in unit u
$E[\bullet]$	expectation operator
h	Forecast-adoption tendency; $h \in [0, 1]$
h^*	adoption threshold or cut-off, $h^* = 0.65$
$L(\bullet)$	learning function in the reinforcement-learning framework
\mathcal{M}	set of agents
m	total number of agents; $m = 625$
\mathcal{N}_i	set of neighbors of agent i
n_i	total number of neighbors of agent i
$p(\theta)$	user's belief about the occurrence of state θ of the random weather event

p_1	user's belief about the occurrence of drought: $p_1 = p(\theta = 1)$
p_d	probabilistic drought forecast: $p_d \in [0,1]$
r	coefficient of risk aversion, $r \geq 0$
S	reinforcement strength, expressed in unit u
SI_{in}	binary parameter indicating whether agents have social connections with neighbors <i>in</i> their counties; a connection exists if $SI_{in} = 1$.
SI_{out}	binary parameter indicating whether agents have social connections with neighbors <i>outside</i> of their counties; a connection exists if $SI_{out} = 1$.
t	time index
T	total number of time steps; $T = 625$
$U(\bullet)$	utility function
u	baseline unit used for $y(\theta)$, π , ω_0 , V^{exp} , W
V^{exp}	<i>ex post</i> value of forecast, expressed in unit u
W	Wealth, at the beginning of each time step, expressed in unit u ; W_1 is initial wealth.
x	decision variable: fraction of land allocated to crop A, $x \in [0,1]$
x^*	optimal crop-allocation decision
$x^{*,c}$	optimal crop-allocation decision based on p_θ (or climatology)
$x^{*,f}$	optimal crop-allocation decision based on p_d (forecast)
$y(\theta)$	crop yield as a function of the weather, expressed in unit u
y_0	crop yield in normal conditions ($\theta = 0$)
y_1	crop yield in drought conditions ($\theta = 1$)
z	forecast adoption decision, $z \in \{0,1\}$
α_{ij}	extent/strength of social interaction between agents i and j ; weight assigned by agent i to agent j 's belief
γ	coefficient of asymmetric learning
$\Delta = [\alpha_{ij}]$	m -by- m matrix of social interaction
η	deterministic drought forecast: $\eta \in \{0,1\}$
Θ	a set of possible states of the random weather event; of the binary drought event: $\Theta = \{0,1\}$
θ	random variable representing the uncertain weather event, $\theta \in \Theta$; $\theta = 0$: no drought, $\theta = 1$: drought
κ	forecast accuracy
$\pi(\bullet)$	normalized payoff function, expressed in unit u
τ	the learning rate
Φ	a set of possible realized states of the event; for a binary drought event: $\Phi = \{0,1\}$
φ	observation of the event, $\varphi \in \Phi$; $\varphi = 1$: drought, $\varphi = 0$: no drought

798 Acknowledgments, Samples, and Data

799 We acknowledge funding support from the NOAA Climate Program Office's Coping
800 with Drought Initiative (grant number NA18OAR4310257). The data used in this study,
801 including drought event time series, forecast time series, and agents' parameters, are provided in
802 Data Set S1 and Data Set S2.

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