Fingerprints of a New Normal Urban Air Quality in the United States

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Abstract

Most countries around the world including the United States took actions to control COVID-19 spread that lead to an abrupt shift in human activity. On-road NOx emissions from light and heavy-duty vehicles decreased by 9% to 19% between February and March at the onset of the lockdown period in the middle of March in most of the US; between March and April, the on-road NOx emissions dropped further by 8% to 31% when lockdown measures were the most stringent. These precipitous drops in NOx emissions correlated well with tropospheric NO2 column amount observed by the Sentinel 5 Precursor TROPOspheric Monitoring Instrument (S5P TROPOMI). Furthermore, the changes in TROPOMI tropospheric NO2 across the continental U.S. between 2020 and 2019 correlated well with changes in on-road NOx emissions (r = 0.68) but correlated weakly with changes in emissions from the power plants (r = 0.35). At the height of lock-down related unemployment in the second quarter of 2020, the NO2 values decreased at the rate of 0.8 µmoles/m2 per unit percentage increase in the unemployment rate. Despite the lifting of lockdown measures, parts of the US continued to have ~20% below normal on-road NOx emissions. To achieve this new normal urban air quality in the US, continuing remote work policies that do not impede economic growth may become one of the many options.

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29

30 Abstract

31 Most countries around the world including the United States took actions to control 32 COVID-19 spread that included social distancing, limiting air and ground travel, closing schools, 33 suspending sports leagues, closing factories etc., leading to an abrupt shift in human activity. On-34 road NO_x emissions from light and heavy duty vehicles decreased by 9% to 19% between 35 February and March at the onset of lockdown in the middle of March in most of the US; between 36 March and April, the on-road NO_x emissions dropped further by 8% to 31% when lockdown 37 measures were the most stringent. These precipitous drops in NO_x emissions correlated well 38 with tropospheric NO₂ column amount observed by Sentinel 5 Precursor TROPOspheric 39 Monitoring Instrument (S5P TROPOMI). Further, the changes in TROPOMI tropospheric NO₂ 40 across the continental U.S. between 2020 and 2019 correlated well with changes in on-road NO_x 41 emissions (r = 0.68) but correlated weakly with changes in emissions from the power plants (r =42 0.35). These findings confirm the known knowledge that power plants are no longer a major 43 source of NO₂ in urban areas of the US. With increased unemployment rate in 2020 after the 44 lockdown combined with telework policies across the nation for non-essential workers, the NO_2 values decreased at the rate of 0.8 μ moles/m² decrease per unit percentage increase in 45 46 unemployment rate. Across the urban regions we found positive correlation between S5P 47 TROPOMI NO₂ and Suomi NPP Visible Infrared Imaging Radiometer Suite (VIIRS) aerosol 48 optical depths indicating common source sectors for NO₂ and aerosols/aerosol precursors. 49 Key Words: COVID-19, nitrogen dioxide, aerosol optical depth, TROPOMI, NOx emissions 50

51 Plain Language Summary

This study documents the different phases of lockdown and how traffic emissions changed accordingly across the US and in particular in five different cities, namely Los Angeles, San Francisco, San Joaquin Valley, New York City, and Atlanta. Analysis of data for these cities from measurements on the ground and satellite data indicate that a down turn in economy and telework policies reduced the number of cars and trucks on the road in March and April due to which air quality got better. This provided a window into the future as to how we can achieve improved air quality. 1. Introduction

As the 2019 novel Corona virus (COVID-19) spread from China to other parts of the world,

various countries imposed lockdown measures one by one. Reports of improved air quality from

77 ground and satellite observations of aerosol optical depth and nitrogen dioxide soon followed in 78 the media as documented by Kondragunta et al. (2020). The precipitous drops seen in the 79 tropospheric vertical column nitrogen dioxide (NO_2 trop NO_2 here onwards) measured by the 80 Sentinel 5P Tropospheric Monitoring Instrument (TROPOMI) were substantial, especially 81 during the strict lockdown period for each country (Gkatzelis et al., 2020). Goldberg et al. 82 (2020) reported that in the United States (US), trop NO_2 decreased by 9.2% to 45% in 26 cities 83 during March 15 to April 30, 2020 compared to the same time period in 2019; these reported 84 reductions account for the influence of the weather. Other researchers reported similar findings, 85 mainly reductions of tropNO₂ attributed to reductions in traffic emissions both in the U.S. and 86 across the globe in major urban areas of Europe, India, and China (Bauwens et al., 2020; Keller 87 et al., 2020; Zheng et al., 2020; Vaderu et al., 2020; Straka et al., 2020; Nager et al., 2020). For 88 example in Washington D.C., average distance traveled by people dropped by 60% between 89 February and April when restrictions were fully in place (Straka et al., 2020). This sudden drop 90 in tropNO2 in major metropolitan areas where transportation source sector for NO_x is strong is 91 due to reduced traffic on top of an already observed general decreasing trend in NO_x emissions. 92 According to Lamsal et al. (2015), tropNO₂ observed by the Ozone Monitoring Instrument 93 showed a decreasing trend with an overall decrease of 28% between 2005 and 2013. These 94 reductions are consistent with NO_x emissions reductions from major power plants in the US due 95 to Clean Air Interstate Rule and Cross State Air Pollution Rule. The NO_x emissions continued to 96 drop as more and more power plants switched to natural gas or began to rely on clean coal (de 97 Gouw et al., 2014)

98 The significance of NO₂ is that it is a precursor for both ozone and particulate matter,
99 primary components of photochemical smog. Whether it enhances or decreases ozone

100 production is dependent on a given region being NO_x saturated or volatile organic compound 101 (VOC) saturated, the inherent non-linearity of ozone photochemistry (Kroll et al., 2020; 102 Mazzuca et al., 2016). The two main sources of NO_2 in the US are energy sector and 103 transportation sector according to the 2014 Community Emissions Data System (Hoesly et al., 104 A study by Zheng et al. (2020) analyzed the reductions in trace gas and aerosol 2018). 105 concentrations in China during the lockdown and found that the most significant drop in aerosols 106 was for nitrate aerosol. For the time period corresponding to the lockdown in China, January 23 to February 22, 2020, mean nitrate aerosol concentration was 14.1 µg/m³; for the same time 107 period in 2019, concentration was 23.8 μ g/m³. This 41% reduction is corroborated by reductions 108 109 in NO₂ observed by TROPOMI (Bauwens et al., 2020).

110 Though NO_2 is considered important due to its ozone and aerosol producing potential, it has 111 harmful human health impacts when inhaled. Achakulwisut et al (2019) showed that 64% of four 112 million pediatric asthma cases each year are due to exposure to NO₂. It should be noted though 113 that NO₂ was used as a proxy for traffic-related pollution. The World Health Organization 114 (WHO) standard for NO₂ is an annual average of 21 parts per billion and for the US, it is 53 parts 115 per billion. The authors do note that that daily exposures to NO_2 can vary from annual averages 116 and traffic pollution is usually a mixture of precursor gases, primary particulates, and 117 photochemically formed ozone and aerosols. Nevertheless, when countries went into lockdown, 118 the most noticeable indication of a drop in traffic related pollution is tropNO₂ in urban areas 119 observed by TROPOMI, lending support to the assumption that NO₂ is a good proxy for traffic 120 related pollution. The COVID-19 lockdown measures disproportionately impacted traffic more 121 than industrial operations. We analyzed TROPOMI tropNO₂ and Suomi National Polar-orbiting 122 Partnership Visible Infrared Imaging Radiometer Suite (Suomi NPP VIIRS) AOD data in

123 conjunction with on-road NO_x (NO+NO₂) emissions data, NO_x emissions from power plants, and 124 unemployment rates where available. The goal of this study is to examine the trends in on-road 125 and power plant emissions for five different locations (four urban areas and one rural area) to 126 answer the questions: (1) are changes in NO_x emissions during the lockdown detectable in 127 TROPOMI trop NO_2 data, (2) are the economic indicators consistent with emissions changes, and 128 (3) are the trends reversing with the removal of lockdown measures in the major metro areas. 129 These questions are answered with spatial and temporal analysis of ground-based observations 130 and satellite data, relating indicators of human activity during and prior to COVID-19 lockdown 131 with air quality, and examining if a new normal urban air quality can be achieved with novel 132 policies.

133 2. Methods

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2.1. Sentinel 5P TROPOMI NO2

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136 The TROPOMI NO₂ algorithm is based on the Differential Optical Absorption 137 Spectroscopy technique that involves fitting the spectra in the NO₂ absorption region between 138 405 nm and 465 nm using known laboratory-measured reference absorption spectra. The 139 Sentinel 5P flies in formation with SNPP. Though some Sentinel 5P trace gas algorithm 140 retrievals depend on VIIRS cloud mask, the NO₂ algorithm relies on cloud retrievals using its 141 oxygen A-band absorption (van Geffen et al., 2019). The cloud fraction and cloud top pressure 142 are used in air mass factor calculation for partially cloudy pixels. There is an indication that the 143 cloud algorithm is likely conservatively masking out good NO₂ retrievals according to a 144 validation study conducted by Judd et al. (2020). Though Judd et al (2020) used data with 145 quality flag equals to unity, we used the quality flag value recommended by the NO_2 algorithm

146 theoretical basis document (van Geffen et al., 2019). Only data with quality flag > 0.75 were 147 used as this quality flag setting ensures that cloudy retrievals or retrievals with snow/ice covered 148 pixels are screened out. The TROPOMI Level 2 product file consists of pixel level (3.5 km x 5.6 149 km) NO₂ column amount for troposphere that we used in this study. The NO₂ algorithm 150 retrieves total column NO₂ and separates the stratosphere from troposphere using chemical 151 transport model predicted stratospheric NO_2 analysis fields (van Geffen et al., 2019). The 152 expected accuracy of tropospheric NO_2 column for polluted regions with high NO_2 values is 153 ~25% and independent validation efforts using ground based spectrometers such as Pandora have 154 confirmed that tropNO2 is generally under estimated, especially in polluted regions and that 155 significant sources of errors come from coarser resolution a priori profiles used in the retrieval 156 algorithm (Chan et al., 2020). Comparisons of TROPOMI tropNO₂ column with Pandora ground 157 station retrievals of tropospheric NO₂ in Helsinki showed that mean relative difference is -28.2%158 \pm 4.8% (Ialongo et al., 2019). Similar comparisons between Pandora ground station retrievals 159 and trop NO_2 in Canada for urban (Toronto) and rural (Egbert) stations show that trop NO_2 has a -160 23% to -25% bias for polluted regions and a 7% to 11% high bias in rural region. Sources of 161 error in trop NO_2 include altitude dependent air mass factors, stratosphere-troposphere separation 162 of NO_2 , a priori NO_2 profile and shape, surface albedo climatology, and calibration errors as a 163 function of view angle (van Geffen et al., 2019; Judd et al., 2020; Ialongo et al., 2019; Zhao et 164 al., 2020; Chan et al., 2020). Judd et al. (2020) showed that the TROPOMI NO₂ validation 165 carried out during the Long Island Sound Tropospheric Ozone Study (LISTOS) experiment 166 showed that the TROPOMI tropNO₂ column retrievals have a bias of -33% and -19% versus 167 Pandora and airborne spectrometer retrievals respectively. The biases improve to -19% and -7% 168 when TROPOMI NO₂ algorithm is run with a priori profiles from a regional air quality model

indicating that retrievals are very sensitive to a priori profile. One aspect that is not fully
explored by Judd et al. (2020) is the influence of aerosols on air mass factor calculations.
Research on aerosol impact on air mass factors indicates that the impact of aerosols on NO₂
retrieval can vary depending on aerosol type (absorbing or scattering), amount, and vertical
location (aerosol mixed in with NO₂ in the boundary layer or is the layer detached from NO₂
layer) in the atmospheric column (Tack et al., 2019; Judd et al., 2019; Liu et al., 2020; Lin et al.,
2014).

176 For this analysis, the pixel level NO₂ data were rotated to orient the pixels in the 177 downwind direction and remapped to 5 km x 5 km fixed grids prior to computing mean values 178 around major cities for which on-road emissions data are available. Average NO₂ was computed 179 within 100 km in the downwind direction from the city center, 50 km upwind direction, and \pm 50 180 km in the cross-wind direction. In computing daily mean values for a location of interest, we 181 used a criteria of having a minimum 25% of the pixels with high quality NO₂ retrieval in each 182 grid. The data for January to February 2020 is considered BAU), the data for 15 March to 30 183 April 2020 is considered the lockdown period, and the data for 1 May to November 2020 is 184 considered as representing the post lockdown time period. The Level 2 TROPOMI NO₂ data 185 were downloaded from the European Space Agency datahub 186 (https://s5phub.copernicus.eu/dhus/#/home).

187 The TROPOMI data is available only from mid-2018 to present. We removed the 188 seasonality in trop NO_2 data in two simple ways: by simply taking the difference between 2019 189 and 2020 for the same month so the sun-satellite geometries and weather conditions are similar 190 barring any unusual inter-annual variabilities, and by doing double differencing when changes from one month to the other month needed to be analyzed. The double differencing method isdescribed in section 3.1.

193 2.2. On-road NOx Emissions194

195 The on-road emissions are obtained using the Fuel-based Inventory of Vehicle Emissions 196 (FIVE) where vehicular activity is estimated using taxable fuel sales for gasoline and diesel fuel 197 reported at a state-level and downscaled to the urban scale using light- and heavy-duty vehicle 198 traffic count data (McDonald et al., 2014). Once the fuel use is mapped, NO_x emissions are 199 estimated using fuel-based emission factors (in g/kg fuel) based on roadside measurements or 200 tunnel studies (Hassler et al., 2016; McDonald et al., 2012; McDonald et al., 2018). The emission 201 factors are calculated separately for light-duty gasoline vehicles and heavy-duty diesel trucks. 202 The FIVE methodology was developed to derive traffic emissions to study their impact on air 203 quality (Kim et al., 2016; McDonald et al., 2018), but in the case of 2020, the fuel-based 204 methods provide evidence for quantifying the impact of reduced human activity during the 205 lockdown period on air pollutant emissions (e.g., NO_x).

206 Here, we downscale on-road gasoline and diesel fuel sales following McDonald et al. (2014) 207 for our 2019 base year, which is treated as the BAU case. We have chosen to focus on four US 208 urban areas where real-time traffic counting data are publicly available, including the South 209 Coast air basin (Los Angeles county, Orange counties, and portions of Riverside and San 210 Bernardino counties), San Francisco Bay Area (Marin, Sonoma, Napa, Solano, Contra Costa, 211 Alameda, Santa Clara, San Mateo, and San Francisco counties), New York City (Richmond, 212 New York, Kings, Queens, and Bronx counties), and Atlanta metropolitan region (Cherokee, 213 Clayton, Cobb, Coweta, Dekalb, Douglas, Forsyth, Fulton, Gwinnett, Henry, Rockdale, and

214 Spalding counties). We also include one rural region for contrast, the San Joaquin Valley in 215 California (Fresno, Kern, Kings, Madera, Merced, San Joaquin, Stanislaus, Tulare counties). For 216 the BAU case, we account for typical seasonal and day-of-week activity patterns of light- and 217 heavy-duty vehicles separately). For the COVID-19 case, we scale the January BAU emissions 218 case with real-time light- and heavy-duty vehicle traffic counting data for the year 2020, which 219 are described in Harkins et al. (2020, to be submitted). Light-duty vehicle counts are used to 220 project on-road gasoline emissions and heavy-duty truck counts for on-road diesel emissions 221 during the pandemic.

222 To estimate NO_x emissions, the FIVE NO_x emission factors have been updated to 2019 based 223 on the regression analyses of roadway studies (Hassler et al., 2016; McDonald et al., 2012; 224 McDonald et al., 2018), and we use a value of running exhaust emission factors of 1.7 ± 2 g 225 NO_x/kg fuel and $12.4 \pm 1.9 g$ NO_x/kg fuel for on-road gasoline and diesel engines, respectively. 226 Cold-start emissions are scaled relative to the running exhaust emissions based on the EPA 227 MOVES2014 model (EPA, 2015). We use the 2019 NO_x emission factor for both the BAU and 228 COVID-19 adjusted cases. Thus, the differences in the BAU and COVID-19 cases in are only 229 due to changes in traffic activity. We use the same emission factor for 2019 and 2020 because 230 past studies have shown during the 2008 Great Recession the turnover of the vehicle fleet and 231 corresponding reductions in emission factors are slower). Total on-road NO_x emissions are the 232 sum of emission estimates for light-duty vehicles with heavy-duty trucks. The off-road mobile 233 source emissions are not included in the dataset. In cities, on-road transportation accounts for as 234 much as 75% of the NO_x emissions (Kim et al., 2016), and is a critical emissions sector to 235 quantify.

236 Uncertainties in FIVE on-road emission estimates arise from non-taxable fuel sales 237 associated with off-road machinery, and mismatches in where fuel is sold and where driving 238 occurs, though diesel fuel sales reports are adjusted based on where long-haul trucking occurs 239 (McDonald et al., 2014). However, the main source of uncertainty is the accuracy of fuel-based 240 emissions factors used to calculate co-emitted air pollutant species (McDonald et al., 2018). In 241 general, there has been a downward trend in on-road NO_x emissions over multiple decades 242 (Hassler et al., 2016; McDonald et al., 2012), although there are questions about the rate of 243 decrease in more recent years (Bishop and Haugen, 2018; Jiang et al., 2018).

244 2.3. Power Plant NO_x Emissions

245 The daily power plant NO_x emissions were obtained from the US Environmental Protection 246 Agency (EPA) Continuous Emissions Monitoring System (https://www.epa.gov/airmarkets) and 247 the energy generation/consumption statistics were obtained from the Energy Information 248 Administration (eia.gov). Unlike the traffic emissions, power plant emissions did not change 249 much during the lockdown. Power generation from fossil fuels dropped from 38,332 Gwh in 250 March to 29,872 Gwh in April and rebounded to pre-pandemic levels by June. The total NO_x 251 emissions in the US from power plants dropped from 54,531 tons in March to 44,016 tons in 252 April, a 19% decrease. This may seem like a big drop in production but the absolute values are 253 quite small. For example, NO_x emissions from power plants within the 75 km of Los Angeles 254 emitted only 20 tons in March 2020. In contrast, on-road emissions from vehicles in the Los 255 Angeles area alone emitted nearly 5,367 tons of NO_x . The power plant NO_x emissions in the US 256 have decreased substantially over the last two decades; they dropped from 6.4 to 0.88 million 257 short tons annually from 1990 to 2019. This is due to the shift in relying on fossil fuels to other 258 alternate energy sources for power generation. For example, the use of coal as a source of

259 electricity generation went down from 51% in 2001 to 23% in 2019 while the natural gas as a 260 source increased from 17% in 2001 to 38% in 2019. In our analysis, comparing and contrasting 261 NO_x emissions from on-road traffic and power plants for the six locations of interest, we 262 considered only the power plants still operating using coal as a source and are within 75 km 263 radius of the center of the city location being analyzed.

264 265 2.4.

Suomi National Polar-orbiting Partnership Visible Infrared Imaging Radiometer Suite (SNPP VIIRS)

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267 NOAA currently has two VIIRS instruments in orbit - one on SNPP launched on 28 268 October, 2011 and one on NOAA-20 launched on 18 November, 2017. The two VIIRS 269 instruments continuously observe the Earth with a 50-minute time difference and provide aerosol 270 optical depth (AOD) retrievals for cloud/snow-free scenes during the sunlit portion of the 271 day. The VIIRS instruments have 22 bands with 16 of the bands in the visible to long-wave 272 infrared at moderate resolution (750m), five bands at imager resolution (375m) covering $0.64\mu m$, 273 0.865µm, 1.6µm. 3.74µm, and 11.45µm, and one broad Day-Night-Band (DNB) band centered at 274 0.7µm. The NOAA AOD algorithm over ocean is based on Moderate Imaging 275 Spectroradiometer (MODIS) heritage and over land, the algorithm derives AOD for both dark 276 targets as well as bright surfaces (Levy et al., 2007; Laszlo and Liu, 2016; Zhang et al., 2016; 277 Huang et al., 2017). For this study, we used SNPP VIIRS AOD because SNPP flies in formation 278 with S5P TROPOMI with less than three minute difference in overpass time with a local equator 279 crossing time of 1:30 PM. The SNPP VIIRS AOD product has been extensively validated by 280 comparing it to Aerosol Robotic Network (AERONET) AODs and the VIIRS 550nm AOD is 281 shown to have a global bias of -0.046±0.097 for AODs over land less than 0.1 and for AODs 282 between 0.1 and 0.8, the bias is -0.194±0.322. In the U.S., for VIIRS AODs ranging between 0.1

and 0.8, the bias is -0.008 ± 0.089 and for AODs greater than 0.8, the bias is about 0.068 ± 0.552 (Zhang and Kondragunta, 2021). For the analysis of AOD data in this study, we remapped the high quality (Quality Flag equals 0) 750m resolution retrievals to $0.05^{\circ} \times 0.05^{\circ}$ resolution with a criteria that for a grid to have a mean AOD value, there should be a minimum of 20% 750m pixels with high quality AODs.

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2.5. Unemployment Rate

290 The civilian labor force and unemployment estimates for metropolitan areas were obtained 291 through the Local Area Unemployment Statistics (LAUS) provided by the Bureau of Labor 292 Statistics (bls.gov). The LAUS program is a federal-state cooperative effort in which monthly 293 estimates of total employment and unemployment are prepared for over 7,500 areas including 294 metropolitan areas. The seasonal adjustments are carried out by the Current Employment 295 Statistics State and Area program (CES) with statistical technique SEATS, or Signal Extraction 296 in ARIMA (Auto Regressive Integrated Moving Average) Time Series. These datasets are 297 smoothed using a Reproducing Kernel Hilbert Space (RKHS) filter after seasonal adjustment. 298 The details of the data collection, processing and release can be found at 299 https://www.bls.gov/lau/laumthd.htm. The data for January to November 2020 are used in this 300 study. To compare the NO₂ variation in the metropolitan areas, the TROPOMI tropNO₂ 301 column amounts were averaged inside each metropolitan area. The 1:50,000 polygon shape files 302 were used to test if a TROPOMI pixel is inside or outside a metropolitan area. The shape files 303 are from United States Census Bureau (https://www.census.gov/geographies/mapping-files/time-304 series/geo/cartographic-boundary.html).

305 2.6. Matchup Criteria

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307 The NO₂ data were matched to the on-road mobile emissions data for statistical and trend 308 analysis with certain criteria. Prior to generating the matchups, rotated wind analysis was carried 309 out on the original pixel level data. It is important to do this when sampling the satellite data 310 because the NO₂ concentrations accumulate in the cities when wind speed is low and disperse 311 away from the city when wind speed is high. The satellite data are observed once a day in the 312 mid-afternoon whereas on-road mobile emissions represent daily values. To minimize sampling 313 differences, it is common to rotate the satellite pixel-level data in the direction of the wind 314 (Fioletov et al., 2015; Lorente et al., 2019; Goldberg et al., 2019; Zhao et al., 2020). We used the 315 European Center for Medium range Weather Forecast (ECMWF) Re-Analysis (ERA5) 30-km 316 resolution global wind fields (Hersbach et al., 2020). To do the wind rotation, each TROPOMI 317 pixel was collocated to ERA5 with tri-linear interpolation method in both temporal and 318 horizontal directions. The wind profiles were merged to the location of the TROPOMI pixel 319 center. The east-west (U) and north-south (V) wind speed components were averaged through 320 the vertical distribution within the bottom 100 hPa, approximated to be within the boundary 321 layer. Then, each TROPOMI pixel was rotated and aligned with the average wind direction from 322 the city center. The rotated pixels are gridded with 5 km x 5 km resolution to generate monthly 323 mean values for correlation analysis with on-road NOx emissions.

Once the pixels are rotated, they are sampled for 100 km in the downwind direction, 50 km in the upwind direction, and cross-wind direction. This way, the elevated concentrations of NO_2 moving away from the city in the downwind direction are captured. Figure 1a shows an example of the TROPOMI NO₂ tropospheric column amount for California with Los Angeles as the focus. The NO₂ data shown are monthly mean values for January 2020 remapped to a fixed grid. The black rectangle shows the area of interest over Los Angeles that we want to compare with 330 on-road emissions. The ERA5 wind vectors are plotted on the NO_2 map to show wind direction. 331 To do the wind rotation, daily NO₂ pixel level data are first remapped to a 5 km x 5 km fixed 332 grid resolution. The grids are then rotated to align with the wind direction with downwind 333 direction pointing North (Figure 1b). The daily rotated grid values of NO₂ in 5 km x 5 km are 334 averaged over a month to generate a monthly mean. The monthly mean values can vary quite a 335 bit depending on missing data due to screening for high quality data as well as cloud cover. In a 336 given month, the number of pixels with valid retrievals for a particular city can vary from 2% to 337 100% depending on cloud and snow cover, and the mean value varies depending on the location 338 of the missing values, if they are in the center of the city where NO₂ is usually high or on the 339 edges of the city where NO₂ values can be low depending on wind speed and direction. In our 340 analysis for this study, prior to computing monthly mean, the criteria we employed is that on a 341 given day, there should be a minimum of 25% of the pixels in a region selected for matchups of 342 satellite data should have valid retrievals. The 25% threshold is a reasonable compromise 343 because any value higher than that will reduce the sample size (number of days included in the 344 monthly mean).

345 3. Results

346 3.1. Deseasonalizing tropNO₂ data

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As already shown by many research studies, the global tropNO₂ column amounts dropped in coincidence with partial or complete lockdowns during the height of the COVID-19 pandemic in different parts of the world and in the US. In order to remove the seasonality from the signal, researchers have adopted different approaches including the use of numerical models to simulate the seasonality (e.g., Goldberg et al., 2020; Silver et al., 2020; Liu et al., 2020). Seasonality has to be accounted for because in the northern hemisphere winter months, NO₂ amounts are higher

354	than in summer months due to which during the transition from winter to summer, NO_2 amounts
355	are higher in February than in March. In our study, we used a double differencing technique to
356	account for seasonality. Consistent with Goldberg et al. (2020), we used 1 January to 29
357	February 2020 as pre-lockdown time period and 15 March to 30 April as lockdown time period.
358	The difference in mean tropNO ₂ between lockdown and pre-lockdown is referred to as
359	2020 Δ NO ₂ . For the same two corresponding time periods in 2019, the difference in mean
360	tropNO2 is 2019 Δ NO ₂ . Then, the difference of 2019 Δ NO ₂ and 2020 Δ NO ₂ was computed to
361	tease out the changes in NO ₂ due to reductions in emissions during the lockdown (ΔNO_2). It
362	should be noted though that the double differencing only removes the seasonality and does not
363	fully account for differences in meteorological events such as precipitation or anomalously cold
364	or hot conditions in one year versus the other but on a monthly time scale they are minimized.
365	Figure 2a-b shows $2019\Delta NO_2$ and $2020\Delta NO_2$ which includes changes due to seasonality and
366	any changes to emissions either from natural sources such as fires or anthropogenic
367	urban/industrial sources. Figure 2c shows ΔNO_2 for the CONUS due to just changes in
368	emissions between the pre-lockdown and lockdown time periods in 2020 with the seasonality
369	removed. Comparing Figure 2a and 2b, one can deduce that reductions in tropNO ₂ between pre-
370	lockdown and lockdown is much stronger in 2020 compared to 2019. However, the double
371	difference plot in Figure 2c shows how much of that reduction seen in $2020\Delta NO_2$ (Figure 2b) is
372	due to changes in traffic emissions. The NO_2 changes are smaller in Figure 2c than in Figure 2b,
373	both in magnitude as well as spatial extent of the reductions.

The lockdown measures in most states in the US began in the middle of March 2020. The first state to institute stay at home measures was California on 19 March and the last state to enforce was Missouri on 6 April. The cities/regions with worse traffic related ozone pollution 377 levels based on the monitoring data from 2016-2018 compiled by the American Lung 378 Association and the duration for which they were in a lockdown is shown in Table 1. For 379 regions that fall into different states (e.g., Washington-Baltimore-Arlington), the dates for the 380 state that had the longest duration of lockdown are listed in the table. Most states were in a 381 lockdown mode only for one to two months and given the varying nature of the lockdown in 382 different parts of the country, we treated 15 March and 30 April as lockdown months. As shown 383 in Figure 2a, $2019\Delta NO_2$ is positive in some areas and negative in some areas whereas in 2020 384 (Figure 2b), large negative values (reductions) are observed in most of the CONUS except in the 385 Great Plains region and the Pacific North West. These reduced tropNO₂ amounts are attributed to 386 reduced emissions due to lockdowns. Changes in the rural areas (either positive or negative) of 387 the US could be due to changes to natural sources such as soil and lightning NO_x emissions.

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3.2. On-road NO_x emissions and trop NO_2

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Focusing on the regions of interest with on-road NOx emissions available for this study, we calculated reductions in tropNO₂ for Los Angeles, Atlanta, San Francisco, San Joaquin Valley, and New York City. The largest reductions in tropNO₂ were observed for New York City (-28%) and the lowest were observed for San Francisco (-21%). For Los Angeles, the straight difference between pre-lockdown and lockdown in 2020 shows reductions of ~81 μ moles/m² when in fact NOx emissions reductions from traffic only likely reduced tropNO₂ by 32 μ moles/m² which is about 21% as estimated by the double differencing technique (Table2).

Goldberg et al (2020) reported tropNO₂ reductions of 20.2%, 18%, and 39% for Atlanta,
New York, and Los Angeles respectively and their analysis is also for March 15 to April 30,
2020 time period. Our analysis shows that tropNO₂ reductions for these three cities are 21%,

400 17%, and 22%. Though the methodology used to remove the seasonality is different, the
401 reductions in tropNO₂ from our analysis and that of Goldberg et al. (2020) is similar with Los
402 Angeles showing the biggest drop in tropNO₂ due to lockdown measures.

The goal of this study is, however, not to repeat what other researchers have already reported for the COVID-19 lockdown impacts on tropNO₂ using TROPOMI data. What we examined in this study is the trends in on-road and power plant emissions for five different locations (four urban areas and one rural area) to answer the questions: (1) are changes in NOx emissions during the lockdown detectable in TROPOMI tropNO₂ data, (2) are the economic indicators consistent with emissions changes, and (3) are the trends reversing with the removal of lockdown measures.

410 Figure 3 shows the time series of on-road mobile (cars and trucks combined) and power plant 411 NO_x emissions for five different cities/regions in the US (Los Angeles, Atlanta, New York, San 412 Joaquin Valley, and San Francisco) from January to November 2020 except for New York City 413 for which the time series ends on 31 August due to the non-availability of traffic data. For Los 414 Angeles, the daily NO_x emissions are near 200 tons/day prior to lockdown with values slightly 415 lower on weekends (\sim 150 tons/day). The Los Angeles basin is home to 17 million people with 416 11.3 million cars; cars, trucks, and other off-road machinery contributing to 80% of the observed 417 NO_x in a typical year according to the 2019 emissions report by South Coast Air Quality 418 Monitoring Division (http://www.aqmd.gov/docs/default-source/annual-reports/2019-annual-419 report.pdf?sfvrsn=9). Due to the lockdown and stay at home orders, people stopped driving and 420 the NO_x emissions quickly began dropping on 19 March 2020; the NOx emissions begin to 421 increase on 16 April 2020, even before the lockdown was lifted on 4 May. The lowest weekday 422 NO_x emissions, 141.3 tons/day, occurred on 6 April. Even though the NOx emissions begin to

423 recover in the post lockdown time period, they are still lower than the pre-lockdown values.

424 Compared to on-road emissions, power plant emissions are negligible for the Los Angeles area.
425 Power plants in the vicinity of Los Angeles (~75 km radius) emit only ~0.8 tons per day on
426 average compared to 200 tons per day emitted by on-road vehicles during the pre-lockdown on
427 weekdays. On weekends, on-road emissions are lower (~150 to 175 tons/per day depending on
428 whether it is a Saturday or Sunday) due to lower truck traffic (Marr and Harley, 2002), whereas
429 power plant emissions do not have any weekday/weekend differences.

430 The NO_x emissions for the New York area encompass an area covering about 1,213 square 431 kilometers. The city is home to 8.34 million people but there are only 1.9 million vehicles (230 432 cars per 1000 people) because of the reliance on public transportation, a factor of 3 lower than 433 for Los Angeles basin which has 660 cars per 1000 people. Similar to Los Angeles, the NO_x 434 emissions dropped in New York on 21 March when the lockdown measures began. The pre-435 lockdown levels of NOx emissions are on average ~ 125 tons/day. It should be noted that New 436 York City is in the downwind region of NOx emissions from New Jersey and Pennsylvania and 437 the recipient of regionally transported pollution (Tong et al., 2008). Unlike the Los Angeles 438 area, the power plant emissions are higher but showed no trend similar to on-road emissions. It 439 is noteworthy that there is a jump in power plant emissions towards the end of June which 440 coincides with the opening of retails on 22 June in New York; the power plant emissions in the 441 New York City are higher in the summer than in winter, associated with increased demand for 442 air conditioning.

The NO_x emissions for the metro Atlanta area are similar to New York City but with a weak
weekday/weekend cycle. The region encompassing Cherokee, Clayton, Cobb, Coweta, Dekalb,
Douglas, Forsyth, Fulton, Gwinett, Henry, Rockdale, and Spalding counties is about 3,695

446 square kilometers and is home to nearly five million people. The pre-lockdown levels of NOx 447 emissions are on average ~125 tons/day. The metro Atlanta region is three times larger than the 448 area covered for the New York City region but the NOx emissions are similar in magnitude. The 449 state of Georgia where Atlanta is located never went into any prolonged lockdown. Though the 450 mayor of Atlanta ordered people not to gather in large groups beginning 15 March and the 451 Governor of Georgia ordered bars and clubs to close on 24 March, schools were not closed until 452 1 April; shelter in place was implemented on 8 April but was lifted immediately with no real 453 lockdown until 1 May through 23 May. Consistent with these policies, the on-road NO_x 454 emissions were lowest on 23 March (88.5 tons/day) and 26 May (74.5 tons/day) and returned to 455 pre-lockdown levels at the start of 1 June. The lowest on-road NOx emission value, 74.5 tons, 456 was observed on 26 May, towards the end of the shelter in place orders. By 1 June, NO_x 457 emissions values returned to normal, pre-lockdown levels in Atlanta.

For the pre-lockdown time period, the weekday/weekend difference in NO_x emissions is stronger in New York City than Los Angles and Atlanta areas, due to commuter travel. Mean difference in NO_x emissions between weekdays and Sundays (emissions are the lowest on Sundays of each week) prior to the pandemic related lockdown in the Los Angeles, New York, and Atlanta are 54.4 tons/day (26%), 65.4 tons/day (51%), and 41.1 tons/day (33%) respectively.

463 The San Joaquin valley is a rural area with low on-road and power plant emissions and the 464 data are expected to have a contrast to the urban/industrial locations such as Los Angeles and 465 New York City. The San Joaquin Valley NO_x emissions remained consistent at ~55 tons/day 466 throughout the year with a very weak weekday/weekend cycle. Similar to Los Angeles area, the 467 power plant emissions are insignificant. For the San Francisco Bay area, the on-road NO_x 468 emissions are higher than the San Joaquin Valley region but lower than the Los Angeles area.

469 The daily average NO_x emissions prior to the lockdown were ~90 tons/day and there was a small 470 drop in emissions (-33.2 tons/day) on 6 April with a trend to return to normal by mid-April. The 471 post lockdown NOx emissions are lower than pre lockdown values for San Francisco as well.

472

Correlation between on-road NO_x emissions and tropNO₂ 3.3.

473

474 Given the knowledge of changes in on-road emissions in five locations due to lockdown, we 475 wanted to examine if tropNO₂ shows similar behavior by exhibiting a linear relationship and 476 demonstrate that the time period for which lowest NO_x emissions were observed in traffic data 477 also corresponds to the lowest observed trop NO_2 data. Additionally, we wanted to check if the 478 post lockdown recovery in traffic emissions is reflected in tropNO₂ data. We first examined the 479 direct relationship between daily trop NO_2 and daily on-road NO_x emissions for the five locations 480 but only the analysis for Los Angeles is shown in Figure 4. The tropNO₂ and NO_x emissions for 481 January and February 2020, representing the pre-lockdown phase, and for March through 482 November 2020 are shown in Figure 4a and Figure 4b respectively. Again, the daily NO_x 483 emissions data are for the Los Angeles basin. The coincident observations of tropNO₂ amount 484 sampled in the predominant direction of wind are linearly correlated with on-road emissions but 485 the correlation is weak (r=0.39). The traffic emissions fall into three clusters corresponding to 486 emissions on Sundays (~150 tons/day), Saturdays (~180 tons/day), and weekdays (~199 487 tons/day) with minimal variability in each cluster whereas tropNO₂ amount varied between 50 and 225 μ moles/m². 488

489 The variability in trop NO_2 can be present due to different reasons. First, the day to day 490 variability in cloud cover can lead to gaps in data. We used the recommended quality flag 491 threshold of 0.75 to screen out the data that has potential contamination from clouds but this

492 strict screening reduces the number of retrievals for a given location. Second, there is also 493 variability in the background NO₂ contribution to the tropospheric NO₂ column due to which 494 column NO₂ does not correlate well with NO_x emissions from sources on the ground. We 495 analyzed the background NO₂ signal in the tropospheric column amount for TROPOMI for 2019 496 and 2020 using Silvern et al. (2019) method and found it to be higher in the winter due to longer 497 lifetime (lower temperature, weak photolysis, stronger wind dispersion, and less wet scavenging) 498 and lower in the summer with monthly mean values ranging between 15 and 20 μ moles/m². 499 Sources of background NO_2 are soil emissions of NO_x which are amplified after precipitation 500 events, lightning produced NO_x, and chemical decomposition of peroxyacetyl and alkyl nitrates. 501 When transport of NO₂ from rural areas to urban centers occur, this can enhance the tropNO₂ 502 values that may not correlate well with NO_x emissions from sources on the ground. Third, wind 503 speed and direction influences the mean tropospheric NO₂ computed for the Los Angeles basin 504 because if the wind speed is high, NO_2 is dispersed and transported away from the city and when 505 the wind speed is low, NO_2 is accumulated over the city. Any variability associated with 506 background NO₂ is detected by TROPOMI and accounted for in the column NO₂ amount that 507 has no relation to the NO_x emissions from the on-road sources on the ground. We did account 508 for the effects of wind in our matchups by sampling the data in the downwind direction but 509 higher wind speeds dilute the NO_2 concentrations observed by TROPOMI. The outliers that indicate tropNO₂ values are between 20 and 30 μ moles/m² even when on-road emissions are 510 high indicate TROPOMI retrievals that are either sampled after pollutants are washed out of the 511 512 atmosphere due to rain or on days when wind speeds are unusually high or are noisy and have 513 errors associated with air mass factors and a priori profile. Parker et al. (2020) report that the 514 Los Angeles basin was unusually wet in 2020, especially during the late March and early April

515 2020. Other researchers who correlated daily surface observations of NO₂ and TROPOMI
516 tropNO₂ for 35 different stations in Europe reported similar findings and they found that
517 correlation improved after averaging the data to monthly time scales (Ialongo et al., 2020;
518 Cersosimo et al., 2020).

519 The comparison for the lockdown and post lockdown time period of March through 520 November is shown in Figure 4b; the correlation remains the same (r = 0.39) but the one 521 interesting feature is that the tropNO₂ and on-road emissions are very small compared to the pre-522 lockdown scenario. Daily NOx emissions on many days are between 100 and 150 tons after 14 523 March; prior to that in the first 15 days of March, the region was not under stay at home orders. The tropNO₂ never goes above 200 μ moles/m² for this time period. Compared to pre-lockdown 524 525 period, the on-road NO_x emissions and tropNO₂ values shifted to lower values within each 526 cluster (shown in blue for weekdays, green for Saturdays, and red for Sundays). During the 527 lockdown phase, one would anticipate that there would not be any difference between weekday 528 and weekend emissions but the difference is stark and is reflected in tropNO₂ data as well.

529 In order to correlate the changes in on-road NOx emissions to changes in tropNO₂ between 530 2019 and 2020 for each of the five regions in this study, we averaged daily NOx emissions 531 values and tropNO₂ values for each month (January to November) and created an average value 532 of all the five regions combined for each month. Figure 5a shows the monthly mean trend plot 533 ΔNO_x and $\Delta trop NO_2$ for January to November where we see on-road emissions and trop NO2 534 drop steadily and hit the lowest values in March and April, consistent with lockdown measures. 535 The recovery begins in May and continues to November for on-road emissions but not 536 completely to the pre-lockdown levels. However, the Δ tropNO₂ trend plot shows recovery up to 537 August and then begins to show a decline from September to November. This decline in

538 tropNO₂ is coming from Los Angeles and San Francisco. The reason for this drop is currently 539 unclear and warrants further investigation but some initial analysis presented in Section 3.4 suggests there was likely an influence of biomass burning emissions on the Los Angeles area in 540 541 September 2020. Figure 5b shows the correlation of on-road NOx emissions changes (ΔNO_x) 542 between 2020 and 2019 with the difference in tropNO₂ amounts between 2020 and 2019 543 (Δ tropNO2). The NO_x emissions were lower in 2020 compared to 2019 for all the months and 544 all the cities. The positive linear correlation (r = 0.68) suggests that tropNO₂ observations 545 captured the changes in on-road emissions and can be used to study the changes in NOx 546 emissions due to traffic elsewhere in the US where we do not have observations from the ground. 547 Even though traffic emissions are the dominant source for NOx, there are power plants in the 548 vicinity of the cities emitting NOx on a continuous basis and unlike traffic emissions they do not 549 exhibit a weekday/weekend cycle. Figure 6 shows a map of tropospheric NO₂ for Quarter 2 550 2020 (April/May/June) with on-road emissions and power plant emission for each of the five 551 cities as stacks. The locations of power plants in other parts of the country are circled in pink 552 color, indicating that these power plants emit greater than 1500 tons in a given quarter; power 553 plants with lower monthly NOx emissions < 1500 tons are not highlighted on the maps. It is 554 difficult to isolate the NO₂ plumes from power plants in urban areas in the TROPOMI NO₂ map 555 as the NO_x emitted from the power plants mixes and becomes indistinguishable from on-road 556 emissions. Consistent with this analysis, changes in NO_x emissions between 2020 and 2019 for 557 power plants within 75 km of each of the five cities (New York, Atlanta, San Francisco, Los 558 Angeles, and San Joaquin Valley) correlated weakly with changes in tropNO₂ (Pearson 559 correlation coefficient = 0.35); power plant NO_x emissions can explain only 12% of the 560 variability seen in tropNO₂ (Figure 7) The changes in power plant emissions were higher in

561	2020 compared to 2019 for some plants and lower for some but mostly varied between ± 20
562	tons/day whereas the on-road emissions reduced by about ~80 tons/day.

563 564

3.4. NO_x photochemistry

The premise for the impact of NO_x emissions reductions on improved air quality due to 565 566 reduced human activity during the lockdown period depends on how the photochemical 567 processes changed compared to the BAU scenario. It is known that in the Los Angeles area, 568 reductions of NO_x emissions on the weekend due to reduced traffic compared to weekdays has 569 led to an increase in ozone due to less NO_x available to remove ozone via titration (Baider et al., 570 2014). Parker et al. (2020) report that during the April to June 2020, when NO_x emissions were 571 reduced substantially due to a 50% drop in traffic, there was a spatial modification of ozone 572 production but not necessarily a drop, suggesting larger and more targeted NO_x reductions are 573 needed in the Los Angeles area in order to consistently reduce ozone. While most of the NOx in 574 the Los Angeles area comes from cars and trucks, only 25% of VOC emissions come from cars 575 and trucks; sources of VOCs are mostly area and biogenic sources (Parker et al., 2020). 576 McDonald et al. (2018) and Qin et al (2021) suggest the importance of volatile chemical 577 products as sources of anthropogenic VOCs in the Los Angeles impacting both ozone and 578 secondary organic aerosol. Most analysis using the satellite data are focusing on TROPOMI 579 NO_2 and attributing the reductions of NO_x emissions to improved air quality; the reductions in 580 VOC emissions are largely unknown, especially of non-vehicular sources. The aerosol 581 formation (nitrate and organic aerosols) is driven by NO_x, VOCs, and ammonia emissions and if 582 the photochemical processes are in NO_x limited or VOC limited regime. One complicated factor 583 for aerosols is the transport of smoke aerosols if fires are burning upwind of the city. We 584 established some baseline photochemical regime by calculating weekly correlation between

585 AOD and NO_2 and obtaining the slope for each week over one year in 2019 to document the 586 changes in slope as a function of time during the year (Figure 8a-c); Figure 8a-b show how 587 slopes are derived using the scatter plot between VIIRS AOD and TROPOMI tropNO2 for one 588 week in September 2019 and in 2020 as an example. For 2019, when the fire season was not a 589 major contributing factor, the slopes are small in the winter months and slowly increase towards 590 the summer. This is consistent with the knowledge that ammonium nitrate formation peaks in 591 the summer due to the availability of ammonia from increased agricultural activity and higher 592 volatility associated with higher temperatures (Schiferl et al., 2014).

593 The black curve in the figure is a polynomial fit to the 2019 AOD-tropNO₂ slope data and 594 represents the increase in the rate of nitrate aerosol formation from winter to summer, and 595 decrease from summer to winter. The AOD to tropNO₂ slopes for the year 2020 are shown as 596 red dots and any significant sudden increase in the slope is interpreted as the influx of 597 transported aerosol into the domain. The weekly scatter plots of AOD and AOD-tropNO₂ for 598 September 2019 and 2020 in Figure 8a-b show that the tropNO₂ values in both years ranged 599 between 30 and 120 μ moles/m² whereas AOD values in 2020 were much higher (between 0.2) 600 and 0.9) compared to values in 2019 that were only between 0.1 and 0.2. The AOD values 601 typically range between 0 and 1, with higher AODs typically observed in the presence of 602 biomass burning smoke or dust storms. The values in 2019 are akin to photochemically 603 produced aerosols whereas the high values in 2020 indicate aerosols due to photochemically 604 produced aerosols plus any transported aerosol from locations upwind of Los Angeles.

605

3.5. Economic activity indicators and tropNO₂

606

607 Because of the lockdown measures and work from home policies for majority of the 608 workplaces in the US, the service industry has taken a hit and the unemployment rate has risen. 609 The US unemployment rate increased from about 4.4% in March to 14.7% in April during the 610 first phase of lockdown. The unemployment rate nationwide improved as the year went by but 611 certain parts of the country continued to be under very high unemployment rate throughout 2020 612 (Figure 9). Amongst the employed, 28% of employees continue to work from home as of 613 November indicating that below normal NO_x emissions data are to be expected. The correlation 614 between unemployment rate and trop NO_2 for metropolitan areas with pre-pandemic civilian 615 labor force greater than two million is negative for the second and third quarters (the regression 616 line shown in Figure 9 is for second quarter data). The unemployment rate combined with 617 telework policies have contributed to reduced NO_x emissions and thus the lower trop NO_2 values 618 across the US. This is similar to the positive correlation between Gross Domestic Product (GDP) 619 and trop NO_2 reported by Keller et al. (2020). Cities such as Phoenix, AZ, Minneapolis, MN, 620 Dallas and Houston, TX, and Chicago, IL show no change or slight increase in tropNO₂ in 2020 621 compared to 2019 though unemployment rate in 2020 is much higher compared to 2019.

622 4. Discussion

623

DISCUSSIO

The TROPOMI tropNO₂ data captures the day to day variability but due to cloud cover and uncertainties associated with assumptions such as a priori profile and lower sensitivity to near surface NO₂, on certain days the retrievals do not adequately represent the changes in near surface NO₂. Our analysis shows that the data reflect the NO₂ variability very well on monthly scales and even on weekly scales, to the extent that even weekday/weekend cycles are noticeable. When using the TROPOMI tropNO₂ data, we wanted to establish that it not only 630 shows the reductions/drop in trop NO_2 due to reductions in on-road emissions but that the trend 631 during post-lockdown recovery can be detected as well. Therefore we examined the trends in 632 on-road and power plant emissions for five different locations (four urban areas and one rural 633 area) to answer the questions: (1) are changes in NOx emissions during the lockdown detectable 634 in TROPOMI tropNO₂ data, (2) are the economic indicators consistent with emissions changes, 635 and (3) are the trends reversing with the removal of lockdown measures in the major metro areas. 636 These locations have diversity from a geographical perspective, are driven by different 637 economies, and experience different meteorology and climate. The inventory from ground 638 monitors for locations nationwide and its analysis is the subject of a different publication. The 639 focus in this paper is to corroborate trends seen in satellite data with ground observations.

640 The spatial and temporal analysis, relating indicators of human activity during and prior to 641 COVID-19 lockdown with air quality shows that while power plant emissions changes were not 642 drastic compared to on-road emissions, the on-road emissions in the four urban and one rural 643 location dropped coinciding with lockdown start date and duration. The changes in on-road NOx 644 emissions correlated with tropNO₂ changes for these five locations, giving confidence to use 645 tropNO₂ data in other parts of the CONUS to draw conclusions about relating changes in 646 tropNO₂ to economic activity changes. We found that the weekday-weekend differences were 647 pronounced in on-road emissions and tropNO₂ data with the lowest values of on-road NOx were 648 all on weekends even during the pandemic related lockdown periods. The unemployment rate 649 and its increase during the lockdown and post lockdown period appears to also be a good proxy 650 for economic activity and correlated well with decrease in $tropNO_2$ changes. At the height of the 651 pandemic related lockdown in second quarter 2020, the unemployment rate increase was as high 652 as 17% in populated metropolitan areas and even at the end of the third quarter in 2020, the

655 The satellite data must be analyzed by considering various quality flags and understanding 656 the limitations of the algorithm. It is likely that by using the quality flag > 0.75, we were 657 conservative in the use of TROPOMI data but the extremely low daily tropNO₂ values on certain 658 days even when on-road NO_x emissions were high is indicative that the data are more 659 interpretable when averaged to weekly or monthly time scales. For tropNO₂ retrievals that have 660 quality flags between 0.5 and 0.75, suggesting cloud contamination, we can look at coincident 661 high resolution (750m) VIIRS cloud mask product to analyze TROPOMI flags for cloud 662 contamination. This analysis will help us improve our analysis using the daily trop NO_2 retrievals 663 by either including more retrievals or removing some retrievals from the matching with on-road 664 emissions data.

665

666

5. Conclusions

667 It has already been established by numerous research studies that reduced traffic (on-668 road) and industrial emissions led to improved air quality during the lockdown measures 669 implemented by various countries across the globe. However, most studies used mobility data as 670 a proxy for reduced human activity to interpret satellite observations of tropNO₂ but did not 671 directly relate the reduced on-road emissions with reduced air quality observations. Here, for 672 the first time we directly correlate on-road NO_x emissions data to TROPOMI tropNO₂ in four 673 metropolitan and one rural areas in the US. For this, we used TROPOMI tropNO₂, VIIRS AOD, 674 on-road NOx emissions, and unemployment rates to develop a comprehensive analysis for 2019 675 and 2020. Where needed, we conducted rotated wind analyses to correctly sample and match the 676 on-road NOx emissions with tropNO₂ data, developed a novel way of deseasonalizing tropNO₂. 677 data, and used changes in unemployment rate data as an indicator for economic activity. 678 Our analysis of reductions in on-road NO_x emissions from light and heavy duty vehicles 679 derived from fuel sales data showed a reduction from 9% to 19% between February and March at 680 the onset of lockdown in the middle of March in most of the US and between March and April, 681 the on-road NO_x emissions dropped further by 8% to 31% when lockdown measures were the 682 most stringent. These precipitous drops in NO_x emissions correlated well with tropNO₂. 683 Further, the changes in tropNO₂ across the continental U.S. between 2020 and 2019 correlated 684 well with changes in on-road NO_x emissions (Pearson correlation coefficient of 0.68) but 685 correlated weakly with changes in emissions from the power plants (Pearson correlation 686 coefficient of 0.35). These findings confirm the known knowledge that power plants are no 687 longer a major source of NO₂ in urban areas of the United States. As the US entered into a post-688 pandemic phase between May and November 2020, the increased mobility resulted in increased

 NO_x emissions nearly to the pre-lockdown phase but not entirely back to 100%. These changes

 $are reflected in the trop NO_2 data except that for Los Angeles and San Francisco, the trop NO_2$

691 diverged from on-road NO_x emissions that needs further inquiry. The negative correlation

between changes in trop NO_2 in 2020 compared to 2019 and increased unemployment rate

693 indicates that with increased unemployment rate combined with telework policies across the

nation for non-essential workers, the NO₂ values decreased at the rate of 0.8 μ moles/m² decrease

695 per unit percentage increase in unemployment rate.

Across the CONUS we found positive spatial correlation between S5P TROPOMI NO₂ and SNPP VIIRS AOD measurements in these urban regions indicating common source sectors for NO₂ and aerosols/aerosol precursors. Once the data are averaged into weekly means and 699 temporally correlated and weeks when transported smoke mixes in with locally produced 700 emissions are removed, there is a negative correlation between AOD and tropNO₂ indicating that 701 photochemical conversion of NO_2 to nitrate aerosol is being captured in this analysis. This 702 methodology of screening for fire events influencing aerosol concentrations over urban/industrial 703 regions also helps with analyzing changes in aerosols due to emissions reductions. This is the 704 subject of a different manuscript that is currently in preparation. The COVID-19 pandemic 705 experience has provided the scientific community an opportunity to identify scenarios that can 706 lead to a new normal urban air quality and if the new normal can be sustained with novel policies 707 such as increased telework policies and a shift towards driving electric cars.

708 709

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726	Author Contributions. SK conceived the scope of the scientific study and formulated the
727	analysis and wrote the manuscript. ZW conducted the scientific analyses including the
728	generation of the figures used in the manuscript. BM processed and provided the on-road NO_x
729	emissions data and wrote Section 2.2. DLG and DT conducted analysis that helped interpret the
730	features observed in TROPOMI tropospheric NO_2 data shown in Figures 4 and 5 and reviewed
731	the manuscript.
732	Disclaimer. The scientific results and conclusions, as well as any views or opinions expressed
733	herein, are those of the author(s) and do not necessarily reflect those of NOAA or the
734	Department of Commerce.
735	Data Statement. The publicly available SNPP VIIRS AOD data can be obtained from NOAA
736	CLASS (https://www.avl.class.noaa.gov) and the gridded Level 3 AOD data can be obtained
737	from <u>ftp://ftp.star.nesdis.noaa.gov/pub/smcd/VIIRS_Aerosol/npp.viirs.aerosol.data/epsaot550</u> .
738	The Sentinel 5P TROPOMI NO2 data can be obtained from <u>https://scihub.copernicus.eu/</u> . The
739	on-road NOx emissions data are currently not publicly available as the team is still conducting
740	the analysis for publication purpose.
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Figure 1: Sentinel 5P TROPOMI monthly mean NO_2 for January 2020 for California. (a) Original pixel level data remapped to 5 km x 5 km resolution and averaged for the month. The monthly mean ERA5 wind vectors are overlaid on the NO_2 map to indicate the wind direction. (b) Original pixel level NO_2 data remapped to 5 km x 5 km grids and the grids rotated in the direction of the wind using ERA5 wind fields. The downwind direction is shown pointing North. For the monthly mean to be computed, we used a criteria that at least 25% of the days in a month should have retrievals.

753



and lockdown period (15 March to 30 April) for (a) $2019\Delta NO_2$, (b) $2020\Delta NO_2$, and (c) the difference between $2020\Delta NO_2$ and $2019\Delta NO_2$. The double differencing is expected to remove the seasonal differences and provide a realistic estimate of change in trop NO_2 due to emissions changes.














Figure 9: The impact of COVID-19 lockdown on unemployment rate in metropolitan areas and tropNO₂. (a) Unemployment rate in April 2019, (b) Unemployment rate in April 2020, and (c) Correlation between increase in unemployment between 2020 and 2019 and tropNO₂ changes. Only data for metropolitan areas where civilian labor force in 2019 was greater than two million

816 817	are shown in the correlation plot. In the first quarter (Q01) unemployment changes are close to zero as pandemic impact did not begin until late March. Strong negative correlation is observed for the second (Q02) and third (Q03) quarters. The solid black line is the fit to the second				
	quarter data.	818			
	Table 1: Ranking of cities for ozone pollution	819			
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City/Region	Ozone Pollution Ranking	Lockdown Start Date	844 Lockdown End D <mark>at</mark> ế
Los Angeles-Long Beach, CA	1	19-Mar	4- 8/1 5y
Visalia, CA	2	19-Mar	4-Мау
Bakersfield, CA	3	19-Mar	4-May
Fresno-Madera-Hanford, CA	4	19-Mar	4- 84 a8y
Sacramento-Roseville, CA	5	19-Mar	4-May
San Diego-Chula Vista-Carlsbad, CA	6	19-Mar	4-May
Phoenix-Mesa, AZ	7	30-Mar	308/510pr
San Jose-San Francisco-Oakland, CA	8	19-Mar	4-May
Las Vegas-Henderson, NV	9	1-Apr	30 ⁸ Apr
Denver-Aurora, CO	10	26-Mar	26 _x Apr
Salt Lake City-Provo-Orem, UT	11	30-Mar	13-Apr
New York-Newark, NY-NY-CT-PA*	12	22-Mar	15- N Aay
Redding-Red Bluff, CA	13	19-Mar	4-Мау
Houston-The Woodlands, TX	14	2-Apr	20-Apr
El Centro, CA	15	19-Mar	4- 8/5 55y
Chicago-Naperville, IL-IN-WI*	16	23-Mar	1-May
El Paso-Las Cruces, TX-NM	17	2-Apr	15-May
Chico, CA	18	19-Mar	4- §4 ay
Fort Collins, CO	19	26-Mar	26-Apr
Washington-Baltimore-Arlington, DC-MD-VA-WV-			858
ΡΑ*	20	30-Mar	15-Мау
Dallas-Fort Worth, TX-OK	21	2-Apr	20-Apr
Sheboygan, WI	22	24-Apr	26- 8/6 0)/
Philadelphia-Reading-Camden, PA-NJ-DE-MD*	23	30-Mar	15-May
Milwaukee-Racine-Waukesha, WI	24	24-Apr	26-May
Hartford-East Hartford, CT	25	23-Mar	20-&4ay

*Dates reflect the time period that is the longest for any given state in the region

Table 2: Reductions in on-road NOx emissions and tropNO2 between 15 March to 30								
April and 1 January to 29 February								
City	2019ΔNOx (%)	2020ΔNOx (%)	Seasonality Removed On- road NOx Emissions Changes (%) 2020∆NOx - 2019∆NOx)	2019ANO2 (%)	2020ANO2 (%)	Seasonality Removed TropNO2 Reductions (%) (2020∆tropNO2 - 2019∆tropNO2)		
Atlanta	10.41	-17.70	-28.11	-22.67	-44.14	-21.47		
San Francisco	10.54	-33.95	-44.49	-23.79	-48.18	-24.39		
San Joaquin Valley	14.27	-18.39	-32.66	-27.30	-44.62	-17.32		
New York City	11.04	-36.87	-47,91	-6.07	-34.05	-27.98		
Los Angeles	10.57	-25.10	-35.67	-37.90	-59.68	-21.78		

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1	COVID-19 Induced Fingerprints of a New Normal Urban Air Quality in the United States
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30 Abstract

31 Most countries around the world including the United States took actions to control 32 COVID-19 spread that lead to an abrupt shift in human activity. On-road NO_x emissions from 33 light and heavy-duty vehicles decreased by 9% to 19% between February and March at the onset 34 of the lockdown period in the middle of March in most of the US; between March and April, the 35 on-road NO_x emissions dropped further by 8% to 31% when lockdown measures were the most 36 stringent. These precipitous drops in NO_x emissions correlated well with tropospheric NO_2 37 column amount observed by the Sentinel 5 Precursor TROPOspheric Monitoring Instrument 38 (S5P TROPOMI). Furthermore, the changes in TROPOMI tropospheric NO₂ across the 39 continental U.S. between 2020 and 2019 correlated well with changes in on-road NO_x emissions 40 (r = 0.68) but correlated weakly with changes in emissions from the power plants (r = 0.35). At the height of lock-down related unemployment in the second quarter of 2020, the NO₂ values 41 42 decreased at the rate of 0.8 μ µmoles/m² per unit percentage increase in the unemployment rate. 43 Despite the lifting of lockdown measures, parts of the US continued to have ~20% below normal 44 on-road NOx emissions. To achieve this new normal urban air quality in the US, continuing remote work policies that do not impede economic growth may become one of the many options 45

Key Words: COVID-19, nitrogen dioxide, aerosol optical depth, TROPOMI, NOx emissions,
 air quality, power plants

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52 Plain Language Summary

This study documents the different phases of COVID-19 lockdown in 2020 and how traffic emissions changed accordingly across the US, particularly in five different cities, namely Los Angeles, San Francisco, San Joaquin Valley, New York City, and Atlanta. Analysis of data for these cities from measurements on the ground and satellites indicate that a down turn in the economy and telework policies reduced the number of cars and trucks on the road in March and April due to which air quality got better. The recovery of traffic emissions after the lockdowns were lifted was slow and below normal emissions were observed into the end of 2020. While the cities in the east reached near normal levels, the west coast showed below normal traffic emissions. The air quality in 2020 provided a window into the future as to how improvements can be achieved.

74 1. Introduction

75 As the 2019 novel Corona virus (COVID-19) spread from China to other parts of the world, 76 various countries imposed lockdown measures one by one. Reports of improved air quality from 77 ground and satellite observations of aerosol optical depth (AOD) and nitrogen dioxide (NO₂) 78 soon followed in the media as documented by Kondragunta et al. (2020). The precipitous drops 79 seen in the tropospheric vertical column NO₂ (tropNO₂ here onwards) measured by the Sentinel 80 5P Tropospheric Monitoring Instrument (TROPOMI) were substantial, especially during the 81 strict lockdown period for each country (Gkatzelis et al., 2020). Goldberg et al. (2020) reported 82 that in the United States (US), tropNO₂ decreased by 9.2% to 45% in 26 cities from March 15 to 83 April 30, 2020 compared to the same period in 2019; these reported reductions account for the 84 influence of the weather. Other researchers reported similar findings, mainly reductions of 85 tropNO₂ attributed to reductions in traffic emissions both in the US. and across the globe in 86 major urban areas of Europe, India, and China (Bauwens et al., 2020; Keller et al., 2020; Zheng 87 et al., 2020; Vaderu et al., 2020; Straka et al., 2021; Nager et al., 2020). For example in 88 Washington D.C., average distance traveled by people dropped by 60% between February and 89 April when restrictions were fully in place (Straka et al., 2021). This sudden drop in trop NO_2 in 90 major metropolitan areas where the transportation source sector for NO_x (NO+NO₂) is strong is 91 due to reduced traffic on top of an already observed general decreasing trend in NO_x emissions. 92 According to Lamsal et al. (2015), tropNO₂ observed by the Ozone Monitoring Instrument 93 showed a decreasing trend with an overall decrease of 28% between 2005 and 2013. These 94 reductions are consistent with NO_x emissions reductions from major power plants in the US due 95 to the Clean Air Interstate Rule and Cross State Air Pollution Rule. The NO_x emissions

96 continued to drop as more and more power plants switched to natural gas or began to rely on
97 clean coal (de Gouw et al., 2014)

98 Nitrogen dioxide is released during combustion of fossil fuels and is a precursor for both 99 ozone and particulate matter, primary components of photochemical smog. Whether it enhances 100 or decreases ozone production is dependent on a given region being NO_x saturated or volatile 101 organic compound (VOC) saturated, due to the inherent non-linearity of ozone photochemistry 102 (Kroll et al., 2020; Mazzuca et al., 2016). The two main sources of NO_2 in the US are the energy 103 sector and the transportation sector according to the 2014 Community Emissions Data System 104 (Hoesly et al., 2018). A study by Zheng et al. (2020) analyzed the reductions in trace gas and 105 aerosol concentrations in China during the lockdown and found that the most significant drop in 106 aerosols was for nitrate aerosol. For the period corresponding to the lockdown in China, January 107 23 to February 22, 2020, mean nitrate aerosol concentration was 14.1 µg/m³; for the same period 108 in 2019, the concentration was $23.8 \ \mu g/m^3$. This 41% reduction is corroborated by reductions in 109 NO₂ observed by TROPOMI (Bauwens et al., 2020).

110 Though NO₂ is considered important due to its ozone and aerosol producing potential, it has 111 harmful human health impacts when inhaled. Achakulwisut et al (2019) showed that 64% of four 112 million pediatric asthma cases each year are due to exposure to NO₂. It should be noted though 113 that NO₂ was used as a proxy for traffic-related pollution. The World Health Organization 114 (WHO) standard for NO₂ is an annual average of 21 parts per billion and for the US, it is 53 parts 115 The authors do note that that daily exposures to NO₂ can vary from annual averages per billion. 116 and traffic pollution is usually a mixture of precursor gases, primary particulates, and 117 photochemically formed ozone and aerosols. Nevertheless, when countries went into lockdown, the most noticeable indication of a drop in traffic related pollution is tropNO2 in urban areas 118

observed by TROPOMI, lending support to the assumption that NO₂ is a good proxy for traffic
related pollution. The COVID-19 lockdown measures disproportionately impacted traffic more
than industrial operations.

122 We analyzed TROPOMI tropNO₂ and Suomi National Polar-orbiting Partnership Visible Infrared Imaging Radiometer Suite (Suomi NPP VIIRS) AOD data in conjunction with on-road 123 124 NO_x emissions data, NO_x emissions from power plants, and unemployment rates where 125 available. The goal of this study is to examine the trends in on-road and power plant emissions 126 for five different locations (four urban areas and one rural area) to answer the questions: (1) are 127 changes in NO_x emissions during the lockdown detectable in TROPOMI tropNO₂ data, (2) are 128 the economic indicators consistent with emissions changes, and (3) did the trends reverse with 129 the lifting of lockdown measures in the major metro areas. These questions are answered with 130 spatial and temporal analysis of ground-based observations and satellite data, relating indicators 131 of human activity during and prior to COVID-19 lockdown with air quality, and examining if a 132 new normal urban air quality can be achieved with novel policies.

133 2. Methods

134 2.1.

Sentinel 5P TROPOMI NO2

135

The TROPOMI NO₂ algorithm is based on the Differential Optical Absorption Spectroscopy technique that involves fitting the spectra in the NO₂ absorption region between 405 nm and 465 nm using known laboratory-measured reference absorption spectra. The Sentinel 5P flies in formation with SNPP. Though some Sentinel 5P trace gas algorithm retrievals depend on the VIIRS cloud mask, the NO₂ algorithm relies on cloud retrievals using its oxygen A-band absorption (van Geffen et al., 2019). The cloud fraction and effective pressure 142 are used in air mass factor calculation for partially cloudy pixels. There is an indication that the 143 cloud algorithm is likely conservatively masking out good NO₂ retrievals according to a 144 validation study conducted by Judd et al. (2020). Though Judd et al (2020) used data with 145 quality flag equals to unity, we used the quality flag value (0.75) recommended by the NO₂ 146 algorithm theoretical basis document (van Geffen et al., 2019). Only data with quality flag >147 0.75 were used as this quality flag setting ensures that cloudy retrievals or retrievals with 148 snow/ice covered pixels are screened out. The TROPOMI Level 2 product file consists of pixel 149 level (3.5 km x 5.6 km) NO₂ tropospheric column amount which we used in this study. The NO₂ 150 algorithm retrieves total column NO₂ and separates the stratosphere from troposphere using 151 chemical transport model predicted stratospheric NO₂ analysis fields (van Geffen et al., 2019). 152 The expected accuracy of the tropospheric NO₂ column for polluted regions with high NO₂ 153 values is $\sim 25\%$ and independent validation efforts using ground-based spectrometers such as 154 Pandora have confirmed that trop NO_2 is generally under-estimated, especially in polluted regions 155 and that significant sources of errors come from coarser resolution a priori profiles used in the 156 retrieval algorithm (Chan et al., 2020). Comparisons of TROPOMI tropNO₂ column with 157 Pandora ground station retrievals of tropospheric NO₂ in Helsinki showed that mean relative 158 difference is $-28.2\% \pm 4.8\%$ (Ialongo et al., 2020). Similar comparisons between Pandora 159 ground station retrievals and trop NO_2 in Canada for urban (Toronto) and rural (Egbert) stations 160 show that trop NO₂ has a -23% to -25% bias for polluted regions and a 7% to 11% high bias in 161 rural region (Zhao et al., 2020). Sources of error in tropNO₂ include altitude dependent air mass factors, stratosphere-troposphere separation of NO₂, a priori NO₂ profile and shape, surface 162 163 albedo climatology, and calibration errors as a function of view angle (van Geffen et al., 2019; 164 Judd et al., 2020; Ialongo et al., 20; Zhao et al., 2020; Chan et al., 2020). Judd et al. (2020)

165 showed that the TROPOMI NO₂ validation carried out during the Long Island Sound 166 Tropospheric Ozone Study (LISTOS) experiment showed that the TROPOMI tropNO₂ column 167 retrievals have a bias of -33% and -19% versus Pandora and airborne spectrometer retrievals 168 respectively. The biases improve to -19% and -7% when the TROPOMI NO₂ algorithm is run 169 with a priori profiles from a regional air quality model indicating that retrievals are very sensitive 170 to a priori profile. One aspect that is not fully explored by Judd et al. (2020) is the influence of 171 aerosols on air mass factor calculations. Research on aerosol impact on air mass factors 172 indicates that the effect of aerosols on NO₂ retrieval can vary depending on aerosol type 173 (absorbing or scattering), amount, and vertical location (is aerosol mixed in with NO₂ in the 174 boundary layer or is the layer detached from NO_2 layer) in the atmospheric column (Tack et al., 175 2019; Judd et al., 2019; Liu et al., 2020; Lin et al., 2014).

The Level 2 TROPOMI NO₂ data were downloaded from the European Space Agency
datahub (https://s5phub.copernicus.eu/dhus/#/home).

The data for January to February 2020 is considered Business as Usual (BAU), the data for 15 March to 30 April 2020 is considered the lockdown period, and the data for 1 May to November 2020 is considered as representing the post lockdown period.

The TROPOMI data are available only from mid-2018 to the present. We removed the seasonality in tropNO₂ data in two simple ways: by simply taking the difference between 2019 and 2020 for the same month so the sun-satellite geometries and weather conditions are similar barring any unusual inter-annual variabilities, and by doing double differencing as described in section 3.1.

186 2.2. On-road NOx Emissions187

188 The on-road emissions are obtained using the Fuel-based Inventory of Vehicle Emissions 189 (FIVE) where vehicular activity is estimated using taxable fuel sales for gasoline and diesel fuel 190 reported at a state-level and downscaled to the urban scale using light- and heavy-duty vehicle 191 traffic count data (McDonald et al., 2014). Once the fuel use is mapped, NO_x emissions are estimated using fuel-based emission factors (in g/kg fuel) based on roadside measurements or 192 193 tunnel studies (Hassler et al., 2016; McDonald et al., 2012; McDonald et al., 2018). The emission 194 factors are calculated separately for light-duty gasoline vehicles and heavy-duty diesel trucks. 195 The FIVE methodology was developed to derive traffic emissions to study their impact on air 196 quality (Kim et al., 2016; McDonald et al., 2018), but in the case of 2020, the fuel-based methods provide evidence for quantifying the impact of reduced human activity during the 197 198 lockdown period on air pollutant emissions (e.g., NO_x).

199 Here, we downscale on-road gasoline and diesel fuel sales following McDonald et al. (2014) 200 for our 2019 base year, which is treated as the BAU case. We have chosen to focus on four US 201 urban areas where real-time traffic counting data are publicly available, including the South 202 Coast air basin (Los Angeles county, Orange county, and portions of Riverside and San 203 Bernardino counties), San Francisco Bay Area (Marin, Sonoma, Napa, Solano, Contra Costa, 204 Alameda, Santa Clara, San Mateo, and San Francisco counties), New York City (Richmond, 205 New York, Kings, Queens, and Bronx counties), and the Atlanta metropolitan region (Cherokee, 206 Clayton, Cobb, Coweta, Dekalb, Douglas, Forsyth, Fulton, Gwinnett, Henry, Rockdale, and 207 Spalding counties). We also include one rural region for contrast, the San Joaquin Valley in California (Fresno, Kern, Kings, Madera, Merced, San Joaquin, Stanislaus, and Tulare counties). 208 209 For the BAU case, we account for typical seasonal and day-of-week activity patterns of light-210 and heavy-duty vehicles separately). For the COVID-19 case, we scale the January BAU

emissions case with real-time light- and heavy-duty vehicle traffic counting data for the year
2020, which are described in Harkins et al. (2020). Light-duty vehicle counts are used to project
on-road gasoline emissions and heavy-duty truck counts for on-road diesel emissions during the
pandemic.

215 To estimate NO_x emissions, the FIVE NO_x emission factors have been updated to 2019 based 216 on the regression analyses of roadway studies (Hassler et al., 2016; McDonald et al., 2012; 217 McDonald et al., 2018), and we use a value of running exhaust emission factors of 1.7 ± 2 g 218 NO_x/kg fuel and $12.4 \pm 1.9 g NO_x/kg$ fuel for on-road gasoline and diesel engines, respectively. 219 Cold-start emissions are scaled relative to the running exhaust emissions based on the US 220 Environmental Protection Agency (EPA) MOVES2014 model (EPA, 2015). We use the 2019 NO_x emission factor for both the BAU and COVID-19 adjusted cases. Thus, the differences in 221 222 the BAU and COVID-19 cases are only due to changes in traffic activity. We use the same 223 emission factor for 2019 and 2020 because past studies have shown during the 2008 Great 224 Recession the turnover of the vehicle fleet and corresponding reductions in emission factors are 225 slower (Bishop and Steadman, 2014). Total on-road NO_x emissions are the sum of emission 226 estimates for light-duty vehicles and heavy-duty trucks. The off-road mobile source emissions 227 are not included in the dataset. In cities, on-road transportation accounts for as much as 75% of 228 the NO_x emissions (Kim et al., 2016), and is a critical emissions sector to quantify. 229 Uncertainties in FIVE on-road emission estimates arise from non-taxable fuel sales associated 230 with off-road machinery, and from mismatches where fuel is sold and where driving occurs,

- though diesel fuel sales reports are adjusted based on where long-haul trucking occurs
- 232 (McDonald et al., 2014). However, the main source of uncertainty is the accuracy of fuel-based
- emissions factors used to calculate co-emitted air pollutant species (McDonald et al., 2018). The

underlying traffic counting data are available at hourly time resolution; however, here we have
averaged the data to daily averages. Jiang et al. (2018) report the uncertainty in fuel sales (3%5%) and NOx emission factors (15%-17%) for on-road transportation.

237 2.3. Power Plant NO_x Emissions

238 The daily power plant NO_x emissions were obtained from the US EPA Continuous Emissions 239 Monitoring System (https://www.epa.gov/airmarkets) and the energy generation/consumption 240 statistics were obtained from the Energy Information Administration (eia.gov). Unlike the traffic 241 emissions, power plant emissions did not change much during the lockdown. Power generation 242 from fossil fuels dropped from 38,332 Gwh in March to 29,872 Gwh in April and rebounded to 243 pre-pandemic levels by June. The total NO_x emissions in the US from power plants dropped 244 from 54,531 tons in March to 44,016 tons in April, a 19% decrease. This may seem like a big 245 drop in production but the absolute values are quite small. For example, NO_x emissions from 246 power plants within the 75 km of Los Angeles emitted only 20 tons in March 2020. For January 247 to July, nationally, total NOx emissions from power plants were 0.8 and 0.67 million metric tons 248 in 2019 and 2020 respectively. This is a 16% reduction compared to 50% reduction in on-road 249 emissions, for the same months between 2019 and 2020.

In contrast, on-road emissions from vehicles in the Los Angeles area alone emitted nearly 5,367 tons of NO_x . Power plant NO_x emissions in the US have decreased substantially over the last two decades; they dropped by 86% between 1990 and 2019. This is due to the shift from fossil fuels to other alternate energy sources for power generation. For example, the use of coal as a source of electricity generation went down from 51% in 2001 to 23% in 2019 while the natural gas as a source increased from 17% in 2001 to 38% in 2019. In our analysis, comparing and contrasting NO_x emissions from on-road traffic and power plants for the six locations of

- interest, we considered only the power plants within 75 km radius of the center of the citylocation being analyzed.
- 259 2.4. Suomi National Polar-orbiting Partnership Visible Infrared Imaging Radiometer260 Suite (SNPP VIIRS)
- 261

262 NOAA currently has two VIIRS instruments in orbit - one on SNPP launched on 28 263 October, 2011 and one on NOAA-20 launched on 18 November, 2017. The two VIIRS 264 instruments continuously observe the Earth with a 50-minute time difference and provide AOD 265 retrievals for cloud/snow-free scenes during the sunlit portion of the day. The VIIRS 266 instruments have 22 bands with 16 of the bands in the visible to long-wave infrared at moderate 267 resolution (750m), five bands at imager resolution (375m) covering 0.64µm, 0.865µm, 1.6µm. 268 3.74µm, and 11.45µm, and one broad Day-Night-Band (DNB) band centered at 0.7µm. The 269 NOAA AOD algorithm over ocean is based on the Moderate Imaging Spectroradiometer 270 (MODIS) heritage and for over land, the algorithm derives AOD for both dark targets as well as 271 bright surfaces (Levy et al., 2007; Laszlo and Liu, 2016; Zhang et al., 2016; Huang et al., 272 2016). For this study, we used the SNPP VIIRS AOD because SNPP flies in formation with S5P 273 TROPOMI with a local equator crossing time of 1:30 PM and less than three minutes difference 274 in overpass time. The SNPP VIIRS AOD product has been extensively validated by comparing it to Aerosol Robotic Network (AERONET) AODs and the VIIRS 550nm AOD is shown to have 275 276 a global bias of -0.046±0.097 for AODs over land less than 0.1 and for AODs between 0.1 and 277 0.8, the bias is -0.194 ± 0.322 . In the US., for VIIRS AODs ranging between 0.1 and 0.8, the bias 278 is -0.008 ± 0.089 and for AODs greater than 0.8, the bias is about 0.068 ± 0.552 (Zhang and 279 Kondragunta, 2021). For the analysis of AOD data in this study, we remapped the high quality 280 (Quality Flag equals 0) 750m resolution AOD retrievals to 0.05 ° x 0.05° resolution with a

criterion that for a grid to have a mean AOD value, there should be a minimum of 20% 750mpixels with high quality AODs.

283

2.5. Unemployment Rate

284

285 The civilian labor force and unemployment estimates for metropolitan areas were obtained 286 through the Local Area Unemployment Statistics (LAUS) provided by the Bureau of Labor 287 Statistics (bls.gov). The LAUS program is a federal-state cooperative effort in which monthly 288 estimates of total employment and unemployment are prepared for over 7,500 areas including 289 metropolitan areas. The seasonal adjustments are carried out by the Current Employment 290 Statistics State and Area program (CES) using the statistical technique Signal Extraction in Auto 291 Regressive Integrated Moving Average Time Series (SEATS). These datasets are smoothed 292 using a Reproducing Kernel Hilbert Space (RKHS) filter after seasonal adjustment. The details 293 of the data collection, processing and release can be found at 294 https://www.bls.gov/lau/laumthd.htm. The data for January to November 2020 are used in this 295 study. To compare the NO₂ variation in metropolitan areas, the TROPOMI tropNO₂ 296 column amounts were averaged inside each metropolitan area. The 1:500,000 polygon shape 297 files were used to test if a TROPOMI pixel is inside or outside a metropolitan area. The shape 298 files are from United States Census Bureau (https://www.census.gov/geographies/mapping-299 files/time-series/geo/cartographic-boundary.html). 300 2.6. Matchup Criteria 301

302 The NO_2 data were matched to the on-road mobile emissions data for statistical and trend 303 analysis with certain criteria. Prior to generating the matchups, rotated wind analysis was carried 304 out on the original pixel level data. It is important to do this when sampling the satellite data 305 because NO₂ concentrations accumulate in the cities when wind speed is low and disperse away 306 from the city when wind speed is high. The satellite data are observed once a day in the mid-307 afternoon whereas on-road mobile emissions represent daily values. To have representative 308 sampling, it is common to rotate the satellite pixel-level data in the direction of the wind 309 (Fioletov et al., 2015; Lorente et al., 2019; Goldberg et al., 2019; Zhao et al., 2020). We used the 310 European Center for Medium range Weather Forecast (ECMWF) Re-Analysis (ERA5) 30-km 311 resolution global wind fields (Hersbach et al., 2020). To do the wind rotation, each TROPOMI pixel was collocated to ERA5 with tri-linear interpolation method in both temporal and 312 313 horizontal directions. The wind profiles were merged to the location of the TROPOMI pixel 314 center. The east-west (U) and north-south (V) wind speed components were averaged through 315 the vertical distribution within the bottom 100 hPa, approximated to be within the boundary 316 layer. Then, each TROPOMI pixel was rotated and aligned with the average wind direction from the city center. The rotated pixels are gridded with 5 km x 5 km resolution to generate monthly 317 318 mean values for correlation analysis with on-road NOx emissions.

319 Once the pixels are rotated, they are sampled for 100 km in the downwind direction, 50 km in the upwind direction, and the cross-wind direction. This way, the elevated concentrations of 320 321 NO₂ moving away from the city in the downwind direction are captured. Figure 1a shows an 322 example of the TROPOMI NO₂ tropospheric column amount with Los Angeles as the focus. 323 The NO₂ data shown are monthly mean values for January 2020 remapped to a fixed grid. The 324 black rectangle shows the area of interest over Los Angeles that we want to compare with on-325 road emissions. The ERA5 wind vectors are plotted on the NO₂ map to show wind direction. To 326 do the wind rotation, daily NO₂ pixel level data are first remapped to a 5 km x 5 km fixed grid 327 resolution. The grids are then rotated to align with the wind direction with downwind direction

328 pointing North (Figure 1b). The daily rotated grid values of NO₂ in 5 km x 5 km are averaged 329 over a month to generate a monthly mean. The monthly mean values can vary quite a bit 330 depending on missing data due to screening for the high quality data as well as cloud cover. In a 331 given month, the number of pixels with valid retrievals for a particular city can vary from 2% to 332 100% depending on cloud and snow cover; the mean values vary depending on the location of the missing values, if they are in the center of the city where NO2 is usually high or on the edges 333 334 of the city where NO₂ values can be low depending on wind speed and direction. In our analysis 335 for this study, prior to computing the monthly mean, the criterion we employed is that on a given 336 day, there should be a minimum of 25% of pixels in a region selected for matchups of satellite 337 data should have valid retrievals. The 25% threshold is a reasonable compromise because any 338 value higher than that will reduce the sample size (number of days included in the monthly 339 mean).

- 3. Results 340
- 341

- 3.1. Deseasonalizing tropNO₂ data
- 342

343 As already shown by many research studies, the global trop NO_2 column amounts dropped in 344 coincidence with partial or complete lockdowns during the height of the COVID-19 pandemic in 345 different parts of the world and in the US. In order to remove the seasonality from the signal, 346 researchers in these studies have adopted different approaches including the use of numerical 347 models to simulate the seasonality (e.g., Goldberg et al., 2020; Silver et al., 2020; Liu et al., 2020). Seasonality should be accounted for because in the northern hemisphere winter months, 348 NO₂ amounts are higher than in summer months; as a result, during the transition from winter to 349 350 summer, NO_2 amounts are higher in February than in March. In our study, we used a double 351 differencing technique to account for seasonality. Consistent with Goldberg et al. (2020), we

352 used 1 January to 29 February 2020 as pre-lockdown period and 15 March to 30 April as the 353 lockdown period. The difference in mean tropNO₂ between lockdown and pre-lockdown is 354 referred to as $2020\Delta NO_2$. For the same two corresponding periods in 2019, the difference in 355 mean tropNO2 is referred to as 2019 Δ NO₂. Then, the difference of 2019 Δ NO₂ and 2020 Δ NO₂ 356 was computed to tease out the changes in NO_2 due to reductions in emissions during the 357 lockdown (Δ tropNO₂). It should be noted though that the double differencing only removes the 358 seasonality and does not fully account for differences in meteorological events such as 359 precipitation or anomalously cold or hot conditions in one year versus the other but on a monthly 360 time scale they are minimized.

361 Figure 2a-b shows $2019\Delta NO_2$ and $2020\Delta NO_2$ which includes changes due to seasonality and 362 any changes due to emissions either from natural sources such as fires or from anthropogenic 363 urban/industrial sources. Figure 2c shows Δ tropNO₂ for the CONUS due to just changes in 364 emissions between the pre-lockdown and lockdown periods in 2020 with the seasonality 365 removed. Comparing Figure 2a and 2b, one can deduce that reductions in trop NO_2 between pre-366 lockdown and lockdown are much stronger in 2020 compared to 2019. However, the double 367 difference plot in Figure 2c shows how much of that reduction seen in $2020\Delta NO_2$ (Figure 2b) is 368 due to changes in emissions. The tropNO₂ changes are smaller in Figure 2c than in Figure 2b, 369 both in magnitude as well as spatial extent of the reductions.

The lockdown measures in most states in the US began in the middle of March 2020. The first state to institute stay-at-home measures was California on 19 March and the last state was Missouri on 6 April. The cities/regions with worse traffic related ozone pollution levels based on the monitoring data from 2016-2018 compiled by the American Lung Association and the duration for which they were in a lockdown are shown in Table 1. For regions that fall into 375 different states (e.g., Washington-Baltimore-Arlington), the dates for the state that had the 376 longest duration of lockdown are listed in the table. Most states were in a lockdown mode only for one to two months and given the varying nature of the lockdown in different parts of the 377 378 country, we treated 15 March and 30 April as lockdown months. As shown in Figure 2a, 379 $2019\Delta NO_2$ is positive in some areas and negative in some areas whereas in 2020 (Figure 2b), 380 large negative values (reductions) are observed in most of the CONUS except in the Great Plains 381 region and the Pacific North West. These reduced tropNO₂ amounts are attributed to reduced 382 emissions due to lockdowns. Changes in the rural areas (either positive or negative) of the US could be due to changes to natural sources such as soil and lightning NO_x emissions or due to 383 384 meteorological differences that the double differencing technique did not account for.

Fei Liu et al. (2021) used NASA global photochemical model simulations to study how long the tropNO₂ data need to be averaged to minimize the influence of meteorological variability. They simulated January 2019 to December 2020 by keeping the NOx emissions the same between the two years. and found that averaging the data over 31 days for the US leads to differences in tropNO₂ between 2019 and 2020 less than 10%. Our double differencing was done with tropNO₂ data averaged over 1.5 months which should substantially minimize the differences in meteorology.

To confirm our results, we also repeated the analysis for a longer period and found that our conclusions did not change. Setting the pre-lockdown period as 1 January to 15 March and the lockdown period as 16 March to 30 May, and we found that tropNO₂ decreases are consistent with those shown in Figure 2a-c (Figure S1a-c). We also applied scaling factors to account for seasonality and meteorological variability developed by Goldberg et al. (GRL, 2020). These scaling factors normalize tropNO₂ data to conditions of a typical week day based on TROPOMI tropNO₂ data from 2018-2019, based on sun angle, wind speed, wind-direction, and day-ofweek. Figure S2 shows this analysis using the normalized tropNO2 to investigate NOx trends; it shows reductions in tropNO2 for different cities during the lockdown period that are consistent with the double differencing analysis.

- 402 3.2. On-road NO_x emissions and tropNO₂
- 403

404 Focusing on the regions of interest with on-road NOx emissions available for this study, we 405 calculated reductions in tropNO₂ for Los Angeles, Atlanta, San Francisco, San Joaquin Valley, 406 and New York City. As shown in Table 2, the largest reductions in tropNO₂ were observed for 407 New York City (-28%) and the smallest reductions were observed for San Joaquin Valley (-408 17%). The largest reductions in NOx emissions were also for New York City but the smallest 409 reductions were Atlanta followed by San Joaquin Valley. The 22% reductions in tropNO2 410 observed for Los Angeles is due to nearly 50% reductions in on-road NOx emissions. Without 411 accounting for the seasonality/meteorological differences between 2020 and 2019, the tropNO2 412 reductions are 60%. This elucidates the need to account for differences in seasonality and 413 meteorology when analyzing the data for trends.

Goldberg et al (2020) reported tropNO₂ reductions of 20.2%, 18%, and 39% for Atlanta, New York, and Los Angeles respectively and their analysis is also for a lockdown period spanning 15 March to 30 April, 2020 . Our analysis shows that tropNO₂ reductions for these three cities are 21%, 17%, and 22%. Though the methodology used to remove the seasonality is different, the reductions in tropNO₂ from our analysis and that of Goldberg et al. (2020) are similar, with Los Angeles showing the biggest drop in tropNO₂ due to lockdown measures.

421 Figure 3 shows the time series of on-road mobile (cars and trucks combined) and power plant 422 NO_x emissions for the five different cities/regions in the US from January to November 2020; 423 the exception is New York City for which the time series ends on 31 August due to the non-424 availability of traffic data. For Los Angeles, daily NO_x emissions are near 200 tons/day prior to 425 lockdown with values slightly lower on weekends ($\sim 150 \text{ tons/day}$). The Los Angeles basin is 426 home to 17 million people with 11.3 million cars; cars, trucks, and other off-road machinery 427 contributing to 80% of the observed NO_x in a typical year according to the 2019 emissions report 428 by South Coast Air Quality Management District (http://www.aqmd.gov/docs/default-429 source/annual-reports/2019-annual-report.pdf?sfvrsn=9). Due to the lockdown and stay at home 430 orders, people stopped driving and NO_x emissions quickly began dropping on 19 March 2020; 431 the NOx emissions begin to increase on 16 April 2020, even before the lockdown was lifted on 4 432 May. The lowest weekday NO_x emissions, 141.3 tons/day, occurred on 6 April. Even though 433 the NOx emissions began to recover in the post lockdown period, they were still lower than the 434 pre-lockdown values. Compared to on-road emissions, power plant emissions are negligible for 435 the Los Angeles area. Power plants in the vicinity of Los Angeles (~75 km radius) emit only 436 ~ 0.8 tons per day on average compared to 200 tons per day emitted by on-road vehicles during 437 the pre-lockdown period on weekdays. On weekends, on-road emissions are lower (~150 to 175 438 tons/per day depending on whether it is a Saturday or Sunday) due to lower truck traffic (Marr 439 and Harley, 2002), whereas power plant emissions do not have any weekday/weekend 440 differences.

The NO_x emissions for the New York area encompass an area covering about 1,213 square kilometers. The city is home to 8.34 million people but there are only 1.9 million vehicles (230 cars per 1000 people) because of the reliance on public transportation, a factor of three lower 444 than for Los Angeles, which has 660 cars per 1000 people. Similar to Los Angeles, the NO_x 445 emissions dropped in New York on 21 March when lockdown measures began. The pre-446 lockdown levels of NOx emissions are on average ~ 125 tons/day. It should be noted that New 447 York City is in the downwind region of NOx emissions from New Jersey and Pennsylvania and it is the recipient of regionally transported pollution (Tong et al., 2008). Unlike in the Los 448 449 Angeles metro area, the power plant emissions are higher but showed no trend similar to on-road 450 It is noteworthy that there was a jump in power plant emissions towards the end of emissions. 451 June which coincided with the opening of retail establishments on 22 June; the power plant 452 emissions in the New York City are higher in the summer than in winter, associated with 453 increased demand for air conditioning.

The NO_x emissions for the metro Atlanta area are similar to New York City but with a weak 454 455 weekday/weekend cycle. The Atlanta region encompassing Cherokee, Clayton, Cobb, Coweta, 456 Dekalb, Douglas, Forsyth, Fulton, Gwinett, Henry, Rockdale, and Spalding counties is about 457 3,695 square kilometers and is home to nearly five million people. The pre-lockdown levels of 458 NOx emissions were on average ~125 tons/day. The metro Atlanta region is three times larger 459 than the area of New York City but the NOx emissions are similar in magnitude. The state of Georgia where Atlanta is located never went into a prolonged lockdown. Though the mayor of 460 461 Atlanta ordered people not to gather in large groups beginning 15 March and the Governor of 462 Georgia ordered bars and clubs to close on 24 March, schools were not closed until 1 April; 463 shelter in place was implemented on 8 April but was lifted immediately with no real lockdown 464 until 1 May-23 May. Consistent with these policies, the on-road NO_x emissions were lowest on 23 March (88.5 tons/day) and 26 May (74.5 tons/day) and returned to pre-lockdown levels at the 465 466 start of 1 June. The lowest on-road NOx emission value, 74.5 tons, was observed on 26 May,
467 towards the end of the shelter in place orders. By 1 June, NO_x emissions values returned to pre-468 lockdown levels in Atlanta.

469 For the pre-lockdown period, the weekday/weekend difference in NO_x emissions is larger in 470 New York City than in Los Angles and Atlanta areas, due to commuter travel. The mean 471 difference in NO_x emissions between weekdays and Sundays (emissions are the lowest on 472 Sundays of each week) prior to the lockdown in the Los Angeles, New York, and Atlanta are 473 54.4 tons/day (26%), 65.4 tons/day (51%), and 41.1 tons/day (33%) respectively. 474 The San Joaquin valley is a 60,000 km² area that includes the population centers of 475 Bakersfield and Fresno as well as major freeway corridors, including I-5 and CA-99. Due to the 476 large geographic size of the San Joaquin Valley, the emissions magnitude is comparable to urban 477 centers. The San Joaquin Valley NO_x emissions remained consistent at ~55 tons/day throughout 478 the year with a very weak weekday/weekend cycle. Similar to Los Angeles, power plant

479 emissions are insignificant.

480 For the San Francisco Bay area, the on-road NO_x emissions are higher than the San Joaquin 481 Valley region but lower than in Los Angeles. The daily average NO_x emissions prior to the 482 lockdown were ~90 tons/day and there was a small drop in emissions (-33.2 tons/day) on 6 April 483 with a trend to return to normal by mid-April. The post lockdown NOx emissions were lower 484 than pre-lockdown values for San Francisco as well.

485 3.3. Correlation between on-road NO_x emissions and tropNO₂

486

487 Given the knowledge of changes in on-road emissions in the five cities due to lockdown, we 488 wanted to examine if tropNO₂ shows similar behavior by exhibiting a linear relationship, and if 489 so demonstrate that the period for which the lowest NO_x emissions were observed in traffic data

490 also corresponds to the lowest observed tropNO₂ data. Additionally, we wanted to check if the 491 post lockdown recovery in traffic emissions is reflected in tropNO₂ data. We first examined the 492 direct relationship between daily trop NO_2 and daily on-road NO_x emissions for the five 493 locations; but only the analysis for Los Angeles is shown in Figure 4 for illustration purpose; 494 data from other cities showed similar behavior. The tropNO2 and NOx emissions for January and 495 February 2020, representing the BAU, and for March through November 2020 are shown in 496 Figure 4a and Figure 4b respectively. The coincident observations of tropNO₂ amount sampled 497 in the predominant wind direction are linearly correlated with on-road NOx emissions but the 498 correlation is weak (r=0.39). The traffic emissions fall into three clusters corresponding to 499 emissions on Sundays (~150 tons/day), Saturdays (~180 tons/day), and weekdays (~199 500 tons/day) with minimal variability in each cluster whereas tropNO₂ amount varies between 50 501 and 225 μ moles/m².

502 The variability in trop NO_2 can be attributed due to different reasons. First, the day to day 503 variability in cloud cover can lead to gaps in data. We used the recommended quality flag threshold of 0.75 to screen out the data that has potential contamination from clouds but this 504 505 strict screening reduces the number of retrievals for a given location. Second, there is also 506 variability in the background NO₂ contribution to the tropospheric NO₂ column due to which 507 column NO_2 does not correlate well with NO_x emissions from sources on the ground. We 508 analyzed the background NO₂ signal in the tropospheric column amount for TROPOMI for 2019 509 and 2020 using Silvern et al. (2019) method and found it to be higher due to the longer winter-510 time lifetime (lower temperature, weak photolysis, stronger wind dispersion, and less wet 511 scavenging) and lower in the summer with monthly mean values ranging between 15 and 20 512 μ moles/m² (Figure S3). Sources of background NO₂ are soil emissions of NO_x which are

513 amplified after precipitation events, lightning produced NO_x, and chemical decomposition of 514 peroxyacetyl and alkyl nitrates. Transport of NO₂ from rural areas can also enhance tropNO₂ 515 values that may not correlate well with NO_x emissions from sources on the ground. Third, wind 516 speed and direction influence the mean tropospheric NO₂ computed for the Los Angeles basin 517 because if the wind speed is high, NO₂ is dispersed and transported away from the city and if 518 wind speed is low, NO₂ is accumulates in the city. Any variability associated with background 519 NO₂ is detected by TROPOMI and accounted for in the column NO₂ amount, but this has no 520 relation to the NO_x emissions from on-road sources on the ground. We did account for the 521 effects of wind in our matchups by sampling the data in the downwind direction but higher wind 522 speeds dilute the NO₂ concentrations observed by TROPOMI (Figure S4). Outlier values of tropNO₂ values are between 20 and 30 μ moles/m² even when on-road emissions are high 523 524 indicating TROPOMI retrievals that are either sampled after pollutants are washed out of the 525 atmosphere due to rain or on days when wind speeds are unusually high. Retrievals can also be 526 noisy and have errors associated with air mass factors and a priori profiles. Parker et al. (2020) 527 report that the Los Angeles basin was unusually wet in 2020, especially during the late March 528 and early April 2020. Other researchers who correlated daily surface observations of NO_2 and 529 TROPOMI tropNO₂ for 35 different stations in Europe reported similar findings and they found 530 that correlation improved after averaging the data to monthly time scales (Ialongo et al., 2020; 531 Cersosimo et al., 2020; Goldberg et al., 2020).

The comparison for the lockdown and post lockdown period of March through November is shown in Figure 4b; the correlation remains the same (r = 0.39) but the one interesting feature is that the tropNO₂ and on-road emissions are very small during the lockdown compared to the prelockdown. Daily NOx emissions on many days are between 100 and 150 tons after 14 March; prior to that, the region was not under stay-at-home orders. The trop NO_2 never goes above 200 $\mu moles/m^2$ for this period. Compared to the pre-lockdown period, the on-road NO_x emissions and trop NO_2 values shifted to lower values within each cluster (shown in blue for weekdays, green for Saturdays, and red for Sundays). During the lockdown, one would anticipate that there would not be any difference between weekday and weekend emissions but the difference is stark and is reflected in trop NO_2 data as well.

542 In order to correlate the changes in on-road NOx emissions with changes in tropNO₂ between 543 2019 and 2020 for each of the five regions in this study, we averaged daily NOx emissions 544 values and tropNO₂ values for each month (January to November) and created an average value 545 of all the five regions combined for each month. Figure 5a shows the monthly mean trend plot 546 ΔNO_x and $\Delta trop NO_2$ for January to November; on-road emissions and trop NO2 dropped steadily 547 and hit the lowest values in March and April, consistent with the lockdown measures. The 548 recovery began in May and continued to November for on-road emissions but did not completely 549 recover to the pre-lockdown levels. However, the Δ tropNO₂ trend plot shows recovery up to 550 August and then begins to show a decline from September to November. This decline in 551 tropNO₂ is attributed to Los Angeles and San Francisco. Figure 5b shows the correlation of on-552 road NOx emissions changes (ΔNO_x) between 2020 and 2019 with the difference in trop NO₂ 553 amounts between 2020 and 2019 (AtropNO2). The NO_x emissions were lower in 2020 compared 554 to 2019 for all the months and all the cities. The positive linear correlation (r = 0.68) suggests 555 that TROPOMI tropNO₂ observations captured the changes in on-road emissions and can be 556 used to study the changes in NOx emissions due to traffic elsewhere in the US where there are no 557 observations from the ground.

558 Even though traffic emissions are the dominant source for NOx, there are power plants in the 559 vicinity of the cities emitting NOx continuously and unlike traffic emissions they do not exhibit a 560 weekday/weekend cycle. Figure 6 shows a map of tropNO₂ for the second quarter in 2020 561 (April/May/June) with on-road emissions and power plant emission for each of the five analysis 562 cities as stacks. The locations of power plants in other parts of the country are circled in pink, 563 indicating that these power plants emit greater than 1500 tons in a given quarter; power plants 564 with lower monthly NOx emissions (< 1500) tons are not shown on the map. It is difficult to 565 isolate the NO₂ plumes from power plants in urban areas in the TROPOMI tropNO₂ map as the 566 NO_x emitted from the power plants mixes and becomes indistinguishable from on-road 567 emissions. Consistent with this analysis, changes in NO_x emissions between 2020 and 2019 for 568 power plants within 75 km of each of the five analysis cities correlated weakly with changes in 569 tropNO₂ (Pearson correlation coefficient = 0.35); power plant NO_x emissions can explain only 570 12% of the variability seen in trop NO_2 (Figure 7). Also as can be seen in Figure 7, the daily 571 average changes in power plant emissions between 2020 and 2019 were positive for some plants 572 and negative for some but mostly varied between ± 20 tons/day.

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3.4. Correlation between tropNO₂ and AOD

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The premise for the impact of NO_x emissions reductions on improved air quality due to reduced human activity during the lockdown period depends on how the photochemical processes changed compared to the BAU scenario. The photochemical production of ozone and surface $PM_{2.5}$ (particulate mass of particles smaller than 2.5 µm in median diameter) depends not only on NOx emissions but also on VOCs and their ratio (Baider et al., 2015; Parker et al., 2020: McDonald et al., 2018; Qin et al., 2021). Most analysis of the impact of COVID-19 lockdowns 582 on air quality using satellite data have focused on TROPOMI NO₂ and attributed the reductions 583 of NO_x emissions to improved air quality; the reductions in VOC emissions are largely unknown, 584 especially from non-vehicular sources. Atmospheric formation of nitrate and organic aerosols is 585 driven by NO_x , VOCs, and ammonia emissions and if the photochemical processes are in a NO_x limited or VOC limited regime. To analyze the AOD data for indications of reduced aerosol 586 587 formation due to reduced NOx emissions, one complicated factor is the transport of smoke 588 aerosols from upwind regions and how the transported signal can be removed from the AOD 589 data. To address this issue, we tested the hypothesis that the AOD/NO_2 ratio is small when pollution sources are local and high when non-local sources bring transported aerosols into the 590 591 domain. We calculated the weekly correlation between AOD and NO_2 and obtained the slope for each week over one year in 2019 and 2020, to document the changes in slope as a function of 592 593 time during the year (Figure 8a-c); In Figure 8a-b, we show an example of how slopes are 594 derived using the scatter plot between VIIRS AOD and TROPOMI tropNO2 for one week in 595 September 2019 and in 2020. For 2019, when the fire season was not a major contributing factor 596 to aerosol concentrations, the slopes are small in the winter months and slowly increase towards 597 the summer (Figure 8c). This is consistent with the knowledge that ammonium nitrate formation 598 peaks in the summer due to the availability of ammonia from increased agricultural activity and 599 higher volatility associated with higher temperatures (Schiferl et al., 2014).



601 that the tropNO₂ values in both years ranged between 30 and 120 μ moles/m² whereas AOD

- values in 2020 were much higher (between 0.2 and 0.9) compared to values in 2019 (between 0.1
- and 0.2). The AOD values in the US typically range between 0 and 1, with higher AODs
- 604 typically observed in the presence of biomass burning smoke or dust storms. Given this

605 knowledge that slopes are higher when transported aerosol is involved, we were able to filter the 606 AOD data. The filtered data will be used in a future study to analyze trends in AOD due to NOx 607 emissions reductions.

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3.5. Correlation of tropNO2 and Unemployment Rate

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610 Because of the lockdown measures and work from home policies for majority of the 611 workplaces in the US, the service industry has suffered and the unemployment rate has risen. 612 The US unemployment rate increased from about 4.4% in March to 14.7% in April during the 613 first phase of lockdowns. The unemployment rate nationwide improved as the progressed but 614 certain parts of the country continued to experience a very high unemployment rate throughout 615 2020 (Figure 9). Amongst the employed, 28% of employees continued to work from home as of 616 November indicating that below normal NO_x emissions data are to be expected. The correlation 617 between unemployment rate and tropNO₂ for metropolitan areas with a pre-pandemic civilian 618 labor force greater than two million is negative for the second and third quarters (the regression 619 line shown in Figure 9 is for second quarter data). The unemployment rate combined with 620 telework policies have contributed to reduced NO_x emissions and thus lower tropNO₂ values 621 across the US. This is similar to the positive correlation between Gross Domestic Product (GDP) 622 and tropNO₂ reported by Keller et al. (2020). For reasons un-known, cities such as Phoenix, AZ, 623 Minneapolis, MN, Dallas and Houston, TX, and Chicago, IL showed no change or a slight increase in tropNO₂ in 2020 compared to 2019 though unemployment rate in 2020 was much 624 625 higher compared to 2019. Keller et al. (2020) do not report these outliers because their analysis is 626 for all developing countries around the world and is not granular at the city level like our 627 analysis.

628 4. Discussion

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630 The TROPOMI trop NO_2 data captures the day to day variability in tropospheric NO_2 631 concentrations but due to cloud cover and uncertainties associated with assumptions such as a 632 priori profile and lower sensitivity to near surface NO_2 , on certain days the trop NO_2 retrievals do 633 not adequately represent the changes in near surface NO_2 (Ialongo et al., 2020; Cersosimo et al., 634 2020; Goldberg et al., 2020). The tropospheric NO₂ variability is very well captured, however, on 635 monthly scales and even on weekly scales, to the extent that weekday/weekend cycles are 636 noticeable. When using the TROPOMI trop NO_2 data, we wanted to establish that it not only 637 shows the reductions/drop in tropNO₂ due to reductions in on-road NOx emissions but that the 638 trend during the post-lockdown recovery phase can be detected as well.

639 The spatial and temporal analysis, relating indicators of human activity during and prior to 640 the COVID-19 lockdown to air quality conditions, shows that while power plant emissions 641 changes were not drastic compared to on-road emissions, the on-road emissions in the five 642 analysis cities dropped coinciding with the start date and the duration of the lockdown. The 643 changes in on-road NOx emissions correlated with tropNO₂ changes for these five locations, 644 giving confidence in use of tropNO₂ data in other parts of the CONUS, and to draw conclusions 645 about relating changes in tropNO₂ to economic activity changes. We found that the weekday-646 weekend differences were pronounced in on-road emissions and tropNO₂ data, and the lowest 647 values of on-road NOx occurred on weekends even during the lockdown periods. The 648 unemployment rate and its increase during the lockdown and post lockdown period appears to 649 also be a good proxy for economic activity and is correlated well with the decrease in trop NO_2 . 650 At the height of the lockdown in the second quarter of 2020, the unemployment rate increase was as high as 17% in populated metropolitan areas; even at the end of the third quarter of 2020, the unemployment rate increase was ~10%. The first quarter unemployment rate was constant at ~5% and did not vary; it showed no relationship to tropNO₂ as expected because the impacts due to the lockdown did not affect unemployment rate until the second quarter

655 The satellite data must be analyzed by considering various quality flags and understanding 656 the limitations of the algorithm. It is likely using the quality flag > 0.75 for TROPOMI tropNO₂ 657 was conservative, but the extremely low daily tropNO₂ values on certain days even when on-658 road NO_x emissions were high is indicative that the TROPOMI data are more interpretable when 659 averaged to weekly or monthly time scales. For tropNO₂ retrievals that have quality flags 660 between 0.5 and 0.75, suggesting cloud contamination, in future work, we will look at the 661 coincident high resolution (750m) VIIRS cloud mask product to analyze TROPOMI flags for 662 cloud contamination. This analysis will help improve our analysis using the daily trop NO_2 663 retrievals by either including more retrievals or removing some retrievals from the matching with 664 on-road emissions data.

665 5. Conclusions

666

It has already been established by numerous research studies that reduced traffic (onroad) and industrial emissions led to improved air quality during the COVID-19 lockdown measures implemented by various countries across the globe. However, most studies used mobility data as a proxy for reduced human activity to interpret satellite observations of tropNO₂ but did not directly relate the reduced on-road emissions with reduced air quality observations. Here, for the first time we directly correlate on-road NO_x emissions data to TROPOMI tropNO₂ in four urban and one rural area in the US. For this, we used TROPOMI tropNO₂, VIIRS AOD, 674 on-road NOx emissions, and unemployment rates to develop a comprehensive analysis for 2019 675 and 2020. Where needed, we conducted rotated wind analyses to sample correctly and match the 676 on-road NOx emissions with trop NO_2 data. We also developed a novel way of deseasonalizing 677 tropNO₂ data, and used changes in unemployment rate data as an indicator for economic activity. 678 Our analysis of reductions in on-road NO_x emissions from light and heavy-duty vehicles 679 derived from fuel sales data showed a reduction from 9% to 19% between February and March 680 2020. When lockdown measures were the most stringent, at the onset of the lockdown period in 681 the middle of March 2020 in most of the US and between March and April 2020, the on-road 682 NO_x emissions dropped further by 8% to 31%. These precipitous drops in NO_x emissions 683 correlated well with tropNO₂. Furthermore, the changes in tropNO₂ across the continental US 684 between 2020 and 2019 correlated well with changes in the on-road NO_x emissions (Pearson 685 correlation coefficient of 0.68) but correlated weakly with changes in emissions from power 686 plants (Pearson correlation coefficient of 0.35). These findings confirm the known fact that 687 power plants are no longer a major source of NO_2 in urban areas of the US. As the US entered 688 into a post-pandemic phase between May and November 2020, the increased mobility resulted in 689 increased NO_x emissions nearly returning to the pre-lockdown phase but not entirely back to 690 100%. Though the lockdown in most of the US ended by May, the on-road NOx emissions did 691 not bounce back to near normal values until August; for Los Angeles and San Francisco, the on-692 road NOx emissions continued to be 20% below normal even in November. These changes are 693 reflected in the tropNO₂ data, with the exception that Los Angeles and San Francisco, where the 694 tropNO₂ diverged from on-road NO_x emissions trends, which needs further inquiry. The positive 695 linear correlation between on-road NOx emissions and TROPOMI tropNO₂ (r = 0.68) suggests 696 that satellite tropospheric column observations of NO2 captured the changes in on-road emissions

and can be used to study changes in NOx emissions due to traffic where ground observations arenot available.

699 The negative correlation between changes in tropNO₂ and increased unemployment rate 700 indicates that with the increased unemployment rate combined with telework policies across the 701 US for non-essential workers, the NO₂ values decreased at the rate of 0.8 μ moles/m² per unit 702 percentage increase in the unemployment rate.

703 Across the US we found positive spatial correlation between S5P TROPOMI tropNO₂ and 704 SNPP VIIRS AOD measurements in urban regions indicating common source sectors for NO₂ 705 and aerosols/aerosol precursors. We developed a new mechanism using the changes in AOD-706 tropNO2 slope to screen for fire events influencing aerosol concentrations in urban/industrial 707 regions that can be used to analyze changes in aerosols due to emissions reductions. The 708 COVID-19 pandemic experience has provided the scientific community an opportunity to 709 identify scenarios that can lead to a new normal urban air quality and assess if the new normal 710 can be sustained with novel policies such as increased telework and a shift towards driving 711 electric cars.

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Author Contributions. SK conceived the scope of the scientific study and formulated the analysis and wrote the manuscript. ZW conducted the scientific analyses including the generation of the figures used in the manuscript. BM processed and provided the on-road NO_x emissions data and wrote Section 2.2. DLG and DT conducted analysis that helped interpret the features observed in TROPOMI tropospheric NO_2 data shown in Figures 4 and 5 and reviewed the manuscript.

Disclaimer. The scientific results and conclusions, as well as any views or opinions expressed
herein, are those of the author(s) and do not necessarily reflect those of NOAA or the
Department of Commerce.

740 Data Statement. The publicly available SNPP VIIRS AOD data can be obtained from NOAA
741 CLASS (<u>https://www.avl.class.noaa.gov</u>) and the gridded Level 3 AOD data can be obtained
742 from ftp://ftp.star.nesdis.noaa.gov/pub/smcd/VIIRS Aerosol/npp.viirs.aerosol.data/epsaot550.

743 The Sentinel 5P TROPOMI NO₂ data can be obtained from

- 744 <u>https://scihub.copernicus.eu/dhus/#/home</u>. The on-road NOx emissions data are currently not
- publicly available as co-author BM's team is in the process of publishing its analyses.



Figure 1: Sentinel 5P TROPOMI monthly mean trop NO_2 for January 2020 for Los Angeles. (a) Original pixel level data remapped to 5 km x 5 km resolution and averaged for the month. The monthly mean ERA5 wind vectors are overlaid on the trop NO_2 map to indicate the wind direction. (b) Remapped trop NO_2 data grids rotated in the direction of the wind using ERA5 wind fields. The downwind direction is towards North (zero on the axis). For the monthly mean to be computed, we used a criterion that at least 25% of the days in a month should have retrievals. The black rectangle defines the area for which trop NO_2 data are averaged.





762 differences and provide a realistic estimate of change in tropNO₂ due to emissions changes.



Figure 3: Time series of daily on-road and power plant NOx emissions for different cities from January to November 2020. Note that the time series ends on 31 August for New York City because the traffic count data are not available for September to November.

 [(a) Y=0.96X-66.38 N=64, R²=0.15 ρ=0.39, p=0.00 NO₂ (µmol/m²) 250 (b) Y=0.50X-27.01 N=228, R²=0.15 ρ=0.39, p=0.00 NO_2 (µmol/m²) 150 20 NO_x on Road (tons/day)



Figure 4: Correlation between daily tropNO₂ and daily on-road NO_x emissions for Los Angeles, CA. (a)
 For pre-lockdown (January and February) and (b) For lockdown and post lockdown period (March

through end of November). Red color is for data gathered on Sundays, green color is for data gathered on
Saturdays, and blue color is for data gathered on weekdays.



Figure 5: Trends in on-road monthly mean NOx emissions (tons/day) and tropNO₂ (µmoles/m²) between 2019 and 2020 averaged for the five analysis cities. (a) Average monthly mean differences for the five cities from January to November. (b) Correlation between five-city average changes in on-road monthly mean NOx emissions and changes in five-city average monthly mean tropNO₂



790 Figure 6: tropNO2 map for second quarter of 2020. The red columns show total on-road NOx 791 emissions and the blue columns show NOx emissions from power plants nearby these five cities (New York, Atlanta, Los Angeles, San Francisco, and San Joaquin Valley). Power plants with

- 793 monthly mean NOx emissions greater than 500 tons are also shown in the map as pink dots.
- 794





796 Figure 7: Correlation of monthly mean tropNO₂ changes between 2020 and 2019 with changes in 797 power plant monthly mean NO_x emissions. The size of the circle indicates the magnitude of total 798 monthly emissions (high, medium, and low) of individual power plant. To obtain monthly 799 means, daily total NO_x emissions were added and divided by the number of days in a month to get average values in units of tons/day. 800



Figure 8: (a) Example correlation of VIIRS AOD and TROPOMI tropNO₂ during one week,
September 15-21, 2019, (b) Same for September 13-19, 2020, (c) Time series of weekly slope
(AOD/NO₂) with data for 2019 in gray color and data for 2020 in red color for Los Angeles,
California. The black solid line is the fit to 2019 data indicating seasonal photochemistry. Any
data points that depart from the shaded gray region are treated as the period when transported
aerosols (e.g., smoke) influenced the air mass over Los Angeles.



810 Figure 9: The impact of COVID-19 lockdown on the unemployment rate in metropolitan areas and tropNO₂. (a) Unemployment rate in April 2019, (b) Unemployment rate in 811 April 2020, and (c) Correlation between increase in unemployment between 2020 and 812 813 2019 and tropNO₂ changes. Only data for metropolitan areas where the civilian labor 814 force in 2019 was greater than two million are shown in the correlation plot. In the first 815 quarter (Q01) unemployment changes are close to zero as pandemic impact did not begin 816 until late March. Strong negative correlation is observed for the second (Q02) and third 817 (Q03) quarters. The solid black line is the fit to the second quarter data.

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Table 1: Ranking of cities for ozone pollution			820
and their lockdown periods			821
City/Region	Ozone Pollution Ranking	Lockdown Start Date	822 Lockdown End Date
Los Angeles-Long Beach, CA	1	19-Mar	4-187 a fy
Visalia, CA	2	19-Mar	4-May
Bakersfield, CA	3	19-Mar	4-May
Fresno-Madera-Hanford, CA	4	19-Mar	4- & 2a6y
Sacramento-Roseville, CA	5	19-Mar	4-Мау
San Diego-Chula Vista-Carlsbad, CA	6	19-Mar	4-May
Phoenix-Mesa, AZ	7	30-Mar	30 8/ 98/
San Jose-San Francisco-Oakland, CA	8	19-Mar	4-May
Las Vegas-Henderson, NV	9	1-Apr	30 ⁹⁴ pr
Denver-Aurora, CO	10	26-Mar	26 Apr
Salt Lake City-Provo-Orem, UT	11	30-Mar	13-Apr
New York-Newark, NY-NY-CT-PA*	12	22-Mar	15-Maly
Redding-Red Bluff, CA	13	19-Mar	4-May
Houston-The Woodlands, TX	14	2-Apr	20-Apr
El Centro, CA	15	19-Mar	4- ⊗Ba3 y
Chicago-Naperville, IL-IN-WI*	16	23-Mar	1-May
El Paso-Las Cruces, TX-NM	17	2-Apr	15-May
Chico, CA	18	19-Mar	4-1 8/1 95y
Fort Collins, CO Washington-Baltimore-Arlington, DC-MD-VA-WV-	19	26-Mar	26-Apr 836
PA*	20	30-Mar	15-Мау
Dallas-Fort Worth, TX-OK	21	2-Apr	20-Apr
Sheboygan, WI	22	24-Apr	26- 18/15 8y
Philadelphia-Reading-Camden, PA-NJ-DE-MD*	23	30-Mar	15-May
Milwaukee-Racine-Waukesha, WI	24	24-Apr	26-May
Hartford-East Hartford, CT	25	23-Mar	20- 1 9/1407

*Dates reflect the period that is the longest for any given state in the region

Table 2: Reductions in on-road NOx emissions and tropNO2 between 15 March to 30April and 1 January to 29 February Derived using Double Differencing Technique									
City	2019ΔNOx (%)	2020ΔNOx (%)	Seasonality Removed On- road NOx Emissions Changes (%) 2020ΔNOx - 2019ΔNOx)	2019ΔNO2 (%)	2020ΔNO2 (%)	Seasonality Removed TropNO ₂ Reductions (%) (2020∆tropNO ₂) - 2019∆tropNO ₂)			
Atlanta	10.41	-17.70	-28.11	-22.67	-44.14	-21.47			
San Francisco	10.54	-33.95	-44.49	-23.79	-48.18	-24.39			
San Joaquin Valley	14.27	-18.39	-32.66	-27.30	-44.62	-17.32			
New York City	11.04	-36.87	-47.91	-6.07	-34.05	-27.98			
Los Angeles	10.57	-25.10	-35.67	-37.90	-59.68	-21.78			

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